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#### PROJECT DESIGN DOCUMENT FORM FOR CDM PROJECT ACTIVITIES (F-CDM-PDD) VERSION 04.0

# PROJECT DESIGN DOCUMENT (PDD)

| Title of the project activity                | Jirau Hydro Power Plant   |
|--|---|
| Version number of the PDD                    | 1   |
| Completion date of the PDD                   | 18 April 2012   |
| Project participant(s)                       | <ul> <li>Energia Sustentável do Brasil S.A.;</li> <li>GDF SUEZ Energy Latin America<br/>Participações Ltda.</li> </ul>  |
| Host Party(ies)                              | Brazil  |
| Sectoral scope and selected methodology(ies) | Sectoral Scope Number 1: Energy industries<br>(renewable - / non-renewable sources)<br>ACM0002 - "Consolidated baseline<br>methodology for grid-connected electricity<br>generation from renewable sources" (version<br>12.3.0) |
| Estimated amount of annual average GHG       | 6,180,620 tCO <sub>2</sub> e/year   |
| emission reductions                          |   |



# C) Page 2

#### SECTION A. Description of project activity A.1. Purpose and general description of project activity

The Jirau Hydro Power Plant Project, located at the Ilha do Padre at the Madeira River (hereafter referred to as JHPP or "the Project") developed by Energia Sustentável do Brasil S.A. (ESBR or referred to as "the Project Developer") consists of the installation of a new grid-connected renewable run-of-river hydropower plant, situated in Rondônia State, in the North Region of Brazil (hereafter referred to as the "Host Country"). The project comprises the installation of 50 Bulb turbines with an installed capacity of 75 MW each, reaching an overall nominal capacity of 3,750 MW. The JHPP will be connected to the national Interconnected Grid System (*Sistema Interligado Nacional – SIN*) through three 500 kV transmission lines.

With the implementation of this greenfield project activity, ESBR will be able to sell renewable electricity to the SIN, avoiding the dispatch of energy from fossil-fuelled power plants in the Interconnected Grid System, as well as in the diesel generation units located in the isolated systems which are to be connected to the SIN as a result of the project activity. Thus, the baseline scenario is the same as the scenario existing prior to the start of the implementation of the project activity: electricity delivered to the grid by the project would have otherwise been generated by the operation of grid-connected power plants and by the addition of new generation sources. This baseline scenario is in accordance with the approved consolidated baseline and monitoring methodology ACM0002 – "Consolidated baseline methodology for grid-connected electricity generation from renewable sources" (version 12.3.0).

The company Energia Sustentável do Brasil S.A. was awarded the right to develop, build and operate the Jirau hydropower development on 22 July  $2008^1$  when the results of the auction, which took place on 19 May 2008, were ratified and the rights to the concession were effectively granted. This was achieved on the basis of a revised concept to reduce time, cost and environmental impacts of the project's construction. The effective granting of the rights to the concession on the basis of this concept was a first and decisive step towards the effective implementation of this innovative project activity<sup>2</sup>.

ESBR is a Special Purpose Company (SPC), closely-held corporation, structured on the basis of the high levels of corporate governance established under the Brazilian Corporation Law and the regulations of the New Market Segment of the Sao Paulo Stock Exchange, as required by Resolution N 1 of 11 February 2008 which declared public interest and priority of the implementation of the Jirau HPP<sup>3</sup>. The SPC was structured on the basis of a consortium which follows the principles of a private public partnership as established by law n° 11.079/04 of 30 December 2004<sup>4</sup>, which limits the participation of public companies and thus requires that the investment shall be controlled by the private sector.

In the case of ESBR, 60% of the share capital is held by private companies and 40% is held by subsidiaries of the state owned Centrais Elétricas do Brasil S.A., here referred to as the Eletrobrás group.

<sup>&</sup>lt;sup>1</sup> "Note on ratification and granting" of the Auction No 005/2008 – ANEEL (Aviso de Ajudicação e Homologação, Leilão N° 005/2008-ANEEL). Available at: <u>http://www.aneel.gov.br/aplicacoes/editais\_geracao/documentos/052008-Aviso% 20de% 20Homologa% C3% A7% C3% A30% 20e% 20Adjudica% C3% A7% C3% A30% 20n% 20% 2005-2008% 2018-7.pdf, last accessed on 5 February 2012.</u>

<sup>&</sup>lt;sup>2</sup> <u>http://www.kelman.com.br/pdf/CANAL%20ENERGIA%2022%5B1%5D.JULHO.pdf</u>, accessed on 9 March 2012.

<sup>&</sup>lt;sup>3</sup> <u>http://www.epe.gov.br/leiloes/Documents/LeilaoJirau\_3/CNPE%20-%20Resolucao%20no%201.pdf</u>, accessed on 9 March 2012.

<sup>&</sup>lt;sup>4</sup> Law nº 11.079/04 of 30 December 2004 published on 31 December 2004 in the Federal Official Journal: "Diário Oficial da União – Seção 1, Nº 252, 31 de dezembro de 2004, p. 6, (ref.: ISSN 1677-7042) - Lei Nº 11.079, de 30 de dezembro de 2004", available at: <u>http://www.in.gov.br/imprensa/visualiza/index.jsp?jornal=1&pagina=6&data=31/12/2004</u>, last access on 10 April 2012.





ESBR's shareholders at the time of the publication of the PDD for global stakeholder consultation are<sup>5</sup>:

- **GDF SUEZ Energy Latin America Patricipações Ltda.**, affiliate of International Power plc<sup>6</sup>: The Company, also referred to as GSELA, is part of the GDF SUEZ group, one of the leading energy providers in the world. The group develops its businesses on the basis of a responsible-growth model to respond to energy needs, ensure the security of supply, fight against climate change and maximize the use of resources. The Latin American branch of International Power has generation capacities of 10.7 GW. Two thirds of the electricity generated is renewable and the company continues to focus on the development of sustainable energy sources to accompany this emerging continent in its economic growth, respecting the environment and providing essential services to its people. GSELA is the main investor and, with a participation of 50.1%, the controlling shareholder of ESBR. Both ESBR and GSELA are Project Participants of the Project Activity.
- **Camargo Corrêa S.A.**: Created in 1939, the company operates in civil construction, engineering, cement, environment and others. This industrial group is actively working in over 20 countries, being one of the largest Brazilian private companies, with over 41,000 employees. Camargo Corrêa is the second private sector investor, with a participation of 9.9% in ESBR.
- Eletrosul Centrais Elétricas S.A.: Since 1968 active in the field of power generation and transmission, the company has over 1,500 employees and operates 58 substations, 11,000 kilometers of transmission lines, has 4 hydropower plants of a total of 977 MW under construction and nine small hydro power plants under operation. As part of Brazil's state owned Eletrobrás group, Eletrosul is a public sector company and has a participation of 20% in ESBR.
- **CHESF Companhia Hidroelétrica do São Francisco:** Since 1948 active in the field of power generation and transmission, the company has 5,640 employees and operates 14 hydro power plants and one thermal power plant with a total installed capacity of 10,618 MW, as well as 18,000 kilometers of transmission lines. As part of Brazil's state owned Eletrobrás group, CHESF is a public sector company and has a participation of 20% in ESBR.

The sponsors of JHPP promote hydroelectricity as a clean and renewable source of energy, which is crucial for mitigating global warming. Though Brazil still has a predominantly clean energy matrix due to governmental hydropower investments of the past, the recent expansion of the energy matrix has mainly been based on fossil fuels. This is evidenced by the growth of fossil based thermal generation capacities from 7,051 MW in 1994 to 21,324 MW in 2007, which implied a growth in GHG emissions from 10.8 Mio t in 1994 to 24.1 Mio t in 2007<sup>7</sup>. In addition, as data published by Brazil's Electric Power Commercialization Chamber (*Câmara de Comercialização de Energia Elétrica* – CCEE) on 12 August 2009<sup>8</sup>, show, an additional 9,721 MW average, or 57% of the new firm energy generation capacity contracted since the first tender of this kind in December 2005, also stem from fossil fuelled power plants. Without the effective implementation of the Project Activity this volume in new built long term contracted thermal energy generation capacity would have been 22% higher than observed.

<sup>&</sup>lt;sup>5</sup> More information as well as any applicable update is available from: <u>http://www.energiasustentaveldobrasil.com.br/socios-acionistas.asp</u>, accessed on 9 March 2012.

<sup>&</sup>lt;sup>6</sup> The company, formerly Suez Energy Latin America, is part of International Power-GDF SUEZ plc, which was formed by a merger between International Power PLC and GDF SUEZ' international energy branch, concluded on 3 February 2011.

<sup>&</sup>lt;sup>7</sup> Omar Alves Abbud; Marcio Tancredi – Centro de Estudos da Consultoria do Senado: "*Transformações recentes da matriz brasileira de geração de energia elétrica – causas e impactos principais*", March 2010, available from http://www.senado.gov.br/senado/conleg/textos\_discussao/TD69-OmarAbbud\_MarcioTancredi.pdf; last access on 9 March 2012.

<sup>&</sup>lt;sup>8</sup> "Novas Regras e Perspectivas para os Leilões de Energia" (in a free translation from Portuguese: New Rules and Perspectives for Energy Auctions), Luiz Henrique Alves Pazzini, CCEE Technical Adviser, presentation at Energy Summit, Rio de Janeiro, Brazil, 12 August 2009.





The importance of the JHPP for avoiding the growth of Brazil's GHG emissions, is also clearly pointed out by the Brazilian Electricity Regulatory Agency (Agencia Nacional de Energia Elétrica – ANEEL), which has highlighted the importance of the JHPP anticipation to avoiding the installation of new long term fossil fuel power plants in Brazil as a key argument for the swift concession of the installation license<sup>9</sup>. Given the fact that the annual electricity demand growth in Brazil is estimated to be about 5.2% in the period 2009-2018<sup>10</sup>, it is evident that structural renewable energy projects like JHPP are crucial to attain sustainable economic growth without further growth of CO<sub>2</sub> emissions. Considering the huge capital expenditures and risks associated to JHPP, CER revenues are a central part of JHPP's financial attractiveness (see section B.5. for details) and have been a key objective and fundament for the investors to promote the clean expansion of the Brazilian energy matrix.

The importance of hydropower as GHG mitigation technology is also recognised by the recent IPCC SRREN report<sup>11</sup>. The publication identifies that hydropower offers significant potential for emission reduction and for catalysing sustainable development, but that its participation in global energy supply has been dropping from 21% in 1973 to 16% in 2008 and that this process will continue unless appropriate policies to facilitate financing are being established. The report clarifies that long construction times, high upfront costs, uncertainties in relation to geological circumstances, difficulties and risks in relation to environmental licensing and thus risks for unexpected cost overruns and delays of completion are key obstacles for the development of hydropower. As one of its recommendations to facilitate the development of such projects, the report highlights the use of carbon market instruments to support the financing of such investments.

The report also discusses local socio-environmental aspects and emphasizes that hydropower has shown to be an important inductor of socio-economic development on the basis of many co-benefits which generate indirect economic benefits of 0.4 to 1 USD per each USD invested. In relation to the local environmental impacts, the report offers two comments which are of special interest for the understanding of the Jirau HPP. First it highlights that "one large-scale hydropower project of 2,000 MW located in a remote area of one river basin might have fewer negative impacts than the cumulative impacts of 400 5-MW hydropower projects in many river basins", a concept that illustrates that the Project Activity is not only capable to reduce GHG emissions, but might also do so on the basis of less local environmental impact than numerous small hydropower plants. Second, the report describes that run–of–river power plants, especially those with the power house in the dam toe, as it is the case of the Project Activity, allow unchanged river flow and thus cause only reduced impacts on the water course.

In line with this view, the National Energy Plan for 2030, published by the Ministry of Energy and Mines  $(MME, 2007)^{12}$ , identifies a strong correlation between a country's economic development and the degree in which it uses its hydropower potential. Accordingly, developed countries such as France (100%) Germany (83%) as well as the US, Norway, and Japan (~60%) and Sweden (55%) have developed a high degree of their hydropower potential, while Brazil (30%) and other less developed countries such as Indonesia (4%) and Congo (1%) have only developed small shares, in spite of their vast potential.

<sup>&</sup>lt;sup>9</sup> On 3 October 2008, ANEEL indicated that the revised project design and location presented by the project developers for JHPP is not only "*perfectly acceptable*" in technical terms, but that the implied anticipation of the project would allow to avoid the installation fo 628 MW, mainly fuel oil thermal power plants, that would need to be contracted for a period of 15 years to cover open demand in 2012. Consequently the project and its anticipation provide "*significant reductions in greenhouse gas emissions*" in the long term. Source: Memo no. 248/2008-DR/ANEEL.

<sup>&</sup>lt;sup>10</sup> According to Energy Research Company (EPE), available at: <u>http://www.epe.gov.br/imprensa/PressReleases/20091222\_1.pdf</u>. *Accessed on 4 March 2010*.

<sup>&</sup>lt;sup>11</sup> Special Report on Renewable Energy Sources and Climate Change Mitigation, Chapter 5 – Hydropower, published by the IPCC in 2011, available from <u>http://srren.ipcc-wg3.de/report</u>.

<sup>&</sup>lt;sup>12</sup> Ministry of Mines and Energy (Ministério de Minas e Energia) National Energy Plan 2030 – 3 – Hydroelectric Generation (Plano Nacional de Energia 2030 – 3 Geração Hidreléctrica), available at: <u>http://www.epe.gov.br/PNE/20080512\_3.pdf</u>, published in 2007, last access on 9 March 2012.





Further the report highlights that the environment around many of Brazil's hydropower plants today are among the best conserved areas as the projects are compelled to protect its surrounding which, in absence of the project, would be prone to degradation. Likewise the urban centres close to such projects today have generally a higher human development index than that of their respective region.

Based on these considerations, the Brazilian Energy Research Company (EPE), part of the Ministry of Mines and Energy (MME), which is responsible to develop the strategies for expansion of the Brazilian energy matrix, considers economic and social as well as environmental aspects of global and local nature for its recommendations. In this context EPE also considers Brazil's insertion in international agreements such as Agenda 21, the UNFCCC and the Kyoto Protocol<sup>12</sup>. This view implies that all external costs and benefits are adequately assessed to identify most beneficial projects and to maximize their socio-economic benefits and minimize their impacts. According to EPE, the key environmental benefit is of global nature as hydropower projects allow the reduction of GHG emissions, a fact that can generate monetary benefits under the CDM to support the project development. On the other hand, the local socio-environmental impacts have to be identified, reduced and mitigated according to the applicable environmental regulation.

Following a summary of the Project's main contribution to sustainable development as defined on the basis of the principles defined by the MME, 2007<sup>12</sup>.

#### a) Contribution to the local sustainability<sup>13</sup>:

#### • Technological innovation to allow minimum environmental impact:

Minimizing the reservoir of the hydropower plant was a key priority for the development and licensing of the Madeira hydropower plants, which required using Bulb turbines technology, which are not common in Brazil. These turbines work with a low head and large flows and can be installed at the toe of a dam, which allows generating electricity without diverting or altering the natural flow of the river. To apply this solution in the context of the large flows of the Madeira River it is necessary to design and install the world's largest Bulb turbine with a generation capacity of 75 MW, which has also an environmental benefit as they allow passage of fish larvae and spawning and thus represent less impact on the aquatic fauna. (MME, p 27; 59; 104)<sup>12</sup>. This shows that the Jirau HPP is being developed according to best technical and environmental practices and standards. In addition, the technological progress will benefit Brazil's manufacturing industry and engineering capacities and workers and operators will acquire the competence to install, operate and maintain these equipments.

#### • Connection of isolated systems and diversification of Brazil's electricity generation matrix: The country's energy security depends on a diverse set of complementary generation assets

The country's energy security depends on a diverse set of complementary generation assets linked by the National Interconnected Grid System, which allows compensating the regional variations of demand and supply. The development of the Madeira hydropower projects and the related connection of the isolated system of the federal states of Rondônia and Acre provide an important regional diversification to the existing energy matrix. This diversification generates additional energy supply security beyond the Firm Energy added by the projects itself. This additional energy security allows reducing the dispatch of fossil fuelled generation assets, while the interconnection allows the complete substitution of the fossil fuel based energy matrix of the isolated systems (MME, p. 81; 88)<sup>12</sup>. Both effects reduce Brazil's GHG emissions in a volume which is not captured by the ex post calculation of emission reductions as required and adopted by the Project Participants.

<sup>&</sup>lt;sup>13</sup> Multimedia material with description of the project and its socio-environmental profile and contributions are available in English and Portuguese on ESBRs website and provide an easy accessible and transparent illustration of the projects characteristics and features. Available at: <u>http://www.energiasustentaveldobrasil.com.br/videos.asp</u>.



#### • Promotion of regional economic development:

The benefits of the Jirau HPPs for the local economy are multiple and diverse. A first direct benefit is the demand for skilled work, both locally and at national level. During the construction period more than 10,000 direct jobs and over 30,000 indirect jobs will be created, leading to significant income generation and distribution. To maximize the benefits for the region, more than 70% of workers are hired locally and are adequately trained, providing them with essential professional skills. This training and the consecutive work experience will raise the local pool of professional skills and thus local living standards, educational levels and income.

In addition to the direct stimulus, the royalties and taxes paid by the project will allow the municipality and state to improve its infrastructure, education and health service for the local population and represent a permanent economic stimulus for the regional development.

To further catalyze the diversification of the local economy, to promote sustainable economic activities and to swiftly raise local living standards, ESBR has established the community of Mutum Paraná as a eco-friendly district, comprising: kindergarten, schools, health care center and other relevant facilities and the "Polo Industrial Porto Velho" as a basis for the development of sustainable economic activities. Many other socio-environmental programs suited to promote the regional sustainable economic development are described in Section D of this PDD.

#### A.2. Location of project activity A.2.1. Host Party(ies)

Brazil.

#### A.2.2. Region/State/Province etc.

Rondônia.

#### A.2.3. City/Town/Community etc.

Porto Velho.

#### A.2.4. Physical/Geographical location

This project is located 120 km from the city centre of Porto Velho, in the Madeira River. Dam coordinates:  $9^{\circ}$  15'17.96" S, 64° 38'40.13" W<sup>14</sup>.

<sup>&</sup>lt;sup>14</sup> Source: Installation License no. 621/2009, issued by IBAMA.





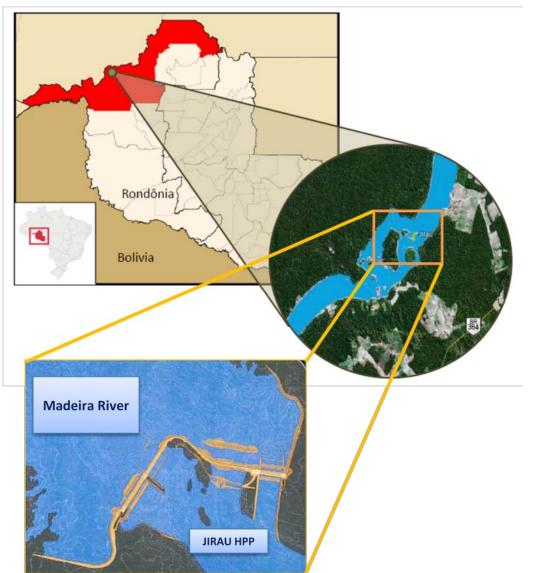


Figure 1. JHPP location (sources: www.wikipedia.org and Google Earth)

#### A.3. Technologies and/or measures

JHPP consists in a run-of-river hydropower project with variable reservoir to mimic the river's natural hydrology and designed to minimize environmental impacts while maximizing energy generation in a situation of high, but variable flow volumes, low dam, and low head height. The project comprises the run-of-river reservoir, the dam, the turbines, generators and other electromechanical equipment, as well as the substations and transmission lines to connect the project to the Interconnected Grid System (SIN).

The project activity implies the installation of 3,750 MW new hydro power generation capacity with a reservoir surface that varies according to the periodic hydrology fluctuation of the region. Considering the maximum reservoir surface in the wet season in comparison to the average surface of the river before the installation of JHPP, the power density calculated is 18.05 W/m<sup>2</sup> <sup>15</sup>. Therefore, according to the methodology ACM0002 (version 12.3.0), project emissions can be neglected.

The main details of the Project Activity are presented below:

<sup>&</sup>lt;sup>15</sup> Please refer to section B.6.3 for power density calculation.





#### Executive Board

Summary of JHPP technical details:

| JHPP – Technical details                            |  |  |
|---|--|--|
| Reservoir area increase due to the project activity | $207.74 \text{ km}^2$ (run of river) <sup>16</sup> |  |
| Installed capacity                                  | 3,750 MW   |  |
| Maximum Firm Energy as calculated by EPE            | 2,279.4 MW   |  |
| Turbine type  | Bulb   |  |
| Individual turbine capacity                         | 75 MW  |  |
| Quantity of turbines                                | 50   |  |
| Transmission line                                   | 94 km/ 3 x 500 kV                                  |  |

**Table 1. Technical Details** 

ESBR will construct the earth-riprap type dam for the JHPP in a sinuous axis, with the total length of around 6,800 meters through the Madeira River, taking advantage of a section with rocks, islands and rocky outcrop, in a spot called "*Ilha do Padre*"<sup>17</sup>. This new project location was suggested by ESBR in order to reduce construction costs, environmental impacts<sup>18</sup> and anticipate generation starting date. The start of the construction of the revised project has been approved on 14 November 2009 through the issuance of the Preliminary Installation License for the work-site by the environmental agency IBAMA<sup>19</sup> on 3 June 2009. The figure below shows the projected dam.



Figure 2. JHPP dam (projected)

#### **Reservoir:**

This Project Activity was carefully planned, particularly with respect to its run-of-river reservoir. It was designed to operate with variable water levels, in order to assure that the water levels in the upstream city of Abunã, Brazil, remain unaffected and continue to follow their natural seasonal variation as defined by the National Water Authority (ANA) in the Resolution ANA No 555/2006<sup>20</sup>.

To warrant that natural water levels at Abunã remain unaffected, an operational rule defines the plant operation and generation volumes in accordance with the river flow. As a consequence the reservoir

<sup>&</sup>lt;sup>16</sup> The reservoir area increase was calculated as the surface of the full reservoir at maximum level, 361.60 km<sup>2</sup>, minus the average surface of the river before the project activity, 153.86 km<sup>2</sup>. Source: Aproveitamento Hidrelétrico Jirau, ESBR, Feb/2009, chapter 7 page 56.

<sup>&</sup>lt;sup>17</sup> The new project design substitutes the use of concrete and has substantially reduced excavation volumes (around 52 MM cubic meters). Source: Memo IBAMA 061-2008 (Parecer IBAMA 061-2008).

<sup>&</sup>lt;sup>18</sup> A detailed comparison of the environmental benefits offered by the optimisation is available in section D.

<sup>&</sup>lt;sup>19</sup> Preliminary License 563/2008 and Installation License 621/2009, issued by IBAMA. For further reference, please refer to Section D.

<sup>&</sup>lt;sup>20</sup> Available at: http://www.aneel.gov.br/arquivos/PDF/DHJirau.pdf, last access on 4 March 2010.





levels at the dam will vary between a minimum of 82.5 meters in the dry season (July to October) and the maximum operational level of 90 meters in the wet season (January to April)<sup>21</sup>. As a consequence of this operational rule, the water levels will be below 85 meters during 5 months each year.

The annual variation of the reservoir water level and its area are presented in the table below:

| Operational level<br>under normal<br>conditions | Reservoir water<br>level at the dam<br>(m) | Reservoir area<br>(km <sup>2</sup> ) | Increased<br>reservoir surface <sup>22</sup><br>(km <sup>2</sup> ) |
|---|--|--------------------------------------|--|
| Minimum (dry season)                            | 82.5                                       | 174.90                               | 21.04  |
| Average / Regular                               | 85.0                                       | 229.29                               | 75.43  |
| Maximum (wet season)                            | 90.0                                       | 361.60                               | 207.74   |

Table 2. Annual variation of reservoir water level and area

The JHPP Project has a minimum power density of 18.05  $W/m^2$ , while the Brazilian average power density is around 1.96  $W/m^{2}$ <sup>23</sup>.

#### **Power House**

JHPP will have two power houses, one at each riverbank. The water intake/power house on the right side of the river will be composed by a total of 28 installed generation units (turbine + generator). The left side will be constituted of a total of 22 installed generation units.

#### **Turbines and generators**

The project comprises the installation of 50 Bulb turbines, which are designed to operate in low head/high flow rivers. The turbines will be installed directly in the river bed, at the toe of the dam, which allows the generation of electricity without deviation or flow alteration of the river and thus minimizing environmental impacts. To achieve these benefits, ESBR decided to implement state of art 75 MW Bulb turbines specially designed and constructed for the JHPP, representing a significant technological progress in Bulb turbine engineering. As part of these special turbines will be acquired from the Chinese manufacturer Dongfang Electric Corporation and another part from a consortium of international suppliers with equipment manufacturing facilities in Brazil (comprised by Voith, Alstom, and VAtech), an intricate and sophisticated logistic plan to deliver the equipments to the project site is necessary to assure that the project timeline is complied with.

Most hydro power plants in Brazil were implemented in highlands, where the net fall is fairly high. Consequently, these hydro power plants mostly use Francis turbines. The Project Activity will be installed in a lowland area, requiring the use of Bulb turbines which are adequate for high flow volumes but low head heights. Today there are only 3 large hydro power plants with Bulb turbine installed in Brazil<sup>24</sup> (Igarapava, Canoas 1 e Canoas 2). Bulb turbines are not only unusual in Brazil, but the largest

<sup>&</sup>lt;sup>21</sup> Same reference as the one previously introduced in the footnote 16, page 8.

<sup>&</sup>lt;sup>22</sup> The average surface of the river before the project activity of 153.86 km<sup>2</sup> was considered for these calculations (source: *Aproveitamento Hidrelétrico Jirau*, ESBR, February 2009, Chapter 7 page 56, as previously introduced in the footnote 16, page 8).

<sup>&</sup>lt;sup>23</sup> Bezerra et al, 2010, *Measuring the Hydroelectric Regularization Capacity of the Brazilian Hydrothermal System*, available at: <u>http://www.psr-inc.com.br/portal/psr\_pt\_BR/iframe.html?altura=4000&url=/app/publicacoes.aspx</u>, last access on 9 March 2012. Figure 9 of the article provides the Flooded area / Installed Capacity of all Brazilian hydropower plants in 2007 (0.51 km<sup>2</sup>/MW) and can easily be converted into W/m<sup>2</sup>.

<sup>&</sup>lt;sup>24</sup> EIA Tome A Chapter VII page 2.





Bulb turbines ever built so far have an installed capacity of 66 MW<sup>25,26</sup>. JHPP will use 75 MW Bulb turbines, clearly a technological advance which was driven by the necessity to achieve both, minimal environmental impacts and high performance and efficiency.

<image><image>

The projected starting date of operation of the generation units according to the latest schedule adopted by ESBR at the time of the publication of this PDD for Global Stakeholder Consultation is presented in table below<sup>27</sup>:

| Month    | Units in operation |
|----------|--------------------|
| Oct 2012 | 1                  |
| Nov 2012 | 3                  |
| Dec 2012 | 4                  |
| Jan 2013 | 6                  |
| Feb 2013 | 10                 |
| Mar 2013 | 13                 |
| Apr 2013 | 15                 |
| May 2013 | 17                 |
| Jun 2013 | 17                 |
| Jul 2013 | 19                 |
| Aug 2013 | 21                 |
| Sep 2013 | 21                 |
| Oct 2013 | 23                 |
| Nov 2013 | 25                 |
| Dec 2013 | 26                 |

<sup>&</sup>lt;sup>25</sup> EIA - Pareceres dos Consultores sobre o Estudo de Impacto Ambiental do Projeto para Aproveitamento Hidrelétrico de Santo Antônio e Jirau, Rio Madeira – RO, page 18.

<sup>26</sup> Available at: <u>http://www.epe.gov.br/PNE/20080512\_3.pdf</u>, as previously introduced in footnote 12, page 4.

The figure below presents the structure of a Bulb turbine.

<sup>&</sup>lt;sup>27</sup> Due to delays in project implementation and revision of the projects installed capacity which was decided on the basis of a new power sales auction that took place on 17 August 2011 and was ratified on 18 October 2011 this schedule is different from the one used for the investment Analysis in Section B5.





| Month    | Units in operation |
|----------|--------------------|
| Jan 2014 | 29                 |
| Feb 2014 | 30                 |
| Mar 2014 | 33                 |
| Apr 2014 | 35                 |
| May 2014 | 37                 |
| Jun 2014 | 39                 |
| Jul 2014 | 42                 |
| Aug 2014 | 42                 |
| Sep 2014 | 44                 |
| Oct 2014 | 44                 |
| Nov 2014 | 45                 |
| Dec 2014 | 47                 |
| Jan 2014 | 49                 |
| Feb 2014 | 50                 |

Table 3. Projected starting date of operation of each turbine

### **<u>Technical details**</u><sup>28</sup>

| Turbines              |                              |  |
|-----------------------|------------------------------|--|
| Number of units       | 50                           |  |
| Nominal power         | 75,000 kW                    |  |
| Nominal flow per unit | $542 \text{ m}^{3}/\text{s}$ |  |
| Max. efficiency       | 95.9%                        |  |
| Generators            |                              |  |
| Nominal power         | 84,000 kVA                   |  |
| Nominal voltage       | 13.8 kV                      |  |
| Power factor          | 0.9                          |  |
| Max. efficiency       | 98%                          |  |

Table 4. General Technical Details of Turbines and Generators

# **Transmission lines**<sup>28</sup>

JHPP will be connected to the Interconnected Grid System through a substation in Porto Velho. Project transmission installations will include the construction of a step-up substation, increasing voltage from 13.8 kV to 500 kV and three 94 km 500 kV transmission lines which will connect the power plant to the collecting Porto Velho substation.

<sup>&</sup>lt;sup>28</sup> Source: ESBR, Basic Project, August 2010 (document reference: 1110-JI1-RT-USC/GR-00002).



### DM – Executive Board

#### A.4. Parties and project participants

| Party involved<br>(host) indicates a host Party | Private and/or public<br>entity(ies) project participants<br>(as applicable)  | Indicate if the Party involved<br>wishes to be considered as<br>project participant (Yes/No) |
|---|---|--|
| Brazil (host)                                   | <ul> <li>Private entity: Energia<br/>Sustentável do Brasil S.A.</li> <li>Private entity: GDF SUEZ<br/>Energy Latin America<br/>Participações Ltda.</li> </ul> | No   |

#### A.5. Public funding of project activity

There is no public funding from Annex I parties available for the project.

# SECTION B. Application of selected approved baseline and monitoring methodology B.1. Reference of methodology

- ACM0002 "Consolidated baseline methodology for grid-connected electricity generation from renewable sources" (version 12.3.0)<sup>29</sup> (hereafter referred to as "ACM0002").
- "Tool for the demonstration and assessment of additionality" (version 06.0.0)<sup>30</sup> (hereafter referred to as "Additionality Tool").
- "Tool to calculate the emission factor for an electricity system" (version 02.2.1)<sup>31</sup> (hereafter referred to as "Emission Factor Tool").

#### **B.2.** Applicability of methodology

ACM0002 (version 12.3.0) is chosen and is deemed applicable to the proposed project due to the following reasons:

- The project activity is a grid-connected renewable power generation project activity that installs a new power plant at a site where no renewable power plant was operated prior to the implementation of the project activity (Greenfield plant);
- The project activity does not involve a capacity addition, a retrofit of (an) existing plant(s) or a replacement of (an) existing plant(s);
- The project activity is the installation of a hydro power plant with a new run-of-river reservoir;
- The project activity results in a new single reservoir and the power density of the power plant is greater than 4 W/m<sup>2</sup> after the implementation of the project activity (see section B.6.3. for the calculation of the power density);
- The project activity does not involve switching from fossil fuels to renewable energy at the site of the project activity;
- The project activity is not a biomass fired plant;

<sup>&</sup>lt;sup>29</sup> Available at:

http://cdm.unfccc.int/filestorage/4/W/1/4W1SCKX3EMPO6AYGRJUTD7BQ8IVN0H/Consolidated%20baseline%20methodolo gy%20for%20grid-connected%20electricity%20generation%20from%20renewable%20sources.pdf?t=UGt8bTF2Zng3fDBil8QkOfzZC9RfdELTFc7, last accessed on 2 April 2012.

<sup>&</sup>lt;sup>30</sup> Available at: <u>http://cdm.unfccc.int/methodologies/PAmethodologies/tools/am-tool-01-v6.0.0.pdf</u>, last accessed on 2 April 2012.

<sup>&</sup>lt;sup>31</sup> Available at: <u>http://cdm.unfccc.int/methodologies/PAmethodologies/tools/am-tool-07-v2.2.1.pdf</u>, last accessed on 2 April 2012.





• The project activity meets the applicability conditions of the "Tool to calculate the emission factor for an electricity system", and the "Tool for the demonstration and assessment of additionality".

The applicability criteria stated in methodology ACM0002 (version 12.3.0) are consequently met on the basis of the reasons outlined above.

The Additionality Tool is applicable to this project activity, as it is included in ACM0002.

The Emission Factor Tool is applicable to this project activity as it will supply renewable electricity to the grid.

#### **B.3.** Project boundary

As per the methodology ACM0002 (version 12.3.0), the greenhouse gases and emissions sources included in or excluded from the project boundary are shown in the table below.

|   | Source   |        | Included?              | Justification/Explanation          |
|---|--|--------|------------------------|------------------------------------|
| ne<br>io  | CO <sub>2</sub> emissions from electricity   | $CO_2$ | Yes                    | Main emission source.              |
| elir<br>nar   | generation in fossil fuel fired power  | $CH_4$ | No                     | Minor emission source.             |
| Bas   | <b>endified and and and and and and and and and an</b>   |        | No                     | Minor emission source.             |
|   | For geothermal power plants,   | $CO_2$ | No                     | Not applicable for hydro projects. |
|   | fugitive emissions of CH <sub>4</sub> and CO <sub>2</sub>  | $CH_4$ | No                     | Not applicable for hydro projects. |
| from non-condensable gases<br>contained in geothermal steam |  | $N_2O$ | No                     | Not applicable for hydro projects. |
| ena   | contained in geothermal steam<br>CO <sub>2</sub> emissions from combustion of<br>fossil fuels for electricity generation<br>in solar thermal power plants and<br>geothermal power plants |        | No                     | Not applicable for hydro projects. |
| sc  |  |        | No                     | Not applicable for hydro projects. |
| oject   |  |        | No                     | Not applicable for hydro projects. |
| For hydro power plants, emissions                           | $CO_2$   | No     | Minor emission source. |                                    |
|   | For hydro power plants, emissions of $CH_4$ from the reservoir   | $CH_4$ | No <sup>32</sup>       | Minor emission source.             |
| or CH <sub>4</sub> from the reservoir                       |  | $N_2O$ | No                     | Minor emission source.             |

Table 5. Emissions sources included in or excluded from the project boundary

 $<sup>^{32}</sup>$  Methane (CH<sub>4</sub>) emissions from reservoir are not applicable for JHPP, as the power density of the project activity is above the 10 W/m<sup>2</sup> threshold and, according to the methodology ACM0002 (version 12.3.0), those emissions are minimum and can be neglected in the emission reductions calculations resulting for the implementation of the project activity, as further explained in sections B.6.1 and B.6.3 of this PDD.





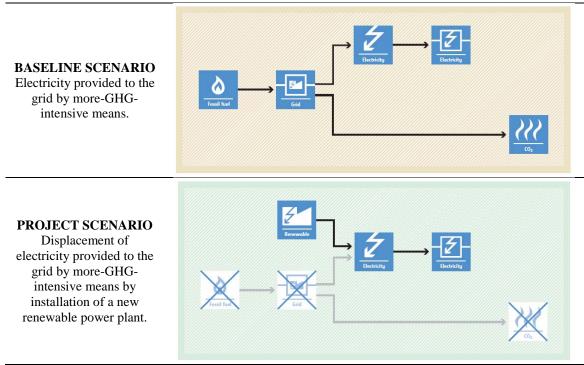
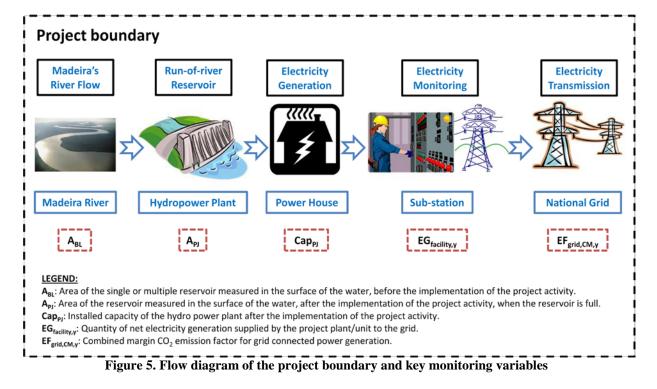


Figure 4. Flow diagram of the baseline and project scenarios<sup>33</sup>

The project boundary is presented in the figure below.



<sup>&</sup>lt;sup>33</sup> "CDM Methodologies Booklet - Information including EB 63 - November 2011". Available at: <u>http://cdm.unfccc.int/methodologies/documentation/meth\_booklet.pdf#2.3</u>, accessed on 2 April 2012.





#### **B.4. Establishment and description of baseline scenario**

According to ACM0002 (version 12.3.0), if the project activity is the installation of a new grid-connected renewable power plant/unit, the baseline scenario is the following:

Electricity delivered to the grid by the project activity would have otherwise been generated by the operation of grid-connected power plants and by the addition of new generation sources, as reflected in the combined margin (CM) calculations described in the "Tool to calculate the emission factor for an electricity system".

JHPP is a grid-connected run-of-river hydro power generation project, therefore it is a typical base load generation plant with high investment costs, but low operational costs. When dispatching its renewable electricity to the grid, it displaces electricity that would otherwise have been produced by other sources, mainly those using fossil fuel. This electricity displacement will occur at the system's margin, i.e. mainly fossil fueled thermal plant generation will be substituted. Furthermore, JHPP substitutes or delays the construction of other fossil fuel generation units that would have to be build to meet growing power demand<sup>34</sup>.

The JHPP does not modify or retrofit an existing generation facility. Therefore, its baseline is defined as described in ACM0002 (version 12.3.0).

For this project, the baseline emissions are the emissions related to the energy that would be dispatched to the grid in absence of the project activity.

#### **B.5. Demonstration of additionality**

Before entering into a formal discussion of the project's additionality according to Steps 1 to 4, as defined by the Additionality Tool, and in order to satisfy the requirements of Annex 22<sup>35</sup>, the following Section 1 provides an overview of *the national and/or sectoral policies and circumstances* that are relevant for the project development and implementation. This shall facilitate the assessment of the baseline situation that would have occurred in the absence of the CDM project activity and provide a background for the demonstration of the project's additionality.

Furthermore, Section 2 provides an overview and detailed assessment about how the Project Participants consistently considered the CDM during the project development as well as its relevance for the effective project implementation. This Section is in line with the requirements of the Section C of the CDM Project Standard (paragraph 26-28) for "Demonstration of Prior consideration of the clean development mechanism".

#### Section 1: Overview about relevant national and/or sectoral policies and circumstances:

Brazil is known for having a predominantly renewable electricity generation matrix with a high participation of hydropower which accounted for 81.2% of the total installed capacity in 2007<sup>36</sup>. According to a study developed by Abbud and Tancredi (2010) for the Brazilian Senate<sup>37</sup>, this is a result of governmental investments in large hydropower plants with reservoirs which were developed and

<sup>&</sup>lt;sup>34</sup> The substitution or delay in construction of new fuel oil thermal power plants is particularly expressive considering the anticipation of JHPP resulting from the change in project location, as indicated clearly in a document from the Brazilian Electricity Regulatory Agency, ANEEL. Source: *Ofício nº*. 248/2008-DR/ANEEL apud KELMAN, page 246-249, 2009.

<sup>&</sup>lt;sup>35</sup> Available from <u>http://cdm.unfccc.int/EB/022/eb22\_repan3.pdf</u>, last access on 4 April 2012.

<sup>&</sup>lt;sup>36</sup> According to EPE, Decanal Expansion Plan 2007-2016, Graph 6, page 156, available from <u>http://www.epe.gov.br/PDEE/20080111\_2.pdf</u>.

<sup>&</sup>lt;sup>37</sup> Same reference as the one previously introduced in the footnote 7, page 3.





funded by the government in the years before the privatisation process which initiated in 1995. The National Energy Plan 2030, published by the Brazilian Ministry of Mines and Energy, further explains that this focus on hydropower developments was a strategic decision taken by the Brazilian government back in the 50's, in spite of the more competitiveness fossil fuel based generation options<sup>38</sup>. As a matter of fact, the key reason for the privatisation process initiated in 1995 was that the governmental companies responsible for the development of these large hydropower projects had accumulated large financial deficits and could no longer afford the necessary capital intensive investments. As a consequence, investments dropped significantly and the construction of some ongoing projects had to be suspended (Abbud and Tancredi, p. 8).

To solve the investment crisis in the 90's, the Brazilian energy sector underwent several reforms which will be explained in Sub-step 1b. The key objective of these reforms was to attract private capital to recover the financial situation of the state owned companies and to assure growth and security of energy supply to respond to Brazil's economic and social necessities. Thus, as a consequence of the financial and economic imbalances, as well as difficulties in the subsequent privatisation and regulatory redefinition, Brazil not only went through a severe energy crisis in 2001, but also saw the escalation of its thermal generation capacity from 7.051 MW in 1994 to 21.324 MW in 2007 (Abbud and Tancredi, p. 8), an increase of 14.273 MW, which corresponds to about 6 times the firm generation capacity of the Jirau HPP.

This expansion of 202% was also responsible for a growth in the sector's GHG emissions from 10.8 Mio t in 1994 to 24.1 Mio t in 2007. This strong augmentation in carbon intensive generation capacities occurred due to the fact that only very limited new hydropower capacity could be effectively implemented during this period and in spite of important policies and measures to promote the installation of complementary renewable energies such as biomass cogeneration, wind and small hydropower as initiated in 2002 (i.e. PROINFA).

This pattern remained with the establishment of the new sector regulation initiated in March 2005, which is based on the firm forward contracting of electricity in centralized governmentally regulated auctions. Between the first auction which occurred in December 2005 and November 2007, only 1.415 MW of Firm Energy from new hydropower concessions could be contracted. Consequently, the Madeira HPPs Santo Antonio and Jirau, which were auctioned in December 2007 and May 2008, were the first new developments that could add significant generation capacity. In spite of that, fossil fuelled plants were again the predominant source and between 2005 and 2008 a total of 15,400 MW of coal, fuel oil and gas fired power plants were contracted (Abbud and Tancredi, p. 17 and 39). In addition to that, the development of infrastructural hydropower plants above 2,000 MW of installed capacity had completely ceased since the 80's<sup>39</sup> and was only possible in a completely revised context which led to the development and effective implementation of the Jirau hydropower plant at the Madeira River.

The studies for hydropower developments at the Madeira River initiated in 2001 and though the original proposal was the development of one plant with a bigger reservoir and installed capacity, the final decision was to approve<sup>40</sup> two separated plants, in order to minimize the flooded area and environmental impacts. Following that, in the period from 2003 to 2005, the Environmental Impact Study, covering the whole Madeira complex, was developed by Leme Engenharia Ltda<sup>41</sup>. On 26 June 2006<sup>42</sup>, the

<sup>&</sup>lt;sup>38</sup> Ministry of Mines and Energy (Ministério de Minas e Energia) National Energy Plan 2030 – 3 – Hydroelectric Generation (Plano Nacional de Energia 2030 – 3 Geração Hidreléctrica), Section 3.1., page 73, available at: <u>http://www.epe.gov.br/PNE/20080512 3.pdf</u>, published in 2007, last access on 9 March 2012.

<sup>&</sup>lt;sup>39</sup> Available at the ANEEL website: <u>http://www.aneel.gov.br/area.cfm?idArea=37&idPerfil=2</u>, accessed on 4 April 2012.

<sup>&</sup>lt;sup>40</sup> The Inventories were approved by ANEEL on 12 December 2011 by publication of dispatch 817 in the Federal Official Journal (Diário Oficial da União).

<sup>&</sup>lt;sup>41</sup> Leme Engenharia Ltda is the Brazilian subsidiary of Tractebel Engineering, which is part of the GDFSUEZ group. http://pt.leme.com.br/tractebel\_engineering/overview.





Environmental Impact Study was approved by the Brazilian Environmental Institute (IBAMA), which is the responsible regulator for granting the preliminary license (Licença Prévia)<sup>43</sup>. In sight of the high capital intensity, but also the relevance of the Madeira projects for a clean expansion of the Brazilian Energy Matrix, Leme Engenharia<sup>44</sup> had identified that:

"The hydropower plants shall, by generating renewable electricity, maintain Brazil as a country with low carbon emissions, thus contributing with the reduction of global greenhouse gas emissions and contributing to the sustainable development of the nation. In any case Certified Emission Reductions generated by the Projects, according to the rules of the Clean Development Mechanism as defined by the Kyoto Protocol and the Marrakesh Accords, shall help to make the projects viable".

The document shows that the Madeira projects were seen as key opportunities to supply the country's growing energy demand with clean and renewable energy, but also that additional financial support is required to promote their effective implementation and to compensate for their huge capital intensity, technical difficulties and the long construction time. Finally, after all necessary public consulting and environmental licensing procedures were concluded<sup>45</sup>, the preliminary license was issued by IBAMA on 9 July 2007<sup>46</sup>.

In parallel to the licensing process, Brazil underwent important political discussions about its national climate policy and mitigation efforts, which were crucial for the effective implementation of the project activity. One prominent example of the early mitigation efforts<sup>47</sup> was the implementation of the PROINFA program<sup>48</sup>, created on the basis of a presidential decree (*Medida Provisória* N° 14) on 21 December 2001<sup>49</sup> and which turned into Law N° 10.438, on 26 April 2002<sup>50</sup>. As a result of the PROINFA, 3,299.4 MW<sup>51</sup> of renewable generation capacity from small hydropower, wind and biomass generation plants were contracted. Complementary to this governmental effort, CDM played an important role as 3,006 MW of renewable generation capacity have been registered so far under the UNFCCC and another 12,486 MW are under validation<sup>52</sup>. Now in spite of these impressive numbers and significant mitigation efforts, the mentioned 14,237 MW of fossil fuelled thermal generation capacity had to be built between 1994 and 2007 and additional 15,400 MW were contracted between 2005 and 2008.

The importance of the Madeira Hydropower plants for effective GHG mitigation can be understood when analysing the Energy Expansion Plan 2006-2015 (Plano Decenal de Expansão 2006-2015)<sup>53</sup>. During the presentation of its results, the Brazilian Energy Research Company (EPE) projected an annual growth of

<sup>46</sup> Licença Prévia (*Preliminary License*) N° 251/2007, available at :

http://www.aneel.gov.br/arquivos/PDF/Licen%C3%A7a%20Pr%C3%A9via.pdf.

<sup>&</sup>lt;sup>42</sup> Memo MMA/IBAMA – N<sup>O</sup> 08/2006 (Informação Técnica No 08/2006 – COHD/CGENE/DILIC/IBAMA).

<sup>&</sup>lt;sup>43</sup> A detailed description of the environmental licensing process is presented on Section D.1.

<sup>&</sup>lt;sup>44</sup> Leme Engenharia, Estudo de Impacto Ambiental (EIA) – Aproveitamentos Hidrelétricos Santo Antonio e Jirau, Rio Madeira – RO. Maio de 2005 (Tomo A Volume 1- p VII-3).

<sup>&</sup>lt;sup>45</sup> A description of the public consultation and environmental evaluation procedure is presented in Section D.

<sup>&</sup>lt;sup>47</sup> Other examples are reduction in transmission fees for complementary energies with dispatch below 30 MW average granted by ANEEL in 2004 (Normative Resolution 77, Available at <u>http://www.aneel.gov.br/cedoc/ren2004077.pdf</u>) as well as the possibility to sell such energy on the free market.

<sup>&</sup>lt;sup>48</sup> Details available from <u>http://www.mme.gov.br/programas/proinfa/</u>, last access on 9 March 2012.

<sup>&</sup>lt;sup>49</sup> Available at: <u>http://www.aneel.gov.br/cedoc/mpv2001014.pdf</u>, accessed on 13 April 2012.

<sup>&</sup>lt;sup>50</sup> Available at: <u>http://www.aneel.gov.br/cedoc/lei200210438.pdf</u>, accessed on 13 April 2012.

<sup>&</sup>lt;sup>51</sup> As referenced by page 35, Table 2 of the National Plan for Climate Change, available from <u>http://www.forumclima.org.br/index.php/biblioteca/documentos-fbmc</u>, last access on 9 March 2012.

<sup>&</sup>lt;sup>52</sup> Calculated as of 1 April 2012 from data obtained from <u>http://cd4cdm.org/</u>, last access on 5 April 2012.

<sup>&</sup>lt;sup>53</sup> Available at: <u>http://www.epe.gov.br/PDEE/20060702\_01.pdf</u>, accessed on 9 March 2012.





5.2% in energy consumption and declared the relevance of the Madeira hydropower plants to supply the increasing energy demand and prevent the installation of additional fossil fuelled energies such as coal and gas, which would lead to an increase in GHG emissions by another 15 Mio t  $CO_2$  p.a.<sup>54</sup>.

In this context, the Brazilian government adopted regulatory actions to integrate climate change mitigation activities into its policies. The establishment of the Interministerial Committee on Climate Change (*Comitê Interministerial sobre Mudança do Clima – CIM*)<sup>55</sup> on 21 November 2007 and the publication of Resolution N° 1<sup>56</sup> on 11 February 2008 by the National Council for Energy Policy (*Conselho Nacional de Política Energética*), indicating Jirau HPP as a project of public interest with priority for tendering and implementation, represent a first action in this direction.

Shortly after that, on 28 April 2008<sup>57</sup>, the Brazilian Development Bank (*Banco Nacional de Desenvolvimento* - BNDES) announced the indicative financing conditions to support the implementation of the Jirau Hydropower Plant, considering among other conditions, the reduction of the financing cost and the extension of the loan payback period, which were essential for the viability of such a capital intensive project with long construction period and long term maturity, as will be explained below.

Following that, on 4 June 2008<sup>58</sup>, the Interministerial Committee on Climate Change submitted a draft of the legislation which would later establish the National Climate Change Mitigation Policy. As requested by Decree N° 6.263, the proposal defined strategic objectives, strategies and measures for mitigation and adaptation as well as the development of the National Climate Change Mitigation Plan. Specifically in relation to policies and incentives that promote GHG mitigation, Article 6 of the law defines that the Instruments of the National Policy on Climate Change are i) "existing measures, or measures to be created, to stimulate the reduction of GHG emissions" (§VI) ii) "specific credit lines and financing conditions offered by private and public banks (§ VI) and iii) "the financial and economic measures for climate change mitigation and adaptation that exist under the UNFCCC and the Kyoto Protocol" (§ VI).

Some months later, on 4 September 2008, the Interministerial Committee on Climate Change published the National Climate Change Mitigation Plan for public comments in the federal official journal (*Diário Oficial da União*)<sup>59</sup>, which was finalized in December 2008<sup>60</sup>. The publication offers a good summary of Brazil's regulatory evolutions and mitigation activities in all relevant sectors (Chapter I, page 15-19). In relation to the relevance of hydropower for climate change mitigation, the document clearly defines that:

• Key strategies for reducing GHG emissions in the energy sector are to: i) substitute fossil fuels with other non-emitting sources such as hydropower, solar, wind and sustainable biomass; ii) energy efficiency (page 30);

<sup>&</sup>lt;sup>54</sup> EPE also stated that the government had the intention to give priority to hydropower in combination with complementary energies such as biomass on the basis of specific energy purchase tenders. Available at: <u>http://www.eletrobras.gov.br/IN\_NUCA/mostrar\_informe.asp?flag=true&menu=1872-17/08/2006#</u>, "Substituição das hidrelétricas pode aumentar emissão de gases poluentes".

<sup>&</sup>lt;sup>55</sup> This Committee was created with the clear attribution to develop, implement, monitor and evaluate the National Policy on Climate Change (Plano Nacional sobre Mudança do Clima – PNMC), as well as to propose and implement priority short term actions.

<sup>&</sup>lt;sup>56</sup> Available from <u>http://www.epe.gov.br/leiloes/Documents/LeilaoJirau\_3/CNPE%20-%20Resolucao%20no%201.pdf</u>, last access on 9 March 2012.

<sup>&</sup>lt;sup>57</sup> "BNDES announces support conditions for the Jirau plant at the Madeira river (BNDES divulga condições de apoio para usina Jirau, no rio Madeira)" 28 April 2008, Available from http://www.bndes.gov.br/SiteBNDES/bndes/bndes\_pt/Institucional/Sala\_de\_Imprensa/Noticias/2008/20080428\_not068\_08.html, last access on 9 March 2012.

<sup>&</sup>lt;sup>58</sup> Available from <u>http://www.camara.gov.br/sileg/integras/574554.pdf</u> . last access on 9 March 2012.

<sup>&</sup>lt;sup>59</sup> Available from <u>http://www.siqueiracastro.com.br/informe/regmeio\_01/porplanclima.pdf</u>, last access on 9 March 2012.

<sup>&</sup>lt;sup>60</sup> Available from <u>http://www.forumclima.org.br/index.php/biblioteca/documentos-fbmc</u>. last access on 9 March 2012.





- Considering Brazil's economic growth and the corresponding energy demand, the objective to maintain the country's energy matrix clean requires the development of the country's hydroelectric potential (page 31);
- Accordingly, the Energy Expansion Plan for 2007-2016 (*Plano Decenal de Expansão de Energia PDE 2007/2016*)<sup>61</sup>, with an emphasis on socio-environmental issues and GHG mitigation, defines investments in the rage of BRL 90 Billion to expand the country's hydropower capacity and to reduce more than 27 Mio t in annual GHG emissions (page 33).

Furthermore, (Chapter IV.5 – page 114) the document describes the importance of adequate economic instruments, governmental policies and financial incentives that shall induce the private sector to develop GHG mitigation activities. The section makes clear reference to the CDM, but also to complementary policies, including preferential financing to make mitigation activities economically viable. Specifically, the document refers to the BNDES and its different financing and credit lines, including the Finem, which is applicable for infrastructure investments such as the JHPP.

In addition, the document (page 118) describes the importance of the CDM as support to national GHG mitigation projects and identifies the development of Brazil's hydropower potential as one of the key opportunities to reduce the growth of GHG emissions with the support of the Clean Development Mechanism.

Now in fact, the Energy Expansion Plan -  $2007/16^{61}$ , published in December 2007, states that its studies and recommendations consider the priority of addressing climate change mitigation and to promote sustainable development (p 55 & 369 of Volume 1), and that the expansion of hydropower in harmony with the local socio-economic and environmental context and in synergy with other renewable energies (biomass cogeneration, wind and solar), are key to satisfying the growing energy demand without undue growth of GHG emissions. In spite of these efforts, the plan concludes that fossil fuelled energy generation will still be necessary to satisfy the fast growing demand, especially if the development of the country's hydropower potential is constrained or inhibited.

Based on this context, the document (page 420) defines that a special effort shall be undertaken by governmental and private stakeholders to make Jirau and other hydropower projects of highest priority viable. In spite of this effort, which clearly targets to reduce the growth of GHG intensive energies in the Brazilian energy matrix, and the further objective in relation to the expansion of complementary renewable energies such as biomass and wind, the plan still projects that an additional 8,715 MW of fossil fuelled thermal generation capacity will be added to the system and lead to a growth in GHG emissions to 44 Mio t per year in 2016 (page 436).

The further evolution and consolidation of Brazil's GHG mitigation effort led to the definitive publication of Law N° 12.187/09<sup>62</sup> of the Climate Change National Policy Law. In addition to the principles already discussed above, the definitive law (Article 6) defines that its instruments comprise:

- existing measures or measures to be created to stimulate measures [...] that contribute to the reduction of GHG emissions, among them the establishment of preferential criteria for tendering processes, such as those for private public partnerships, as well as the authorisation or granting of concessions for the exploitation of [...] natural resources which imply the reduction of GHG emissions (§XII);
- specific credit lines and financing conditions offered by private and public Banks (§ VII) as well as other national financial and economic measures (§ X);

<sup>&</sup>lt;sup>61</sup> Available at: <u>http://www.epe.gov.br/PDEE/20080111\_2.pdf</u>, accessed on 9 March 2012.

<sup>&</sup>lt;sup>62</sup> Available from <u>http://www.planalto.gov.br/ccivil\_03/\_ato2007-2010/2009/lei/l12187.htm</u>.





• the financial and economic measures for climate change mitigation [...]that exist under the UNFCCC and the Kyoto Protocol (§ X).

In summary, the evolutions of the Brazilian GHG mitigation policy clearly determines the development of the Jirau HPP project activity and effectively assures its viability by: 1) defining the granting of its concession as priority due to the Project's national interest, 2) structuring it as a Private Public Partnership with participation of state-owned companies and 3) developing and offering adequate credit lines and financing conditions that were decisive for the economic viability of the project activity. As the later is an economic incentive, it will be discussed in more detail as part of the Investment Analysis under Step 2.

# Section 2: Assessment and references about the Project Participants' consistent prior consideration of CDM during the Project's development and implementation process.

For the purpose of understanding the development of the project activity and to allow the evaluation of CDM consideration in line with the provision of Section C of the CDM Project Standard, it is important to understand the sequence of actions that have been taken to adequately evaluate, develop and implement the project under the CDM. According to § 26, "*If the start date of a proposed CDM Project Activity* (the Project Starting Date) is prior to the date of publication of the PDD for global stakeholder consultation, the project participant shall demonstrate that the CDM benefits were considered necessary in the decision to undertake the project as a proposed CDM project activity."

Accordingly, this section provides an overview of the main project milestones and provides applicable references for the CDM related activities. Further, it describes the evolution of the activities and defines the Project Starting Date in line with the provisions of § 28 of the CDM Project Standard document. This section also provides the references required to demonstrate that continuing and real actions have been taken to secure CDM status for the proposed project activity in parallel with its implementation, as required by Section IV, paragraph 9 of the Clean Development Mechanism Project Cycle Procedure (CDM-PCP).

#### Summary of the evolution that led to the implementation of the project activity under the CDM:

The GDF SUEZ group, which is the controlling shareholder and founder of ESBR, has a long history in the carbon market. GDF SUEZ was created in a merger between Suez and GDF, concluded on 22 July 2008, but long before that both parties were engaged in the carbon market. In fact both were founding members of the Prototype Carbon Fund<sup>63</sup> and Suez, with its global activities in Environmental Services and Energy, was also a pioneer in the direct investment and development of CDM projects. Already in the year 2001, at the inception of the CDM, Suez was actively developing opportunities to promote GHG reduction projects and to generate carbon credits for its European subsidiaries. Prominent proof of this effort is the "Salvador da Bahia Landfill gas Management Project" (Project Number 0052, registered with the UNFCCC on 15 August 2005), developed by Suez Environment's affiliate BATTRE<sup>64</sup> and the Lages Methane Avoidance Project (Project Number 0268, registered with the UNFCCC on 23 April 2006), developed by Suez Energy International's affiliate Tractebel Energia<sup>65</sup>. In parallel to the development of these first experiences, Suez Energy was revising its investment strategy in order to further integrate the climate change variable into its investment practice. A clear public and prestigious

<sup>&</sup>lt;sup>63</sup> In addition, during 2011, the company widened its scope with specific interest in the post 2012 market by investing in different Post 2012 carbon funds managed by NEFCO, KFW, ICF and the World Bank.

<sup>&</sup>lt;sup>64</sup> <u>http://cdm.unfccc.int/UserManagement/FileStorage/FS\_285759185</u>, accessed on 5 March 2010.

<sup>&</sup>lt;sup>65</sup> Available from: <u>http://cdm.unfccc.int/UserManagement/FileStorage/UBL2IQM06M8EZCXW1GTRYC25Y9HY1Q</u>, last access on 5 March 2010.



testimony of this is the Suez Reference Document 2007<sup>66</sup>, which was published on 18 March 2008 in response to the group's regulatory obligations, as defined by the French Financial Market Authority.

Besides addressing in depth the issue of climate change and the risks and opportunities that arise from the emerging regulation for the group's current and future business, the document defines the following strategic priorities: (i) Strategies for GHG mitigation (ii) Experience and guidance for integration of CDM in project developments; (iii) Specific focus on hydropower developments in Brazil and specially the Madeira projects.

With regards to (i), the document shows that Suez had developed a complex and ambitious GHG mitigation policy and compliance strategy with targets for growth of renewable energy generation capacities (including hydropower, solar, biomass and wind energy), focus on innovation (including the development of Carbon Capture and Storage technologies), the development of new energy and environmental services that reduce GHG emissions for its clients, as well as emission trading covering EU ETS emission allowances and Certified Emission Reductions. In relation to (ii), the document explains that the group has acquired significant experience and positive results with the development and registration of CDM projects, that new CDM projects are being developed in Asia and Latin America and that further investments are under evaluation and will be developed if the additional revenues generated by the CDM cover the additional cost of the GHG reduction project. In relation to (iii), the document explains that the Brazilian regulation has evolved with the specific objective to make large hydropower projects viable and that the Madeira hydropower plants are the first projects of such nature to be developed in Brazil. In summary, the document shows that Suez implemented a clear and comprehensive policy in relation to climate change and the consideration of CDM revenues in its investments, as well as the specific interest in developing the Madeira hydropower plants.

In addition, the document refers to the role of Tractebel Engineering (TE) for the identification and assessment of CDM opportunities for the group. In fact, TE developed a CDM feasibility assessment for the Madeira River Hydro Project to support Suez' development activities for the Santo Antonio and Jirau hydropower projects, which was delivered on 6 November 2007. Furthermore, in order to have a complementary view on the CDM feasibility of the Madeira projects, a study from Price Waterhouse Coopers was obtained on 30 November 2007 to assess the CDM potential of the hydropower generation assets, as well as of the reforestation activities which will follow the implementation of the project.

The high importance that has been attributed to CDM is also shown by further evolutions in the company's investment policy in early 2008. For the first time, on 14 February 2008, the Suez group internally distributed global price projections for Certified Emission Reductions to be used in project evaluation for investment decision<sup>67</sup>. Following that, on 5 May 2008, as part of the continuous update revised prices for Certified Emission Reductions were circulated. Though projections had decreased when compared to the first communication in February, CER prices at that time were projected to be in the range of 16 € for 2012 and rising to over 20 € in  $2020^{68,69}$ .

<sup>&</sup>lt;sup>66</sup> Suez Reference Document 2007, English version available from <u>www.gdfsuez.com/document/?f=files/en/2007-</u> <u>referencedocumentsuez.pdf</u>, French version available from <u>available</u> from <u>http://www.gdfsuez.com/fr/finance/investisseurs/publications/publications/, last access on 9 Mach 2012.</u>

<sup>&</sup>lt;sup>67</sup> These projections are part of a set of global commodity prices which are regularly updated and distributed to make sure that all investments are being evaluated on a consistent basis. Though the documents are confidential they will be made available to the Designated Operational Entity.

<sup>&</sup>lt;sup>68</sup> A company internal note from 23 April 2008 explains that "CERs are emission reductions that can be used to achieve the Kyoto target of a country. The biggest buyer of CERs is the EU-ETS. However, there is a cap on the use of CERs. If there would be an oversupply of CERs (too many projects in developing countries) the price of CERs could be driven by project costs. We believe that the number of CERs generated remains below this cap, in which case the CER price will continue to be driven by the EUA price".

 $<sup>^{69}</sup>$  The specific appetite for CDM can be understood on the basis of the fact that, under the European Emission Trading Scheme, GDF SUEZ had an annual compliance gap of 14 Mio t CO<sub>2</sub> and the authorisation to use up to 3 Mio CERs per year to meet its obligations. In this context it makes more sense for the group to invest in own international CDM projects than to buy surplus allowances from other EU ETS participants. (New Carbon Finance: Top 20 shortest companies in the EU ETS, 23 March 2009).





Based on this strategic orientation, Suez Energy International initiated the development of several renewable energy projects in Latin America, among them Eólica Monte Redondo project (registered under Project Number 4449)<sup>70</sup> and the Laja Hydropower Project in Chile (requesting registration)<sup>71</sup>, Proyecto Eólica Guanacaste in Costa Rica (registered under Project Number 4147)<sup>72</sup>, the Dos Mares Hydropower Project in Panama (under validation)<sup>73</sup>, as well as five wind power projects under development by Tractebel Energia in Brazil (Fleixeiras I; Guajiru; Mundaú, Trairi e Porto do Delta, all under validation).

In order to pursue the developments and eventually the implementation and operation of one or both of the Madeira hydropower plants. Suez Energy Latin America Participações<sup>74</sup> founded Energia Sustentável do Brasil S.A. (ESBR) on 15 July 2007<sup>75</sup>. The company's initial focus was the Santo Antonio hydropower plant, which had its auction scheduled for 12 December 2007, but its bid was not selected. Based on this experience, the investor focused on the development of the Jirau HPP and on 19 May 2008 its proposal, which was based on a fully revised project concept that allowed considerable reduction of environmental impacts<sup>76</sup> as well as costs, resulted in the most competitive bid. Shortly after that, on 28 May 2008, ESBR presented the revised engineering and construction concept and its main financial assumptions to a group of commercial banks and on 30 May 2008 also to the BNDES<sup>77</sup>. All these presentations conclude that the project is fully eligible under the CDM and disclose that CERs revenues are being considered as an important source of revenue. Subsequently, on 24 June 2008, ESBR submitted to BNDES the first complete Investment Report (Roteiro de Financiamento) in order to formally initiate the financing request and loan negotiation process according to BNDES' procedures. This official document contains a first full description of the project activity and its economic profile, including a first CAPEX estimate and details of all projected operational costs and revenues. In addition to the projected revenues from generation and sales of electricity, the Investment Report includes revenues from generation and sale of Certified Emission Reductions. For the purpose of submission to the BNDES, a conservative floor carbon price of minimum 5 € CER has been defined, in line with the public market data for post 2012 prices as provided by the GTZ at that time<sup>78</sup>, rather than using GDFSUEZ' company internal long term prices projections which are based on EU ETS market equilibrium price projections.

In parallel to these first discussions about the Project's economic profile and loan financing, ESBR worked towards the formal acceptance of its revised engineering proposal, which included a complete redesign and relocation of the dam when compared to the original concept as offered by the government. Though these changes were fully in line with the concession agreement offered, the proposal had to be assessed and approved by different authorities. After ESBR made available all necessary documents, the first relevant formal approval was granted on 22 July 2008, when ANEEL (*Agência Nacional de Energia Elétrica*), the responsible regulatory agency, published the "Note on ratification and granting" of the

<sup>&</sup>lt;sup>70</sup> Available from <u>http://cdm.unfccc.int/Projects/DB/TUEV-RHEIN1296695607.41/view</u>.

<sup>&</sup>lt;sup>71</sup> Available from <u>http://cdm.unfccc.int/Projects/Validation/DB/SHVQMDULNXILP24VPSCKB588LLW4OF/view.html</u>.

<sup>&</sup>lt;sup>72</sup> Available from <u>http://cdm.unfccc.int/Projects/DB/DNV-CUK1290767325.42/view</u>.

<sup>&</sup>lt;sup>73</sup> Available from <u>http://cdm.unfccc.int/Projects/Validation/DB/GHUWXFROH80MZE3Y1PVPIES8XTDQ5V/view.html</u>.

<sup>&</sup>lt;sup>74</sup> The company later changes its name to GDF SUEZ Energy Latin America Patricipações, which is the controlling shareholder of ESBR.

<sup>&</sup>lt;sup>75</sup> The other shareholders entered the company later, i.e. Eletrosul Centrais Elétricas S.A. on 21 November 2007, Camargo Corrêa Investimentos em Infra-Estrutura S.A. and Companhia Hidrelétrica do São Francisco ("Chesf") on 5 May 2008. Later, in July 2008, Suez and GDF merged to form GDF-Suez.

<sup>&</sup>lt;sup>76</sup> For a clear understanding on how the revised engineering concept has contributed to the reduction of environmental impacts, please see Section D.1.

<sup>&</sup>lt;sup>77</sup> This was the first contact with the BNDES and the commercial banks to present the Project and following the definition of the project design and the respective negotiations with the BNDES and the "Providing Banks".

<sup>&</sup>lt;sup>78</sup> GTZ CDM Highlights 59, March 2008, available from: http://www.gtz.de/en/themen/umwelt-infrastruktur/umweltpolitik/18324.htm, last access on: 4 March 2012





concession rights (*Aviso de ajudicação e homologação*)<sup>79</sup>. This regulatory act confirms and legalizes the results of the auction and effectively awarded ESBR with the rights to the concession. Most important for the next steps was the implicit confirmation that a revision of the engineering concept, as proposed by ESBR, in principle is compatible with the concession agreement and that the regulator would no longer accept questionings from third parties about the validity of the auction results<sup>80</sup>. In addition to the legal certainty which was necessary to initiate further regulatory steps and investments, the ratification of ESBR as concessionary also implied the legal obligation to proceed towards the signature of the Power Purchase Agreements and thus implies an important obligation for the effective implementation of the Project Activity.

An overview about key project development steps and relevant references for CDM consideration is being provided in the table below. All references are available to the DOE.

| Status                                   | Date       | Evidence of CDM consideration   |
|--|------------|---|
| CDM evidence<br>and<br>Project Milestone | 26/06/2006 | The Environmental Impact Assessment (EIA) Report for the Madeira<br>River HPP developments (Santo Antonio and Jirau) as developed by<br>Leme Engineering is approved. The report makes clear reference to<br>the importance of CDM revenues for the project's financial<br>sustainability <sup>81</sup> . |
| Project Milestone                        | 09/07/2007 | IBAMA issues Initial Environmental License on the basis of the EIA RIMA <sup>82</sup> .   |
| Project Milestone                        | 15/07/2007 | Energia Sustentável Brasil S.A. (ESBR) is founded and initiates studies for the development of the Madeira hydropower plants.   |
| CDM evidence                             | 06/11/2007 | CDM assessment report on Madeira river hydropower plants delivered to the Project Participants by Tractebel Engeneering.  |
| CDM evidence                             | 30/11/2007 | CDM assessment report on Madeira river hydropower plants delivered to the Project Participants by PriceWaterHouseCoopers.   |
| CDM evidence                             | 05/02/2008 | Company internal CER price scenarios for evaluation of project investment opportunities are distributed.  |
| Project Milestone                        | 11/02/2008 | Resolution N <sup>o</sup> 1 <sup>83</sup> , issued by the National Council for Energy Policy indicates the Jirau HPP as a project of public interest and with priority for tendering and implementation.  |
| Project Milestone                        | 28/04/2008 | The Brazilian Development Bank (BNDES) announces <sup>84</sup> the indicative financing conditions to <i>support</i> the implementation of the Jirau HPP.   |
| Project Milestone                        | 19/05/2008 | ESBR offered the most competitive bid in the auction of the concession to develop and explore the Jirau hydropower development.   |
| CDM evidence                             | 28/05/2008 | JHPP presentation to a group of commercial banks including CDM revenues.  |
| CDM evidence                             | 30/05/2008 | JHPP presentation to the BNDES including CDM revenues.  |

<sup>&</sup>lt;sup>79</sup> Available at: <u>http://www.aneel.gov.br/aplicacoes/editais\_geracao/documentos/052008-</u> <u>Aviso%20de%20Homologa%C3%A7%C3%A3o%20e%20Adjudica%C3%A7%C3%A3o%20n%20%2005-2008%2018-7.pdf</u>, last access on 9 March 2012.

<sup>&</sup>lt;sup>80</sup> Same reference as the one previously introduced in the footnote 2, page 2.

<sup>&</sup>lt;sup>81</sup> Same reference as the one previously introduced in the footnote 44, page 17.

<sup>&</sup>lt;sup>82</sup> Same reference as the one previously introduced in the footnote 46, page 17.

<sup>&</sup>lt;sup>83</sup> Available at: <u>http://www.epe.gov.br/leiloes/Documents/LeilaoJirau\_3/CNPE%20-%20Resolucao%20no%201.pdf</u>.

<sup>&</sup>lt;sup>84</sup> "BNDES announces support conditions for the Jirau plant at the Madeira river" 28 April 2008, available at: http://www.bndes.gov.br/SiteBNDES/bndes/bndes pt/Institucional/Sala de Imprensa/Noticias/2008/20080428 not068 08.html.





CDM – Executive Board

| Status        | Date  | Evidence of CDM consideration   |  |
|---------------|---|---|--|
|               |   | Official submission of the JHPP Investment Report as part of the  |  |
| CDM evidence  | 24/06/2008  | request for inclusion of the JHPP in the BNDES formal loan  |  |
|               | approval process (CERs revenues included in the documentation). |   |  |
| Project Start | 22/07/2008  | ANEEL (Agência Nacional de Energia Elétrica), the responsible regulatory agency, published the "Note on ratification and granting" of the concession rights (Aviso de giudicação a homologação) <sup>85</sup> |  |

Table 6. Milestones of the JHPP and activities undertaken to develop the JHPP under the CDM

#### Assessment of the Project Starting Date:

According to the Glossary of CDM terms<sup>86</sup>:

"The starting date of a CDM project activity is the earliest date at which either the implementation or construction or real action of a project activity begins".

The granting of the rights to the concession, as obtained on 22 July 2008, represented the regulatory approval of the previous auction and therefore implies legal grounds and certainty as well as the obligation for ESBR to initiate the effective implementation of the project activity. As determined by this formal act, ESBR proceeded with the signature of the respective Concession Agreement, which took place on 13 August 2008, and the Power Purchase Agreements, which were signed on 10 October 2008. Consequently, the Project Starting Date represents the formal recognition of the auction's validity and the effective granting of the rights to explore the hydrological potential of Jirau and implies material obligations and binding milestones for the project development and implementation. This achievement is, therefore, the inception of the effective project implementation and thus the earliest possible project starting date.

The effective construction only initiated on 14 November 2008, as it depended on a sequence of further regulatory approvals and ultimately the environmental licensing. However, these steps became possible and mandatory only after ANEEL declared ESBR's proposal as valid and granted it with the right to the concession.

Thus we can conclude that 22 July 2008 is the earliest date on which the investor could effectively initiate, and also incurred the obligation to the development of the project activity.

The subsequent project development steps and milestones as well as the ongoing actions implemented by the Project Participant to obtain CDM status will be discussed in the following section and are summarized in the next table below.

#### **Description of ongoing action:**

According to paragraph 28 (b) of the Clean Development Mechanism – Project Standard (CDM-PS), project participant shall provide evidence that continuing and real actions were taken to secure CDM status for the proposed project activity in parallel with its implementation. As from the Project Starting Date, which was defined by the granting of the rights to the concession as described above, ESBR had to follow several regulatory and effective steps to effectively implement the project activity and to assure concomitant registration of the Jirau HPP as a CDM project.

<sup>&</sup>lt;sup>85</sup> Available from <u>http://www.aneel.gov.br/aplicacoes/editais\_geracao/documentos/052008-</u>

Aviso%20de%20Homologa%C3%A7%C3%A3o%20e%20Adjudica%C3%A7%C3%A3o%20n%20%2005-2008%2018-7.pdf.

<sup>&</sup>lt;sup>86</sup> CDM Glossary of Terms, version 05.





A first step towards the CDM project development was taken on 23 September 2008, when a CDM development proposal was requested from the consulting company Econergy Brazil. The general terms of the CDM consultancy proposal were then approved by the Board of ESBR on 24 October 2008 and, subsequently, the contract with Econergy Brazil was negotiated and duly signed on 2 March 2009. Further it was defined that GDF SUEZ would be responsible to manage the CDM development process and that it would gain a preferential right for the purchase of the CERs generated by the project.

It is important to mention that the first CDM development activities considered the original installed capacity of 44 turbines totalizing 3,300 MW, as foreseen in the official governmental documentation. Though the option for two additional turbines was already foreseen by the investor, it could not be confirmed or approved by the regulator at the early development stage of the project, and thus CDM development started on the basis of the plant specifications as defined by the official concession documents. This was necessary to satisfy the CDM rules and the principles of transparency and consistency defined at the VVM applicable at that time (version 01). Based on these facts ESBR submitted a first notification to document its CDM consideration to the Brazilian DNA (Interministerial Commission on Global Climate Change - CIMGC) on 13 February 2009. This notice was sent to comply with the rules applicable at that time of the "Guidance on the Demonstration and Assessment of Prior Consideration of the CDM" (version 01, Annex 46/EB41), which required to send a note to document prior CDM consideration to the UNFCCC or the DNA<sup>87</sup>. The notification to the Brazilian DNA accurately describes the Jirau HPPs location at Ilha do Padre with its respective coordinates, but it references the original installed capacity of 3,300 MW, as stipulated by the government, and thus did not include the possible expansion with two additional turbines due to the lack of formal references for this configuration<sup>88</sup>.

During the PDD development and on the basis of the "*Guidelines for the Reporting and Validation of Plant Load Factors*" published on 17 July 2009 which allowed the definition of the plant load factor on the basis of documents provided to banks, the consultancy firm considered the overall aspects of the revised project concept, including: (i) location of the dam at Ilha do Padre; (ii) the installation of 46 turbines, totalizing 3,450 MW of installed capacity; (iii) the anticipation of the generation schedule when compared to the original schedule as foreseen in the "Invitation to Bidding" document.

In parallel to the initial PDD development, ESBR focused on the conclusion of the regulatory approvals as necessary to allow swift construction start. Immediately after having been granted with the rights to the concession, ESBR sought the endorsement of the revised project concept by the governmental agencies (ANEEL and IBAMA) in order to demonstrate the technical feasibility and the environmental benefits of changing the location of the dam to Ilha do Padre. Based on an extensive set of information provided to the respective governmental agencies, the Preliminary Installation License (*Licença de Instalação de Obras no Canteiro Pioneiro n*<sup> $\circ$ </sup>.563/2008) was finally obtained on 14 November 2008, which was necessary to initiate preparative construction works. Later, on 11 March 2009 ESBR obtained the approval of the new project configuration, though still with an installed capacity of 3,300 MW, and shortly after that, on 3 June 2009 the definitive Installation License. Although ESBR had obtained the formal approval and ratification of the auction on 22 July 2008, these project milestones were essential to effectively initiate construction on 14 November 2008, as well as a legal basis to seek the approval of the expansion to 3,450 MW as envisaged before the Project Starting Date.

<sup>&</sup>lt;sup>87</sup> At the time of elaboration of the note, the Project Participants assumed that the issuance of the Preliminary Installation License, which occurred in 14 November 2008, would represent the most appropriate start date for the project activity as it implied effective start of the construction and the entry into force of the EPC contract for civil works with Camargo Correia, which effectively represents the first and major element of the capital expenditure for the project activity.

<sup>&</sup>lt;sup>88</sup> The Guidelines for the Reporting and Validation of Plant Load Factors was not available at that time and therefore project participants could not know that plant load factors submitted to BNDES could have been used to justify the increased projected load factor and Firm Energy. Thus original documentation and definitions of the "Invitation to Bidding" were seen as the only formally valid references.





As a consequence of the conceptual evolutions and in order to satisfy the requirements of the revised "*Guidance on the Demonstration and Assessment of Prior Consideration of the CDM*, which now defined that the UNFCCC secretariat and the DNA shall be notified, a second and revised Prior CDM Notification was sent on 24 August 2009 to the UNFCCC and the Brazilian DNA. This second notification refers to the same project name and location of the first notification, but already considers 46 turbines and the revised installed capacity of 3,450MW, as referenced by the documentation submitted to the Brazilian Development Bank as early as 24 June 2008.

In parallel, during July and August 2009, ESBR requested several validation proposals in order to formally start the validation of the PDD under the CDM rules and focused on the finalization of the PDD document, which was concluded on 9 March 2010. At the same time, ESBR identified the technical possibility to further expand the generation capacity of the Jirau HPP and to add 6 turbines, i.e. to increase the total installed capacity to a total of 3,750 MW<sup>89</sup>, instead of adding only two turbines as had been envisaged before. Now as such a substantial project revision would only turn possible after concluding the applicable regulatory approvals which would grant the necessary Firm Energy for sale and thus justify the incremental investment, ESBR immediately informed the respective regulators and requested the applicable revision of the basic project design and consequently the amendment of the necessary regulatory approvals.

On the basis of the uncertainties about the definitive project design, ESBR had to take the decision to put the CDM development activities on hold until the plant specifications were defined as such significant changes during the validation process would have implied difficulties and delays, as already experienced with other projects<sup>90</sup>. In the light of this situation, as well as to understand the specific requirements and expectations in relation to demonstration of the contribution to Sustainable Development and for local stakeholder engagement, ESBR had a meeting with the Brazilian DNA on 29 April 2010 to discuss the project and the applicable steps to be taken.

Later, on 11 August 2010, and on the basis of the engineering studies developed by its experts, ESBR submitted to ANEEL a Memo to formally request the inclusion of 6 turbines in the Basic Project Design and therefore approve an installed capacity of 3,750 MW. This request obtained formal approval on 29 July 2011 through the Decision N<sup>o</sup> 3,104. As part of the process to include the project's incremental Firm Energy in the A-3 energy sales tender, which was planned for August 2012, ESBR had to seek the approval from the Brazilian Energy Research Company (EPE). The respective Technical Sheet was issued by EPE on 13 July 2011 and defines the revised technical parameters, the specifications of the 6 additional turbines and the incremental capital expenditures necessary for the capacity addition. On the basis of these regulatory milestones, on 1 August 2011, the Ministry of Mines and Energy finally published<sup>91</sup> the revised Firm Energy for the Optimized Project of a total installed capacity of 3,750 MW and defined that 209.3 MW average would be eligible for sale under the A-3 auction.

On the basis of these regulatory definitions, on 12 August 2011, ESBR presented the Optimized Project to the BNDES in order to request an additional credit line for financing the incremental capital expenditures on the basis of the additional cash flows that were expected from selling the incremental Firm Energy under the A-3 auction. The presentation given to the BNDES confirms the technical and economic assumptions of the expansion and shows that revenues from generation and sales of Certified Emission

<sup>&</sup>lt;sup>89</sup> In order to demonstrate the intention of expanding JHPP installed capacity to 3,750 MW, several communications have been exchanged with governmental agencies, such as the Energy Research Company (EPE) (Memo MP/FB – 225/2010), Ministry of Mines and Energy (MME) (Memo MP/FB – 216/2010), National Water Agency (ANA) (Memo VP/FB – 232/2010), Brazilian Development Bank (BNDES) (VP/FB – 242) and the Brazilian Electricity Regulatory Agency (ANEEL) (VP/FB – 633). All these communications will be made available to the validation auditor.

<sup>&</sup>lt;sup>90</sup> The Dos Mares HPP, also an investment of the GDF SUEZ group had to re-initiate the validation as a consequence of an increase of its installed capacity during the first validation process.

<sup>&</sup>lt;sup>91</sup> Available at: <u>http://www.aneel.gov.br/cedoc/prt2011026spde.pdf</u>.





Reductions were again part of the economic assumptions for the expansion of the plant's generation capacity<sup>92</sup>.

Finally, on 17 August 2011, the auction took place and ESBR's bid for the sales of 209.3 MW was selected and finally declared valid on 18 October  $2011^{93}$ . On the same day of the auction (17 August 2011), which marked the clear expectation that the sale of the incremental Firm Energy would be concluded and thus the Jirau optimization could be effectively implemented, ESBR sent the third formal notification on its intention to develop JHPP as a CDM project. This submission informed the UNFCCC about the progress in the definition of the project's installed capacity to 3,750MW on the basis of 50 bulb turbines of 75 MW installed capacity each, as approved by the regulators. In addition, the notification complies with the requirement of paragraph 9 of the CDM Cycle Procedure, which requires using the *F*-*CDM-Prior consideration form* to inform the UNFCCC secretariat every two years after the initial notification about the progress of the project activity.

In parallel to the progress of the regulatory approvals, as of 19 July 2011, ESBR requested GDF SUEZ' support to reinitiate the CDM process and the Project Participants defined that the process would initiate immediately after the confirmation of the definitive installed capacity and the respective Firm Energy. Furthermore, it was defined that it would be most efficient to conduct the process with GDF SUEZ internal team. Based on these considerations, on 3 August 2011, the Project Participants entered into a CDM development contract and also negotiated the resolution of the original CDM development contract with Econergy, which was concluded on 22 August 2011.

In parallel to the applicable revisions of the PDD, the Project Participants also requested validation proposals and entered into contractual negotiations with the chosen Designated Operational Entity.

| Status               | Date               | Evidence of CDM consideration                                      |
|----------------------|--------------------|--|
| CDM evidence         | 23 September 2008  | First request for CDM consultancy proposal to start PDD            |
|                      | 25 September 2008  | writing and assist registration process.                           |
| Project Milestone    | 10 October 2008    | PPAs for the Regulated Market are signed with different            |
| Troject Wilestolle   | 10 October 2000    | distribution companies.  |
| CDM evidence         | 24 October 2008    | ESBR Board approves terms of CDM management and                    |
|                      | 24 October 2008    | preferential right for CER purchase by GDF SUEZ.                   |
|                      | e 14 November 2008 | Issuance of Preliminary Installation License (no.563/2008)         |
| Project Milestone    |                    | by IBAMA.  |
| 1 Toject Willestolle |                    | As a consequence of the license, the EPC contract for civil        |
|                      |                    | works with Camargo Corrêa came into force.                         |
|                      |                    | Notification to the Brazilian DNA sent by ESBR                     |
| CDM evidence         | 13 February 2009   | according to Annex 46 of the EB 41 <sup>94</sup> , considering and |
|                      |                    | installed capacity of 3,300 MW                                     |
| CDM evidence         | 2 March 2009       | Contract signed with Econergy for PDD development                  |
| CDIVI EVIdence       | 2 March 2009       | services.  |
| Project Milestone    | 11 March 2009      | Approval of the revised engineering design at Ilha do Padre        |
| Project Milestone    |                    | by ANEEL (Memo 946/2009-SGH/ANEEL).                                |

An overview about all applicable steps is given in the table below.

<sup>&</sup>lt;sup>92</sup> As referenced by the document submitted to the Brazilian Development Bank a price of 8  $\notin$ CER has been considered for the expansion, in line with the prevailing market conditions at that moment.

<sup>&</sup>lt;sup>93</sup> According to Article 4 of Ordinance 26 as published by the Ministry for Mines and Energy on 2 December 2012, the effective signature of the PPAs is necessary to safeguard the validity of the Ordinance and therefore the Project activity's incremental firm Energy. This has not been concluded yet, but will be concluded before the end of the validation process.

<sup>&</sup>lt;sup>94</sup> "Guidance on the demonstration and assessment of prior consideration of the CDM" (version 01), EB41 Annex 46, available at: <u>http://cdm.unfccc.int/EB/041/eb41\_repan46.pdf</u>.



## CDM – Executive Board



| Status            | Date                 | Evidence of CDM consideration   |
|-------------------|----------------------|---|
| Project Milestone | 3 June 2009          | Issuance of the Installation License (n° 621/2009) by IBAMA.  |
| CDM evidence      | 24 August 2009       | Adjusted notification sent to both DNA and UNFCCC to comply with the revised guidelines and to inform about new installed capacity of 3,450 MW.   |
| CDM evidence      | July and August 2009 | Various validation proposals received by ESBR.  |
| CDM evidence      | 7 January 2010       | Presentation of the Jirau HPP CDM file in the first meeting<br>of the Sustainability Committee as part of the local<br>stakeholder consultation process.  |
| Project Milestone | March 2010           | Notification on the intention to include additional turbines<br>and expand firm energy sent to:<br>i) Ministry of Mines and Energy (MME);<br>ii) Energy Research Company (EPE);<br>iii) Water Energy Agency (ANA);<br>iv) Brazilian Development Bank (BNDES).                 |
| CDM evidence      | 9 March 2010         | First PDD draft delivered by Econergy.  |
| CDM evidence      | 29 April 2010        | Meeting with the Brazilian DNA to discuss the status of the JHPP.   |
| Project Milestone | 28 May 2010          | Notification to the Brazilian Electricity Regulatory Agency (ANEEL) on the intention to include additional turbines and expand Firm Energy (Memo VP/FB – 633/2010).   |
| Project Milestone | 11 August 2010       | Approval request of the Optimized Project concept submitted to ANEEL (VP-MC 1092-2010).   |
| Project Milestone | 13 July 2011         | The Brazilian Energy Research Company EPE issues the Technical Data Sheet ( <i>Ficha de Dados</i> ) for the inclusion of the Jirau HPP expansion in the A-3 energy sales tender.  |
| Project Milestone | 29 July 2011         | Approval of the Optimized Project Concept by ANEEL (Decision n° 3104 from SGH/ANEEL).   |
| Project Milestone | 1 August 2011        | Ministry for Mines and Energy published Ordinance 26/11 to define Jirau HPPs incremental Firm Energy for sale under the A-3 Auction to be 209.3 MW <sup>95</sup> .  |
| CDM evidence      | 3 August 2011        | Contract signed between ESBR and GSELA for PDD development services.  |
| CDM evidence      | 12 August 2011       | Presentation to the BNDES to present the request for<br>additional credit line for the financing of the Jirau HPP<br>expansion on the basis of the projected firm energy sale as<br>well as additional revenues from sales of CERs.   |
| CDM evidence      | 17 August 2011       | ESBR participates to the A-3 Auction for sales of 209.3 MW average as defined by the regulator.   |
| CDM evidence      | 17 August 2011       | Revised notification to the UNFCCC Secretariat following<br>the requirements of paragraph 09 of the CDM Project<br>Cycle. The notification informs about the revised installed<br>capacity of 50 turbines as defined on the basis of the<br>participation in the A-3 auction. |
| CDM evidence      | 22 August 2011       | ESBR signs a distract with Econergy as defined in the CDM consultancy agreement with GDF SUEZ.  |
| Project Milestone | 18 October 2011      | Note on ratification and granting of the A-3 auction where ESBR sold the additional firm energy.  |

<sup>&</sup>lt;sup>95</sup> http://www.aneel.gov.br/cedoc/prt2011026spde.pdf





#### - Executive Board

| Status       | Date                       | Evidence of CDM consideration                               |
|--------------|----------------------------|---|
| CDM evidence | $/\mathbf{x}$ March /III / | Start of the local stakeholder consultation and publication |
|              |                            | of the PDD in Portuguese on ESBR's company website.         |
|              |                            |   |

#### Table 7. JHPP development milestones and ongoing actions to pursue CDM registration.

#### **Assessment of Ongoing Action:**

According to paragraph 28 (b) of the Project Development Mechanism Project Standard (CDM-PS),

"Project participants shall provide evidence that continuing and real actions were taken to secure CDM status for the proposed project activity in parallel with its implementation."

Based on the Project and CDM development history summarized in the table above and the explanations provided, the continuous action to secure CDM status in parallel to the ongoing implementation and construction is demonstrated on the basis of: i) contracts with consultants; ii) draft versions of PDD; iii) correspondence with the Brazilian Development Bank; iv) evidence of negotiation with DOEs for validation agreements; v) correspondence with the Brazilian DNA and the UNFCCC Secretariat on the project; vi) agreements on the commercial preference for the purchase of the CERs and; vii) project activity related meeting with the Brazilian DNA and viii) report about the CDM presentation in local stakeholder meeting, which are all valid references according to the criteria defined by the CDM-PS.

In addition, Project Participants have provided a clear explanation why the project validation was not initiated before as referenced by the regulatory approvals of the applicable plant specifications, which were necessary to effectively initiate the validation process.

Furthermore, the Project Participants have fully complied with paragraph 9 of the Clean Development Mechanism Project Cycle Procedure (CDM-PCP) which requires that:

"...project participants shall inform the secretariat of the progress of the project activity every subsequent two (2) years after the initial notification, using the "Prior consideration of the CDM form "(F-CDM-Prior consideration)"."

Based on these definitions, the Project Participants proceed to a formal discussion of the project's additionality based on Step 1 to 4 as defined by the Additionality Tool.

#### Step 1: Identification of alternatives to the project activity consistent with current laws and regulations

Define realistic and credible alternatives to the project activity(s) through the following Sub-steps:

#### Sub-step 1a: Define alternatives to the project activity

- Alternative 1: The proposed project activity without CDM, i.e. the construction of a new hydro power plant with an installed capacity of 3,750 MW connected to the grid, implemented without considering CDM revenues;
- Alternative 2: Continuation of the current situation, i.e. electricity will continue to be generated by the existing installed capacity of the grid;
- Alternative 3: The expansion of the grid using thermal power plants.

#### Sub-step 1b: Consistency with mandatory laws and regulations

#### The Brazilian Regulatory Environment

The Brazilian Regulatory Framework for the electric sector went through important structural and conceptual changes over the past 2 decades, resulting in three different electricity regulatory models: the state owned model (until 1995); the free market model (1995 to 2003) and the new model, implemented





in 2004 and valid up to date. Under the state owned model, the energy sector was dominated by almost exclusively state-owned and verticalized companies that covered the segments of generation, transmission and distribution. During the period of state monopoly, the major part of the currently existing generation capacity has been built, mostly consisting of large hydropower plants with important energy reservation capacity.

From 1995 on, due to lack of capacity to further finance the necessary investments for the expansion in energy generation, transmission and distribution, the government initiated a partial privatization process, structured by four main pillars: (i) creation of a competitive environment (free market), with a gradual elimination of the captive consumers; (ii) partial dismantling of the state owned verticalized companies by dividing and privatizing the segments of generation, transmission and distribution; (iii) allowing free access to the transmission lines for generators and consumers; and (iv) placing the operation and planning responsibilities to the private sector<sup>96</sup>.

The adoption of the free market model allowed the participation of private entities and the implementation of the Concession Law (Law No 8,987 of 13 February 1995)<sup>97</sup> and promoted the construction of some renewable plants in Brazil.

Unfortunately, the model did not provide sufficient investment in generation capacity as needed to satisfy the growing demand and it resulted in an energy crisis in 2001, when energy consumption of consumers and industry was rationed and Brazil's economic development was badly hit. As a response to this crisis, a new regulatory framework was put in place in 2004, resulting in a more active role of Brazil's government by virtually suspending the privatization process initiated in the 1990's and centralizing the functions of electricity planning at national government level<sup>98</sup>, while promoting private sector investments to fund the required expansion in generation capacity. This new regulatory model provided a more efficient mechanism of power procurement between generators and distributors, primarily by creating two parallel electricity trading environments: the Regulated Contracting Environment, referred to as ACR (*Ambiente de Contratação Regulada*), where energy is finally contracted based on the lowest tariffs defined by a regulated auctioning process, and the Free Contracting Environment (*Ambiente de Contratação Livre* - ACL).

When evaluating the initial effects of these regulatory changes since 2005 it must be observed that the immediate demand for energy and capacity has been satisfied mostly with the installation of thermal power plants. In fact, between 2005 and 2007, 57% of the new generation capacity added/contracted stems from fossil fuel burning plants, while non conventional resources like biomass, wind, and small hydro power plants accounted for only 3% of the new capacity under development, the rest being represented by the installation of large hydropower plants, mainly the Madeira complex (Santo Antonio and Jirau HPPs), which represents 22% of the total Firm Energy contracted in the period<sup>99</sup>.

<sup>&</sup>lt;sup>96</sup> Aguiar F.L. Institutional Model of the Brazilian Electric Sector (in a free translation from Portuguese of "*Modelo Institucional do Setor Elétrico Brasiliero*"), 2007, available at <u>http://www.realestate.br/images/File/arquivosPDF/DST\_FernandoAguiar.pdf</u>, last access on 5 March 2010.

<sup>&</sup>lt;sup>97</sup> Concession Law (Law N° 8,987 of 13 February 1995), available at: <u>http://www.planalto.gov.br/ccivil\_03/leis/L8987cons.htm</u>, accessed on 10 April 2012.

<sup>&</sup>lt;sup>98</sup> For further information, please refer to *Moody's Global Infrastructure – Regulatory Environment Improves for Brazilian Electric Utilities*, August 2008.

<sup>&</sup>lt;sup>99</sup> Same reference as the one previously introduced in the footnote 8, page 3.



The table below summarizes the evolution of the regulatory framework for the Brazilian electric sector:

| State Owned Model<br>(until 1995)   | Free Market Model<br>(1995 to 2003)  | New Model<br>(2004)   |  |
|---|--|---|--|
| Financing using public funds.   | Financing using public and private funds.  | Financing using private and public funds.   |  |
| Verticalized companies.   | Companies classified by<br>activity: generation,<br>transmission, distribution and<br>commercialization. | Companies classified by<br>activity: generation,<br>transmission, distribution,<br>commercialization, imports<br>and exports. |  |
| Predominantly State-<br>controlled companies.   | Opening up of the market and<br>emphasis on the privatization<br>of the companies.                       | Coexistence between State-<br>controlled and private<br>companies.  |  |
| Monopolies – No competition.  | Competition in generation and commercialization.   | Competition in generation and commercialization.  |  |
| Captive Consumers.  | Both Free and Captive Consumers.   | Both Free and Captive Consumers.  |  |
| Tariffs regulated throughout all sectors.   | Prices are freely negotiated<br>for the generation and<br>commercialization.                             | Free environment: Prices are<br>freely negotiated for the<br>generation and<br>commercialization.                             |  |
| Regulated Market.   | Free Market.   | Coexistence between Free and Regulated Market.  |  |
| Determinative Planning –<br>Coordinator Group for the<br>Planning of Electricity<br>Systems (GCPS). |  | Indicative Planning<br>coordinated by the Energy<br>Research Company (EPE).   |  |

| Table 8.  | Energy   | regulatory   | frameworks         | in  | Brazilian | history |
|-----------|----------|--------------|--------------------|-----|-----------|---------|
| I unit of | Linci Sj | i cguiutoi j | II unite to of his | *** | Diazinan  | motory  |

#### *Characteristics of the different market environments: The free and the regulated Market:*

Within this new regulatory framework, the Power Generators, which can be state owned companies or privately owned Independent Power Producers, have two options to sell their energy and thus to finance their projects. Under the ACR, the investors offer the electricity to be generated by their investments under regulated auctions. The rules, terms and eligible technologies for these auctions are defined by the Ministry of Mines and Energy (MME) and the Brazilian Electricity Regulatory Agency (Agência Nacional de Energia Elétrica - ANEEL); while the auction is executed by the Electric Power Commercialization Chamber (Câmara de Comercialização de Energia Elétrica - CCEE). Main modalities for such auctions refer to different duration and starting date of the respective *Power Purchase Agreements* (PPAs), which may have duration of 20 or 30 years, depending on the economic or operational lifetime of the underlying energy source and technology. After conclusion and regulatory ratification (*homologação*) of the auction, the PPAs are signed between the respective energy generator and a pool of regulated distribution companies which are defined by the regulators. Such long-term PPAs with a pool of distribution companies represent a convenient option to define a reliable long term cash flow, which is not only important to protect the equity investor from unexpected market variations, but also a key requirement to obtain appropriate conditions for third party financing.

The auctions are designed for one or a set of specific technologies and resources and therefore allow the government to influence the expansion of the Brazilian generation park. In the case of large hydropower projects with an installed capacity above 50 MW, the project is necessarily based on a governmental concession to explore the natural resource. Under the Free Market Model such concessions were auctioned against the highest bid for acquisition of the concession and then it was the investors right to

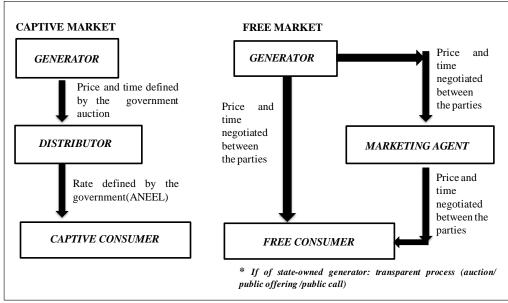




develop the project and commercialize the energy according to his strategy and convenience. This concept changed under the New Model, where concessions are offered to the investor who offers the minimum price for the electricity to be generated under the concession agreement. As a transitional measure between the Free Market Model and the New Model, owners that had acquired concessions under the Free Market Model were allowed to compete under the auctions on the same basis as thermal generation projects which do not depend on any concession agreement.

Alternatively, Independent Power Producers have the option to sell electricity to the Free Electricity Market ACL where authorized electricity purchasers and electricity sellers negotiate among themselves the conditions and clauses of their PPAs, such as price, duration, guarantees, off take and delivery obligations and payment conditions. In the case of hydropower concessions, such as the Jirau HPP, the share of energy that can be sold under the free market and was fixed to be 30% for the project activity.

Usually PPA durations in the free market are short to medium term, covering mostly between one and three years, which is completely different from the long duration of the 20 or 30-year PPAs as defined in the captive market and which implies an important risk of contract renovation and renegotiation. In addition, contracts are signed with individual industrial clients and not with a portfolio of regulated distribution companies, a fact that implies increased exposure to the client's credit risk. In conclusion, selling electricity to the Free Electricity Market implies an increased level of risk and exposure to the oscillation of the demand and electricity price.



The figure follow represents a comparison of the Free and the Captive Energy Markets:

Figure 6. Captive and Free Market

Policies and incentives for the promotion of renewable energies:

As mentioned above, initially hydropower concessions acquired under the Free Market Model as well as new hydropower concessions competed like for like with thermal power plants of any type and there was no structural policy for differentiation or preference between these energy types, while non conventional renewable energies such as biomass cogeneration and small hydropower plants and wind were supported by policies such as the Program for the Support of Alternative Energy Sources (PROINFA - Programa de Incentivo às Fontes Alternativas de Energia). Later, for the first time in June 2007 the government used another tool to promote such non conventional renewable energies by organizing dedicated auctions for





exclusive contracting of energy from these sources<sup>100</sup>. Likewise, the government organized specific auctions for the promotion of the Madeira hydropower plant and even declared the Jirau HPP as priority project of national interest.

In addition to the policies presented, the most important incentive for a clean expansion of the Brazilian electricity generation matrix is being offered by the Brazilian Development Bank BNDES. Traditionally the Brazilian state owned development bank, and as such the government's main instrument for economic development policies, is the main source of third party infrastructure funding and of special importance to the capital intensive projects developed by the electricity sector. Now starting in late 2007 the BNDES developed a general policy to incentivize hydropower and other renewable low GHG emitting electricity sources by providing more attractive financing conditions when compared to GHG intensive technologies such as coal and fuel oil fired thermal power plants.

Within the context presented, the project activity Jirau HPP benefit from preferential BNDES financing and the respective policies and incentives will be further analyzed in Sub-step 2b to assure their adequate treatment in the definition of the project's baseline and additionality discussion.

In conclusion, the project activity is in full compliance with the applicable laws of Brazil and the regulations of the electricity sector.

The alternative scenario also does not suffer any restrictions and is in full compliance with Brazil's laws and the mentioned norms and regulations.

#### Step 2. Investment analysis

The "Tool for the demonstration and assessment of additionality" (version 06.0.0), (hereafter referred to as "Additionality Tool") states that project participants may choose to apply Step 2 (Investment analysis) or Step 3 (Barrier analysis) to demonstrate the additionality of the project activity. Accordingly, the investment analysis shall determine whether the proposed project activity is *not*:

- 1) The most economically or financially attractive; or
- 2) Economically or financially feasible, without the revenue from the sale of certified emission reductions (CERs).

To conduct the investment analysis, the Project Participants used the following steps under consideration of the "Guidelines on the assessment of investment analysis" (Version 05)<sup>101</sup>, (hereafter referred to as "Guidelines for Investment Analysis"):

#### Sub-step 2a. Determine appropriate analysis method

According to the Additionality Tool, three options can be applied to conduct the investment analysis. Among these options, there are the simple cost analysis (Option I), the investment comparison analysis (Option II) and the benchmark analysis (Option III). Since this project will generate financial/economic benefits other than CDM-related income, through the sale of generated electricity, Option I (Simple Cost Analysis) is not applicable.

<sup>&</sup>lt;sup>100</sup> Under the first dedicated Non Conventional Renewable Energy Auction from June 2007, 542 MW of biomass and 97 MW of small hydropower generation capacity were contracted and shortly after the Jirau auction, in August 2008, 548 MW of biomass generation capacity were contracted in an exclusive reserve auction.

<sup>&</sup>lt;sup>101</sup> Available at: <u>http://cdm.unfccc.int/Reference/Guidclarif/reg/reg\_guid03.pdf</u>, last access on 22 March 2012.





Both Option II and Option III are applicable for the JHPP case. However, the project participants, decided to apply Option III – benchmark analysis, as this is fully appropriate for assessing the financial attractiveness of the project activity.

#### Sub-step 2b – Option III. Apply benchmark analysis

According to the Additionality Tool, the discount rates (benchmarks) used in the investment analysis of the project activity can be derived, among other options from: "Government bond rates, increased by a suitable risk premium to reflect private investment and/or the project type, as substantiated by an independent (financial) expert or documented by official publicly available financial data;"

Based on this provision, project developers are providing two independent references to define and support a credible and reliable benchmark which is specific for the project activity in question.

The first reference for the benchmark is presented by the study "Environmental Licensing for Hydroelectric Projects in Brazil: A Contribution to the Debate"<sup>102</sup>, which was published by the World Bank on 28 March 2008 in order to assess the regulatory environment and barriers for the implementation of hydropower projects in Brazil. The study was developed in cooperation with relevant Brazilian governmental authorities such as the Ministry for Mines and Energy and the governmental Energy Research Company (Empresa de Pesquisa Energetica – EPE). Next to providing a detailed discussion of regulatory risks and costs related to regulation and licensing of hydropower, the study offers a pertinent estimate of the adequate rate of return as necessary to compensate the risks identified for this type of project. According to the main conclusions presented in Chapter IV, paragraph 25:

"The combination of regulatory uncertainties arising from the environmental legal framework and (to a lesser extent) from the legal framework governing the energy sector, represents substantial risks for potential investors. Investors are obliged to put a price on this risk and pass on the costs to consumers. The Brazilian Electricity Regulator (ANEEL) estimates that investors are prepared to invest in electricity generation only when rates of return are approximately  $15\%^{103}$ .

Due to the specific nature of the report, this rate is specific to large hydropower investments in Brazil and its publication date is fully compatible with JHPP's Project Starting Date. Furthermore, the rate is not linked to the subjective profitability expectation or risk appetite of a particular project developer. Considering the specific objective of the study, as well as the prestige and experience of the World Bank and the reference to ANEEL, which is the key regulatory agency of the Brazilian electricity sector, the article fulfils the criteria of being substantiated by an independent (financial) expert and therefore the benchmark fulfils the requirement of option (a).

In complement to this third party reference as described above, Project Developers defined a benchmark using the Capital Asset Pricing Model (CAPM) and official and publicly available parameters that are standard in the market, while taking into account the specific provisions of the "Guidelines on the Assessment of Investment Analysis – Version 05". According to Guidance 15, "If the benchmark is based on parameters that are standard in the market, the cost of equity should be determined either by: (a) selecting the values provided in Appendix A; or by (b) calculating the cost of equity using best financial practices, based on data sources which can be clearly validated by the DOE, while properly justifying all underlying factors."

<sup>&</sup>lt;sup>102</sup> Available in Portuguese at: <u>http://www-</u> wds.worldbank.org/external/default/WDSContentServer/WDSP/IB/2009/01/07/000333037\_20090107233249/Rendered/PDF/40 9950v10PORTU1rio1S1NTESE01PUBLIC1.pdf.

<sup>&</sup>lt;sup>103</sup> A statement from the World Bank confirming that this rate is given in real terms is available to the DOE.





Based on provision (b) of this guidance, the Project Participants present a specific CAPM for the calculation of the cost of equity under the specific consideration of the third party financing and an industry beta, thus reflecting the specific risk of investments in the power sector, as well as the impact of the project specific financial leverage. The necessity to contemplate the specific impact of third party financing from the BNDES is readily addressed by the use of the CAPM where the calculation of the leveraged beta allows capturing the impact of third party financing on the equity investor's exposure to systemic market risk.

The table below provides an overview about the calculation and the specific references that were used.

| Variable   | Value   | Parameter / Formula / Comment                            | Reference          |  |  |  |
|--|---|--|--------------------|--|--|--|
|  |   | Calculated by Ruben C. Trevino and Barbara               | [1]                |  |  |  |
|  |   | M. Yates in real terms based on data from 1954           | [2]                |  |  |  |
| Rfr - Risk-Free Rate (in real  | 3.02%   | -2007. This reference was also used by the               |                    |  |  |  |
| terms)   |   | CDM Methodologies Pannel in its Information              |                    |  |  |  |
|  |   | Note "Default values for equity return for               |                    |  |  |  |
|  |   | CDM projects".   |                    |  |  |  |
| ERP - Equity Risk Premium  | 6.20%   | Equity Risk Premium calculated and published             | [3]                |  |  |  |
|  | 0.2070  | by Damadoran for 1928-2007 [2].                          |                    |  |  |  |
| Rc - Estimated Country Risk  | 2.73%   | EMBI+Brazil, 3 year average 2005-2007,                   | [4]                |  |  |  |
| Premium  | 2.1370  | calculated based on JP Morgan data.                      |                    |  |  |  |
|  | 0.63  | Unlevered Beta, representing the USA country             | [5]                |  |  |  |
| • - Unleverged Industry Beta   |   | average as calculated and published by                   |                    |  |  |  |
|  |   | Damadoran on January 2008.                               |                    |  |  |  |
| Wd - Target Debt / Total   | 70.00%  | Expected leverage from BNDES based on the                | [6]                |  |  |  |
| Capital  |   | limit on Debt Service Coverage Ratio.                    | ~                  |  |  |  |
| We - Target Equity / Total   | 20.000/   | Shareholder Equity necessary to finance the              | Calculated         |  |  |  |
| Capital  | 30.00%  | balance of the project after BNDES debt                  |                    |  |  |  |
| 1<br>  |   | financing.   | [7]                |  |  |  |
|  | 24.000/   | Corporate Marginal Tax Rates - Brazil as of,             | [7]                |  |  |  |
| t - Marginal Tax Rate  | 34.00%  | before and after April 2008, Source: KPMG,               |                    |  |  |  |
|  |   | published by Damadoran.<br>• $L = U*[1+(1-t)*(D/E)]$     | Calculated         |  |  |  |
| <ul> <li>Adjusted Industry Beta</li> </ul>   | 1.60  | • $L = 0$ · $[1 + (1 - t)^{*}(D/E)]$                     | Calculated         |  |  |  |
| Ke - Cost of Equity - real   | 15 70/  | $Ke = Rf + \bullet *ERP + Rc$                            | Calculated         |  |  |  |
| USD  | 15.7%   |  |                    |  |  |  |
| [1] Ruben C. Trevino, Ph.D   | ., and Barbara M.   | Yates, Ph.D., Treasury Bills and Inflation, Journal of F | inancial Planning, |  |  |  |
| available at: http://www.  | fpanet.org/journal/C  | CurrentIssue/TableofContents/TreasuryBillsandInflation/. |                    |  |  |  |
| [2] Fiftieth meeting   | report of th  |  | available from     |  |  |  |
| http://cdm.unfccc.int/Par  |   |  |                    |  |  |  |
| [3] Damadoran Website: H   | Damadoran Website: Historical data on Stocks, Bonds and Bills - US, data from 1928-2007, available at:  |  |                    |  |  |  |
| http://pages.stern.nyu.ed  |   |  |                    |  |  |  |
|  | GP Morgan Market Data 3 year average of historical data from EMBI+ Brazil, calculated from January 2005 to  |  |                    |  |  |  |
|  | December 2007, available at: http://www.cbonds.info/all/eng/index/index_detail/group_id/1/.   |  |                    |  |  |  |
|  |   |  |                    |  |  |  |
|  |   | nodar/New Home Page/datafile/Betas.html.                 |                    |  |  |  |
| -  | JHPP Investment Report as submitted to the BNDES on June 24, 2008.<br>Damadoran Website: Corporate Marginal Tax Rates - By country, data for Brazil as of April 2008, available at: |  |                    |  |  |  |
| [7] Damadoran Website: Corporate Marginal Tax Rates - By country, data for Brazil as of April 2008, available at:<br>http://people.stern.nyu.edu/adamodar/New_Home_Page/datafile/countrytaxrate.htm. |   |  |                    |  |  |  |
| men people sterning u cui adanto dal ve en interne rago datante count yta tate nun.  |   |  |                    |  |  |  |

Table 9. CAPM and references for calculating the cost of equity for Brazilian power investments in 2008

The result of 15.67% (real terms/post tax) obtained on the basis of the CAPM for calculating the return on equity for the energy industry is compatible with the World Bank publication cited above and it represents an adequate criteria for judging the financial attractiveness of the project activity in question.

In conclusion, the equity benchmark was obtained from the CAPM and on the basis of variables that are standard in the market, while taking into account the project specific circumstances and financing





conditions. In addition, the benchmark is comparable with the above cited prestigious reference that was developed and published by the World Bank in cooperation with Brazilian governmental entities and that address specifically the risk and financial cost of hydropower investments in the context of the Brazilian regulatory environment.

# Compatibility of the benchmark with the financial indicator calculated

As the equity Internal Rate of Return (IRR) in real terms will be used as a benchmark for the additionality discussion, the financial return of the project will be calculated accordingly, in compliance with the criteria and provisions defined by the *"Tool for the Demonstration and Assessment of Additionality"*.

# Sub-step 2c: Calculation and comparison of financial indicators (only applicable to Options II and Option III)

According to the Additionality Tool, the project participants shall:

- *"Calculate the suitable financial indicator for the proposed CDM project activity."*
- "Include all relevant costs (including, for example, the investment cost, the operations and maintenance costs), and revenues (excluding CER revenues, but possibly including inter alia subsidies/fiscal incentives, ODA, etc, where applicable).

For further guidance on the treatment of subsidies/fiscal incentives the Additionality Tool instructs:

• "See EB guidance on the consideration of national/local/sectoral policies and measures for the baseline setting."

Following the requirements of the Additionality Tool, the following Section 1 describes the rationale of the investment analysis in a transparent manner, providing all relevant variables and the respective critical techno-economic parameters and assumptions; Section 2 discusses applicable subsidies/fiscal incentives according to the EB guidance on the consideration of national/local/sectoral policies; Section 3 discusses and defines the respective adjustments in the financial model and Section 4 presents the results of the investment analysis.

#### Section 1) Assumptions and parameters of the investment analysis:

Even before ESBR was awarded with the effective right to the concession for exploring the hydroelectric potential of Jirau on 22 July 2008, the project participants developed a complete investment summary (Roteiro de Financiamento do Projeto UHE Jirau) (hereafter referred to as the JHPP Investment Report). This report was submitted to the BNDES on 24 June 2008 as basis for negotiating the terms of the third party financing for the Project Activity. The report describes the Project's investment context as well as all relevant financial variables and assumptions, such as: i) projected revenues from sales of electricity on the free and regulated market; ii) projected capital expenditures (CAPEX) or investment; iii) projected operational expenditures (OPEX); iv) applicable sector charges; v) applicable taxes, including relevant governmental incentives for investments in Brazil's North region; as well as projected revenues from generation and sales of CERs on the basis of a minimum floor price. In order to have an appropriate base for the investment analysis, and in line with the requirements and operational practices of the BNDES, all monetary values are defined in real terms as of 30 April 2008, although the references and assumptions were defined between May and 24 June 2008, i.e. before the Project Starting Date. When compared to the project design of 44 turbines and 3,300 MW installed capacity as proposed by the government, the JHPP Investment Report already considered the possible installation of 46 turbines and therefore an increased total installed capacity of 3,450 MW with an estimated Firm Energy of 2,014.9 MW. This configuration is here referred to as the "Base Case" of the JHPP as the underlying project improvements proposed by





ESBR were already considered by the investor at the Project Starting Date. In addition, the JHPP Investment Report clearly describes all relevant project optimisations (i.e. reallocation of the dam to Ilha do Padre) and the resulting economic benefits, including the projected anticipation of the commissioning schedule and thus incremental revenues from electricity sales to the free market. In conclusion, the Jirau HPP Investment Report is an accurate and reliable reference of the "Base Case" i.e. the optimistic view that the investor had at the Project Starting Date and that was communicated to the BNDES as a basis for negotiating the project financing contract which was effectively signed 7 months later, on 18 February 2009<sup>104</sup>.

A copy of the JHPP Investment Report is available to the Designated Operational Entity to allow validation of the original investment assumptions. Based on this document, all features and investment assumptions will be explained and referenced in the following Section 1a: Investment Assumptions for the Base Case.

Later, during the construction of the Jirau HPP, ESBR identified further opportunities for capacity additions and initiated the revision of the project engineering and design, as well as their regulatory approval by the responsible entities to seek the implementation of an additional 6 instead of only 2 turbines, i.e. to increase installed capacity to a total of 3,750 MW, based on 50 turbines of 75 MW each. This configuration is referred to as the "Optimised Project". As these optimisation opportunities were not known at the Project Starting Date, they would not have occurred if the Project Participants had not decided to develop the Jirau HPP, in the format and at the location they proposed, in the first place. Consequently, the later implementation of these optimizations depended on the Project implementation itself and as such do not impact the additionality demonstration of the Project, which is to be conducted at the Project Starting Date. Nevertheless, the optimization of the project Participants follow the project if it would have been known at the Project Starting Date, the Project Participants follow the principles of Annex 67/EB 48. The Guidelines define (paragraph 8): "*The re-assessment of additionality shall be based on all original input data, thereby – in case of investment analysis – in principle only modifying the changed key parameters in the original spreadsheet calculations.*"

In addition it is important to recognize that the effective implementation of the Optimized Project, i.e. to invest into an additional 6 turbines and the necessary civil works, took again the CDM revenues into consideration, as was referenced in the beginning of Section B 5 for the discussion of ongoing action to secure the CDM status. Furthermore, the effective implementation was conditional on the sale of part of the incremental Firm Energy to the regulated market under a follow-up auction which took place on 17 August 2011 and was declared effective by the regulator on 18 October 2011 by ANEEL<sup>105</sup>. Another part of the incremental Firm Energy still depends on regulatory approval, but the technical maximum has already been calculated by the governmental Energy Research Company EPE<sup>106</sup>. For the purpose of our additionality analysis, the additional Firm Energy sold under the auction, as well as the maximum incremental Firm the optimisation. On the other hand, the incremental investment cost from adding 6 additional turbines is referenced and used as a basis for the calculation of the changes in the economic parameters. Based on these variables, the Optimized Project is presented as an adjustment of the Base Case that considers the optimized project configuration as if it would have been known *ab initio*. This means that the incremental Firm Energy and the resulting revenues, as well as the additional capital

<sup>&</sup>lt;sup>104</sup> As referenced by:

http://www.bndes.gov.br/SiteBNDES/bndes/bndes\_pt/Institucional/Sala\_de\_Imprensa/Noticias/2009/Energia/20090218\_jirau.ht ml.

<sup>&</sup>lt;sup>105</sup> As referenced by <u>http://www.aneel.gov.br/cedoc/alel2011002hom.pdf</u>, last access on 9 March 2012.

<sup>&</sup>lt;sup>106</sup> Empresa de Pesquisa Eletrica EPE: Avaliação Energética das Alternativas de Motorização das usinas do rio Madeira Santo Antônio e Jirau, Ministerio de Minas e Energia, Brasil, 7 November 2011.





expenditures strictly related to the optimization<sup>107</sup>, are included in the evaluation, while all other parameters are maintained as defined at the project start.

Thus, the expansion will be analysed in the context of the original investment decision in order to demonstrate that the hypothetical knowledge of this opportunity already at project start would not have changed the conclusion of the Project's financial additionality<sup>108</sup>.

All applicable features, variables and investment assumptions for the Optimized Project will be explained and referenced in the following Section 1b: Investment Assumptions for the Optimized Project.

#### Section 1a: Investment assumptions for the Base Case

The equity cash flow analysis of the Jirau HPP was performed in real terms and all underlying references and assumptions are made available to the Designated Operational Entity (DOE) that will perform validation.

All input values and data used in the investment analysis were valid and applicable at the time of the Project Starting Date. The effects of taxing on the cash flow and all applicable generic subsidies and incentives were taken into consideration according to the respective legislation. Bellow an overview of the key assumptions and features of the investment analysis in line with the key criteria, requirements and orientations, as provided by the CDM Executive Board (EB).

#### **General Features of the Investment Analysis and calculation of the Financial Indicator:**

The general assumptions are referenced by the JHPP Investment Report and reflect the expectations and business strategy of ESBR at the Project Starting Date, as well as all improvements identified and proposed by ESBR at that time. As already described, these improvements include: (i) the proposed reallocation of the hydropower plant to Ilha do Padre - which reduced expected total capital expenditures when compared to the original concept – (ii) the anticipation of the generation and sales of energy, as well as (iii) the possibility to increase installed capacity to a total of 3.450 MW. All these preliminary optimisations were fully considered in the capital expenditures and revenue projections presented to the BNDES before the Project Starting Date.

In line with the conditions of the concession, the cash flow analysis covers 35 years of construction and operation, after which the project and all installations will revert to the Brazilian Federation, following the concept of Build Operate and Transfer (BOT) adopted by the government.

The Financial Model has been developed in real terms and in Brazilian Reais (BRL), which is the local currency, and all values as described below are presented in real terms as of 30 April 2008.

# • <u>Revenues from electricity sales :</u>

JHPP's only revenues, besides those related to the generation and sales of Certified Emission Reductions, are related to the generation and commercialization of electricity. According to the Brazilian regulation, a generation unit contracted under the regulated and liberalized market can only sell Firm Energy, which is defined by the Brazilian Ministry of Mines and Energy (*Ministério de Minas e Energia - MME*) on basis of a set of technical and hydrological specifications and calculations developed by its Energy Research Company EPE. As the methodology is known, the values can be estimated by investors, but effective sales and

<sup>&</sup>lt;sup>107</sup> Other cost increases that occurred were not contemplated for this evaluation as they are not related to the optimization, but are consequence of contingencies that were not foreseen at the Project Starting Date.

<sup>&</sup>lt;sup>108</sup> This procedure is in line with Annex 67 of EB 67, which defined how changes in project design of registered projects shall be treated. The document is available from <u>http://cdm.unfccc.int/Reference/Guidclarif/iss/iss\_guid03.pdf</u>.





remuneration of this Firm Energy is only possible once approved by the MME. For the original project configuration with 44 turbines, the MME had defined a Firm Energy of 1,975.3 MW average (Original Firm Energy), while ESBR had estimated the Firm Energy of its improved project design with 46 turbines located at Ilha do Padre to be 2,014.9 MW average (Base Case Firm Energy).

According to the applicable rules, 70% of the Original Firm Energy (1,328.71 MW average) shall be sold in the regulated market (referred to as ACR, *Ambiente de Contratação Regulada*) at the price of BRL 71.37/MWh, as defined by the auction. Price is given in real terms as of April 2008 and the PPAs signed on 10 October 2008 define annual adjustment by the general inflation indicator IPCA.

Another 30% of the Original Firm Energy (592.59 MW average) can be sold through bilateral contracts in the liberalized energy market (referred to as ACL, or *Ambiente de Contratação Livre*). The same was assumed for the possible additional energy related to the incremental capacity of two additional turbines (39.6 MW average). Though the liberalized electricity market is not as transparent as the regulated market and though contracts have a shorter duration, future market prices have been projected on the basis of the supply and demand situation as observed at the time of the Project Starting Date. As referenced by the JHPP Investment Report provided to the BNDES on 24 June 2008, an average price of BRL 134 per MWh was assumed for energy sales in the liberalized market.

In addition to the Firm Energy sold under the ACL and ACR, ESBR estimates that additional revenue is obtained from the sale of Secondary Energy to the electricity spot market. Secondary Energy is not a direct sale of the project, but a *pro rata* compensation for the balance of electricity generation in the context of the Brazilian Energy Reallocation Mechanism (MRE - *Mercado de Realocação de Energia*) where hydropower plants swap and diversify their hydrologic risks according to their Firm Energy. When the entire MRE presents electricity surplus, the resulting revenue from its sales to the spot market is distributed among MRE participants according to the share of their Firm Energy. To the contrary, if the MRE is generating less than its aggregate Firm Capacity, it will purchase the lacking electricity from the Spot Market and equally pass the respective costs to the participants<sup>109</sup>.

In this context, it has been projected that the secondary energy in long term average amounts to approximately 1.5% of the project's Firm Energy and that the average Spot Price is BRL 90/MWh.

# • <u>Capital Expenditures:</u>

The total projected capital expenditure (total investment) for the Base Case, already including 46 turbines (3,450 MW), was based on a preliminary contract for civil works<sup>110</sup>, which accounts for 38% of the total Capex projection, as well as preliminary negotiations and estimates for acquisition of electro-mechanical equipment and other issues and services. The estimations represent the investors' view at the Project Starting Date and have been presented to the BNDES for financing as referenced by the JHPP Investment Report. The total estimated amount at that time was 9,000 MBRL<sup>111</sup>.

<sup>&</sup>lt;sup>109</sup> It is important to understand that excess generation of the MRE due to favourable hydrologic conditions imply low electricity Spot Prices and therefore low revenues, while a lack of electricity in the MRE usually implies a high Spot Price and therefore high additional costs.

<sup>&</sup>lt;sup>110</sup> The contract for Civil Works was signed on 8 May 2008 by Suez Energy Latin America and later transferred to ESBR. In any case the contract only came into force on 14 November 2008 when IBAMA issued the provisional installation license. Before that date, the contract did not imply any obligations or costs, but allowed to have a solid cost estimate of the civil works, which is the major and most difficult to estimate item in the total CAPEX estimate.

<sup>&</sup>lt;sup>111</sup> The effective CAPEX (in real terms as of November 2008) as referenced by the final financing agreement is 10,473 MBRL.





Depreciation of the total immobilized capital was estimated on the basis of law 11.196/2005 from 11 November 2005<sup>112</sup>, which offers the possibility of accelerated depreciation for fiscal purposes as a general investment incentive and thus does not provide any comparative advantage for GHG reducing technologies or project.

# • <u>Operational and Maintenance Cost:</u>

Costs for Operation and Maintenance, Insurances, General Administrative Expenses and maintenance of Socio-Environmental programs were projected according to best sector practices and are referenced by the JHPP Investment Report.

#### Sectoral Charges:

For hydropower plants, such as the Project Activity, a series of sectoral charges apply and have been defined according to the applicable regulations. The most relevant sectoral charge is the transmission fee (*Taxa de utilização do sistema de transmisão - TUST*) which accounts for about 31% of total projected revenues from electricity sales and which was specifically defined by the regulatory agency ANEEL. Other sector charges are Inspection Fees; Royalities for the use of hydro resources; Concession Fees and contributions to Research and Development Where applicable, sectoral charges have been adjusted to reflect the real terms as of 30 April 2008.

#### • Taxes (national, state, and municipal) and sector-specific contributions:

All applicable taxes have been defined and treated according to the applicable legislation at the Project Starting Date and the effect of accelerated depreciation has been taken into account accordingly. The regulation which allows accelerated depreciation as well as tax subsidies granted for investments in the Amazon region, which are given independently of the GHG intensity of a project or the technology used, have been fully accounted for in the cash flow.

The table below summarizes all the main parameters used in the cash flow according to their value in real terms as of April 2008:

| i. Revenues from electricity sales <sup>113</sup>                     |  |          |            |
|---|--|----------|------------|
| Item  | Item Description   |          | Values     |
| Firm Energy sold<br>to the regulated<br>market (ACR1) <sup>114</sup>  | The Firm Energy sold to the regulated market<br>is defined by the offered concession agreement<br>to be 1,382.71 MW average. Multiplication by<br>count of annual hours (8760) results in MWh of<br>firm electricity sold to the ACR per year. | MWh/year | 12,112,540 |
| Electricity Price in<br>the Regulated<br>Market (ACR1) <sup>114</sup> | Defined by the auction which took place on 19<br>March 2008 and was approved on 22 July<br>2008. The respective PPAs were signed on 10<br>October 2008.  | BRL/MWh  | 71,37      |
| Firm Energy<br>available for sales<br>to the Free Market<br>(ACL)     | The Firm Energy available for the free market<br>is 592.6 MW average. Multiplication by count<br>of annual hours (8760) results in MWh of firm<br>electricity sold to the ACL per year.  | MWh/year | 5,191,088  |
| Additional Firm<br>Energy projected                                   | On the basis of a possible addition of 2 additional turbines, the Project Participants   | MWh/year | 346,896    |

<sup>112</sup> Available from <u>http://www.planalto.gov.br/ccivil\_03/\_ato2004-2006/2005/lei/11196.htm</u>, last access on 9 March 2012.

<sup>113</sup> In line with the determination of the Additionality Tool this does not include revenues from the generation and sales of CERs. No other revenues apply.

<sup>114</sup> ACR 1 refers to the conditions applicable to the Regulated Market during the first energy auction for JHPP which took place on 19 May 2008.





| for sales to the<br>Free Market<br>(ACL)<br>Electricity Price in<br>the Free Market<br>(ACL)<br>Secondary Energy<br>Electricity Spot | <ul> <li>projected that an additional Firm Energy of 39.6 MW average would be available for sales to the Free Market. Multiplication by count of annual hours (8760) results in MWh of additional firm electricity sold to the ACL per year.</li> <li>Estimated based on evaluation of the balance of supply and demand in the long term as well as applicable market data and referenced by the JHPP Investment Report.</li> <li>Estimated based on historic data and referenced by JHPP Investment Report. Secondary Energy is priced at the Spot Market Price.</li> <li>Estimated to be the long term average and</li> </ul> | BRL/MWh<br>% of Firm<br>Energy | 134,00   |
|--|---|--------------------------------|--|
| Market Price   | referenced by the JHPP Investment Report.   | BRL/MWh                        | 90   |
|  | ii. Capital Expenditures  |                                |  |
| Item   | Description   | Unit                           | Values   |
| Investment<br>(CAPEX)  | Initial projection for the Base Case <sup>115</sup> as applicable for the Project Starting Date and referenced by the JHPP Investment Report.   | BBRL                           | 9,000  |
|  | iii. Operational costs  |                                |  |
| Item   | Description   | Unit                           | Values   |
| Variable O& M<br>costs   | Variable costs for operation and maintenance<br>were estimated based on the investor's sector<br>experience and are referenced by the JHPP<br>Investment Report.  | BRL/MWh                        | 2.05   |
| SG&A   | Costs for Insurances, General Administrative<br>Costs and maintenance of socio-environmental<br>programs are referenced by the JHPP<br>Investment Report.   | MBRL/year                      | 27,443   |
| iv. Sectoral Charges <sup>116</sup>  |   |                                |  |
| Item   | Description   | Unit                           | Values <sup>117</sup>  |
| TUST   | Transmission fees for the Jirau HPP project<br>were defined by ANEEL's Resolution 630 from<br>10 April 2008.  | <u>BRL</u><br>MWh x year       | 2012 - 14.582<br>2013 - 14.122<br>2014 - 13.201<br>2015 - 12.281<br>As of 2016 -<br>11.821 |
|  | Inspection Fee of Electric Energy Services according to Law N° 9427/1996 <sup>118</sup> are defined   |                                |  |

<sup>&</sup>lt;sup>115</sup> Including 46 turbines (equivalent to 3,450 MW), the anticipation of the official generation timeline and the construction of the dam at Ilha do Padre.

 $<sup>^{116}</sup>$  Resolution #630 (Resolução Homologatória nº 630) from ANEEL and its technical Annexes, available at: <u>http://www.aneel.gov.br/cedoc/reh2008630.pdf</u>.

<sup>&</sup>lt;sup>117</sup> All numbers have been adjusted by using general inflation indicator to reflect real terms of 30 April 2008.

<sup>&</sup>lt;sup>118</sup> Available at: <u>http://www.ecologia.dbi.ufla.br/site%20ecoaplicada/legisla%C3%A7%C3%A3o/LEI%20N%C2%BA%209427-1996.htm</u>





| Royalties                   | Royalties for the use of hydropower resources<br>are defined to be BRL 62.55/MWh on 6.75% of<br>the Firm Energy of a hydropower project 119.MBRL/yearCal  |                              | Calculated               |
|-----------------------------|---|------------------------------|--------------------------|
| Concession Fee              | The payment of the Concession Fee ( <i>Uso do Bem Publico - UBP</i> ) is due as from the commissioning of the first generation unit until the end of the concession.  | MBRL / year                  | 8.202                    |
| R&D Fee                     | The payment of this fee is defined to be 1% of the project's revenue, net of PIS/COFINS.  | %                            | Calculated               |
| v. Taxes                    |   |                              |                          |
| Item                        | Description   | Unit                         | Values                   |
| PIS/COFINS                  | Calculated according to Brazilian law <sup>120</sup> .  | 9.25 % of<br>Gross           | Calculated               |
|                             |   | Revenue                      |                          |
| Income Tax                  | Calculated according to Brazilian law.  | Revenue<br>25 % of<br>Profit | Calculated               |
| Income Tax<br>Tax Incentive | Calculated according to Brazilian law.<br>As the Jirau HPP is located in an area of federal tax incentive, the project has the right to defer 75% of its Income Tax during the first 10 years of its operation <sup>121</sup> . | 25 % of                      | Calculated<br>Calculated |

Table 10. Financial Inputs used in Investment Analysis of the Base Case

# Section 1b: Investment Assumptions for the Optimized Project.

After having concluded the necessary engineering studies for the expansion and optimisation of the Jirau HPP, which were approved by ANEEL in June 2011<sup>122</sup>, ESBR initiated the preparation to arrange the sale of the additional Firm Energy related to all 6 additional turbines on the basis of an A3 Electricity Purchase Tender which was planned for the second half of 2011. In response to this initiative, on 1 August 2011<sup>123</sup>, the Ministry of Mines and Energy (*Ministério de Minas e Energia - MME*), established that the additional Firm Energy eligible for sale under the A3 auction is 209.3 MW average and this quantity of firm energy was effectively auctioned on 17 August 2011 and the result of the auction was declared valid on 18 October 2011<sup>124</sup>.

Following that, on 7 November 2011, and in response to its attribution to identify the optimal energy use of the Madeira hydropower developments, EPE published a study which concluded that the maximum Firm Energy which could be obtained from JHPP's configuration with 50 Turbines and according to the specifications of the concession is 2,279.4 MW average. This quantity corresponds to a total potential of 94.8 MW average of additional Firm Energy for the Free Market, i.e. 55.2 MW average more than under the Base Case assumptions.

<sup>&</sup>lt;sup>119</sup> Available at: <u>http://www.aneel.gov.br/area.cfm?idArea=42</u>.

<sup>&</sup>lt;sup>120</sup> Laws 10.637/02, article 2 (available at: http://www.receita.fazenda.gov.br/legislacao/leis/2002/lei10637.htm) and 10.833/03, article 2 (http://www.receita.fazenda.gov.br/legislacao/leis/2003/lei10833.htm) define the percentage to be paid for PIS and Cofins, respectively.

<sup>&</sup>lt;sup>121</sup> Federal Law 11.196, Article 32, from 22 November 2005. Available at: <u>http://www.planalto.gov.br/ccivil\_03/\_ato2004-</u> 2006/2005/lei/11196.htm.

<sup>&</sup>lt;sup>122</sup> The respective engineering design was approved by ANEEL on 29 July 2011 by publication of Dispatch N° 3.104/2011.

<sup>&</sup>lt;sup>123</sup> Portaria SPDE 26/2011.

<sup>&</sup>lt;sup>124</sup> As referenced by <u>http://www.aneel.gov.br/cedoc/alel2011002hom.pdf</u>, last access on 9 March 2012.





In addition to the quantification of the maximal possible Firm Energy of this configuration, the inscription in the energy sales tender implied the definition of the incremental CAPEX. This was defined and approved by EPE<sup>125</sup> on 13 July 2011 to be MBRL 1,514.277 for the 6 additional turbines, which corresponds to MBRL 1,009.518 for the 4 incremental turbines that were added to the JHPPs Base Case. This adjustment is necessary as the Base Case already included the total CAPEX for 46 machines. Consequently, this figure represents all applicable incremental costs for the additional 4 turbines that were added to the Base Case to reach the Optimized Project, including electro-mechanical equipment, additional civil works and other costs related to the expansion, but no costs or expenses related to other items such as unforeseen cost increases of the Base Case.

As the value is given in real terms of August 2011 while we have to assess additionality in the context of the original investment analysis, which is based on real terms as of April 2008, this value has to be discounted with the applicable inflation rate projection of 4.5% per year. This simple exercise allows to define the impacts on the incremental CAPEX and revenues in relation to the Project Starting Date in order to assess if the knowledge about the possibility of an Optimized Project at the time and in the context of the Project Starting Date would have altered our conclusion about the Project's additionality. A summary of the respective assumptions is provided in the table below:

| i. Revenues from electricity sales <sup>126</sup>                                   |  |               |            |
|---|--|---------------|------------|
| Item  | Description  | Unit          | Values     |
| Incremental Firm<br>Energy sold to the<br>Regulated Market<br>(ACR2) <sup>127</sup> | The Incremental Firm Energy was defined<br>by the regulator to be 209.3 MW average.<br>Multiplication by count of annual hours<br>(8760) results in MWh of firm electricity per<br>year.   | MWh/year      | 1,833,468  |
| Electricity Price in<br>the Regulated<br>Market (ACR2) <sup>127</sup>               | The price as defined by the auction of 17<br>August 2011 and granted on 18 October<br>2011. As the price is defined in terms of<br>August 2011 it is being discounted by<br>projection of the applicable inflation target<br>to April 2008, which is the base date of our<br>investment analysis.  | BRL/MWh       | 88.08      |
| Maximum<br>incremental Firm<br>Energy for sales to<br>the Free Market<br>(ACL)      | As a consequence of the Project<br>Optimisation, the additional energy available<br>to the free market also increases from the<br>original 632.2 MW average, as referenced<br>above, to 687.4 MW, i.e. by an additional<br>55.2 MW average. Multiplication by count<br>of annual hours (8760) results in MWh of<br>the incremental firm electricity sold to the<br>ACL per year. | MWh/year      | 483,552    |
| Electricity Price in<br>the Free Market<br>(ACL)                                    | Same assumption and price as applicable at<br>Project Starting Date, i.e. sales of the<br>Incremental Firm Energy with the conditions<br>and price projected to the liberalized market.  | BRL/MWh       | 134,00     |
| Secondary Energy  | Same assumption as applicable at Project   | 1.5 % of Firm | Calculated |

<sup>125</sup> EPE – Technical Data – JHPP Expansion, page 10. The document is available to the validation auditor.

<sup>&</sup>lt;sup>126</sup> In line with the determination of the Additionality Tool this does not include revenues from the generation and sales of CERs. No other revenues apply.

<sup>&</sup>lt;sup>127</sup> ACR 2 refers to the conditions applicable to the regulated market during the second energy auction for JHPP which took place on 17 August 2011.





|                                      | Starting Date, i.e. 1.5% of Incremental Firm   | Energy     |        |  |
|--------------------------------------|--|------------|--------|--|
|                                      | Energy.  |            |        |  |
| Electricity Spot                     | Same price assumption as applicable at   | BRL/MWh 90 |        |  |
| Market Price                         | Project Starting Date.   |            | 90     |  |
| ii. Incremental Capital Expenditures |  |            |        |  |
| Item                                 | Description  | Unit       | Values |  |
| Incremental<br>Investment<br>(CAPEX) | Incremental Capital expenditures are derived<br>from EPEs approved additional CAPEX for<br>6 turbines as published in August 2011 and<br>then adjusted for 4 turbines and discounted<br>to April 2008, which is the base date of our<br>investment analysis <sup>128</sup> . | MBRL       | 872.6  |  |

Table 11: Financial Inputs used in Investment Analysis of the Optimized Project

The assumptions and values assumed for operational costs, sector charges and taxes remain unchanged, being the same as assumed on Project Starting Date. This approach is in line with the principles of Annex 67/EB 48 for allowing the re-assessment of additionality based on the original context. Thus, only the changed key parameters for incremental generation capacity, revenues and CAPEX are changed in the original spreadsheet calculations.

# Section 2) Sectoral policies that give comparative advantage to less emission intensive technologies and the applicable adjustments for the investment analysis:

In its twenty second meeting and referring to its decisions from EB 16, the CDM Executive Board reaffirmed that national and/or sectoral policies and circumstances are to be taken into account for the establishment of a baseline scenario, without creating perverse incentives that may impact host Parties' contributions to the ultimate objective of the Convention. Accordingly, the Board agreed to define E-policy as:

"National and/or sectoral policies or regulations that give comparative advantages to less emissions-intensive technologies over more emissions-intensive technologies (e.g. public subsidies to promote the diffusion of renewable energy or to finance energy efficiency programs)"

Further, the Board agreed that such policies should be addressed as follows:

E- Policies "that have been implemented since the adoption by the COP of the CDM M&P (decision 17/CP.7, 11 November 2001) need not be taken into account in developing a baseline scenario (i.e. the baseline scenario could refer to a hypothetical situation without the national and/or sectoral policies or regulations being in place).

According to the abovementioned information, the additionality tool includes a footnote to the calculation of financial indicators in investment analysis, confirming that the inclusion of *inter alia* subsidies/fiscal incentives in investment analysis is subject to the guidance on such policies.

The importance of this concept has been reinforced by the Conference of the Members of the Protocol, CMP 5 in Copenhagen who provided, as part of the decision 2/CMP.5 on "*Further guidance relating to the clean development mechanism*" the following guidance<sup>129</sup>:

<sup>&</sup>lt;sup>128</sup> Same reference as the one previously introduced in the footnote 125, page 43.

<sup>&</sup>lt;sup>129</sup> Available from <u>http://unfccc.int/resource/docs/2009/cmp5/eng/21a01.pdf#page=4</u>, last access on 9 March 2012.





10. Affirms that it is the prerogative of the host country to decide on the design and implementation of policies to promote or give competitive advantage to low greenhouse gas emitting fuels or technologies;

11. Requests the Executive Board to ensure that its rules and guidelines related to the introduction or implementation of the policies referred to in paragraph 10 above promote the achievement of the ultimate objective of the Convention and do not create perverse incentives for emission reduction efforts;

According to the summary provided in sub-step 1.b, the current Brazilian energy regulations effectively offer a set of regulatory and economic incentives that aim at promoting renewable electricity sources to satisfy the country's growing energy demand with renewable technologies.

The focus on the development of structuring hydropower projects as well as complementary renewable energy project as a basis for a clean expansion of the Brazilian electricity generation matrix and the special relevance of the Jirau HPP was widely discussed and referenced by governmental sources such as the National Energy Plan 2030 (*Plano Nacional de Energia* - PNE 2030) and the Energy Expansion Plan 2007-2016 (Plano Decenal de Expansão de Energia - PDE 2007–2016)<sup>130</sup>, as well as different official declarations at that time. In addition, and as already referenced, the government declared that the Jirau HPP is of strategic interest and a priority project for Brazil. At the same time, the BNDES initiated a process of differentiating its loan conditions for large hydropower plants as referenced by presentations given in November 2007 and March 2008<sup>131</sup>, as well as on 24 April 2008<sup>132</sup> when the indicative loan conditions for the Jirau HPP were published.

In parallel to these evolutions, the government initiated its discussions about the establishment of the National Climate Change Mitigation Policy (Política Nacional sobre Mudança do Clima - PNMC), with a first draft submitted to the Brazilian President on June 2008<sup>133</sup>, as well as the National Climate Change Mitigation Plan (Plano Nacional sobre Mudança do Clima) which was published for public consultation in September 2008<sup>134</sup> and finally approved in December 2008<sup>135</sup>. Both documents clearly refer to the fact that preferential financing conditions offered by private and public banks, in conjunction with the CDM, are policy tools for the promotion of renewable energy projects and green house gas reduction activities. In addition, the National Climate Change Mitigation Plan makes explicit reference to the BNDES and to the financing line FINEM<sup>136</sup> as a basic tool to promote GHG mitigation activities.

These events defined the development of the Brazilian Sectoral plan for GHG mitigation in the energy sector, which was consolidated as a basis for the Brazilian National Communication as submitted to the UNFCCC on 29 January 2010<sup>137</sup>, following the announcements made during the Conference of the Parties (COP) 15 in December 2009. At the same time, the Climate Change National Policy Law (Law

<sup>&</sup>lt;sup>130</sup> Same reference as the one previously introduced in the footnote 61, page 19.

<sup>&</sup>lt;sup>131</sup> Copies are available to the DOE.

<sup>&</sup>lt;sup>132</sup> Same reference as the one previously introduced in the footnote 57, page 18.

<sup>&</sup>lt;sup>133</sup> Available from: <u>http://www.camara.gov.br/sileg/integras/574554.pdf</u>.

<sup>&</sup>lt;sup>134</sup> Available from: http://www.mma.gov.br/estruturas/169/\_arquivos/169\_29092008073244.pdf.

<sup>&</sup>lt;sup>135</sup> Available from: http://www.forumclima.org.br/index.php/biblioteca/documentos-fbmc.

<sup>&</sup>lt;sup>136</sup> FINEM is the specific credit line for large projects with an investment volume of minimum 10 Mio BRL and a strong focus on infrastructure. One of its most important lines is dedicated to the energy sector and generation activities. Further information is available at:

http://www.bndes.gov.br/SiteBNDES/bndes\_pt/Institucional/Apoio\_Financeiro/Produtos/FINEM/linhas\_finem.html.

<sup>&</sup>lt;sup>137</sup> Available from: http://unfccc.int/files/meetings/cop\_15/copenhagen\_accord/application/pdf/brazilcphaccord\_app2.pdf





12.187 from 29 December 2009<sup>138</sup>) which has been drafted in June 2008 was finally approved and later regulated by Decree 7.390 from 9 December 2010<sup>139</sup>. These legal instruments consolidated the legal context of Brazil's *Nationally Appropriate Mitigation Actions* (NAMAs) and confirmed the CDM as an important mechanism to achieve Brazil's voluntary emission reduction targets. As a preparation for the publication of the Regulation Decree 7.390, the Energy Research Company (EPE) launched a detailed GHG abatement plan for the energy sector, which also emphasized the relevance of CDM and the incentives provided by the BNDES for promoting the cleaner expansion of the Brazilian energy matrix<sup>140</sup>.

The existence of these incentives requires their adequate treatment in the additionality assessment and specifically in the investment analysis. For this purpose, the following paragraphs identify and discuss the relevant regulations and define their treatment according to the rules and principles defined by EB 22.

In order to allow such an adequate treatment, the Project Participants pursue the following steps (i) and (ii), as described below:

# i. <u>Identification of an E- policy:</u>

The BNDES has historically played a fundamental role in the implementation of the governmental policies for economic development by providing long-term financing for private sector investments in general infrastructure and specifically in the national electricity sector. According to *Lage de Sousa* (BNDES) and *Ottaviano* (Bolonha University)<sup>141</sup>:

"Credit constraints for long-term projects are considered among the most important market failures in the Brazilian economy as they hamper the entrepreneurial efforts of local firms. That is why the Brazilian government provides long-term loans through the Banco Nacional de Desenvolvimento Econômico e Social (henceforth, BNDES), a development bank whose main statutory goal is to improve Brazilian economic competitiveness without neglecting broader social aspects. BNDES invests in several areas including research and development, infrastructures, export support, regional and urban development. "Overall, the importance of BNDES in the Brazilian economy is quite sizeable: in 2005 its disbursements reached the value of US\$ 20.1 billion, representing 12.3% of aggregate investment."

The citation shows that the BNDES function is not only to compensate the inability of the private capital markets to provide long term financing at reasonable terms, but also to foster the implementation of governmental policies.

In the years after the privatization of the electric sector and especially after the launch of the new regulatory model in 2005, the BNDES' key priority was financing the expansion of energy supply to allow economic growth and social development. During this period, apart from its specific role in the PROINFA program, the bank did not have a general policy to offer different financing conditions for any kind of electricity source. Now as from 2007 and in light of the increasing participation of fossil fuelled thermal power plants, and the context of the development of the National Policy and Plan for Climate Change Mitigation, the BNDES started to define financing conditions with a clear objective to promote renewable and low GHG intensive energies when compared to coal and oil fired thermal power plants.

<sup>&</sup>lt;sup>138</sup> Available from: http://www.planalto.gov.br/ccivil\_03/\_ato2007-2010/2009/lei/l12187.htm.

<sup>&</sup>lt;sup>139</sup> Available from: <u>http://www.planalto.gov.br/ccivil\_03/\_Ato2007-2010/2010/Decreto/D7390.htm</u>.

<sup>&</sup>lt;sup>140</sup> "Abatimento das Emissões relacionadas à produção e ao uso da energia no Brasil até 2020 Versão 2.03 Preliminar, 25/10/2010" ("Abatement of GHG emissions related to production and use of energy in Brazil up to 2020, version 2.03, dated 25 October 2010").

<sup>&</sup>lt;sup>141</sup> Lage de Sousa (BNDES) and Ottaviano (Bolonha University): *The effects of BNDES loans on the productivity of Brazilian manufacturing firms*, July 2009, available at <u>http://www.merit.unu.edu/MEIDE/papers/2009/1236186324\_FS.pdf</u> & <u>http://virtualbib.fgv.br/ocs/index.php/sbe/EBE09/paper/view/1023/354</u>, last accessed on 6 March 2010.





The fact that BNDES is an instrument of the Brazilian policy and, specifically, of the National Climate Change Mitigation Policy<sup>142</sup> is referenced by the National Climate Change Mitigation Plan and by the Climate Change National Policy Law. The specific activity in the electricity sector is further referenced by the Energy Research Company (EPE), institution related to the Brazilian Ministry of Mines and Energy, which has issued the policy paper "*Abatement of GHG emissions due to the production and use of energy in Brazil up to 2020*"<sup>143</sup>. The publication clearly describes the importance of the BNDES to implement the Brazilian mitigation policies and to pursue a clean expansion trajectory in the energy sector.

In order to analyze the evolution of the operational policies which define the financing conditions offered by the BNDES, it is necessary to understand the individual items which compose the financial conditions offered by the bank:

# Total interest rate = Financing Cost + Basic Spread + Credit Risk Spread

Where:

- <u>Financing Cost</u> corresponds to the actual cost of BNDES financing, in other words, it is the interest actually paid by the bank to obtain funds necessary to its operations. This cost is primarily defined by the remuneration of the long-term interest rate (TJLP) released by the Brazilian Ministry of Finance.
- <u>BNDES Basic Spread</u> represents the standard return required by BNDES to finance investments. It is the main political tool for financing since it allows the bank to fix remuneration according to the government's priorities and strategies.
- <u>Credit Risk Spread</u> represents the risk spread required to remunerate the bank for incurring the credit risk of a certain project. As such, it reflects the perception of the creditor's (investors) insolvency risk on the basis of the evaluation of the project's cash flow and the capability to provide additional guarantees. Consequently, this is a project specific variable defined on the basis of technical terms and not subject to any specific policy.

For all variables presented above, the BNDES applied, in 2006 and before, identical conditions and criteria for all energy sources and there was no preference for coal, oil or gas fired thermal sources, neither for renewable sources. This means that Financing Cost, Basic Spread and the criteria for the definition of the Credit Risk Spread as well as the period for amortization and maximum participation from banks were identical for all type of energy sources, regardless of their GHG intensity.

Then, in 2007, BNDES started to improve financing conditions for the renewable energy sector, first for large hydropower and subsequently for all renewable energy sources. As a result, the bank reduced the basic spread for large hydropower projects above 2,000 MW to 0,5%, while the spread for other sources with low GHG intensity, such as wind power plants and small and medium-sized hydroelectric plants was defined to be to 0.9% versus a rate of 1,8% used for coal and oil fuelled generation units.

In addition, BNDES defined a financial cost of funding of 100% TJLP for GHG efficient energy and renewable sources, while coal and oil fuelled power plants are financed on the basis of a mix of 50%

<sup>&</sup>lt;sup>142</sup> This plan cited directly in the page 115 a summary financing lines, found and BNDES financing instruments related the<br/>climate changes combat. The PNMC is available at:<br/>http://www.dialogue4s.de/ media/Brazil National Climate Change Plan.pdf. Accessed on 05 March 2012.

<sup>&</sup>lt;sup>143</sup> Same reference as the one previously introduced in the footnote 140, page 46.





TJLP and 50% TJ-452<sup>144</sup>. According to data provided by the BNDES' website, the TJ-452 is equal to TJLP +  $1\%^{145}$ , resulting in a slightly higher financing cost.

On the other hand, there is no difference in Credit Risk Rates between the different types of technologies. These rates vary depending on the specific project and are not directly related to the incentive policy of the bank.

As described above, the BNDES is the main source of capital for energy generation assets through Project Finance, which is adequate to finance capital intensive infrastructural projects with long term maturity. In the specific case of the energy sector, BNDES has defined the objective and conditions to modernize the sector and to grant the supply of energy with security, reliability, attractive cost and to increase participation of renewable energies. A consequence of this policy is the fact that BNDES applies differentiated financing conditions for energy generation assets other than GHG intensive coal or petroleum fuelled thermal power plants. These conditions are provided in the following tables, which were reproduced from BNDES's website<sup>144</sup>.

| Energy generation  | BNDES<br>remuneration<br>(% per year) | Financing<br>Cost      | BNDES maximum participation (%) |
|--|---------------------------------------|------------------------|---------------------------------|
| Electricity generation (except coal and fuel oil power plants) | 0.9                                   | TJLP                   | 70%                             |
| Electricity generation by coal and fuel oil power plants       | 1.8                                   | 50% TJLP<br>50% TJ-462 | 50%                             |

| Energy generation  | Maximum amortization period |
|--|-----------------------------|
| Hydro with install capacity above 1,000 MW               | 20 years                    |
| Hydro with install capacity below1,000 MW                | 16 years                    |
| Electricity generation by coal and fuel oil power plants | 14 years                    |

 Table 13. BNDES maximum amortization period for different types of energy generation.

In addition to these benefits and due to the high relevance of the JHPP for the Interconnected Grid System, the significant capital expenditures and long maturity of this type of investment, the loan conditions for JHPP were further improved by reducing the spread from BNDES of 0.9% to 0.5%<sup>146</sup>.

The comparison clearly shows that the financing conditions offered provide a comparative advantage for less GHG emission intensive technologies when compared to GHG emission intensive coal and fuel oil fired thermal power plants.

Consequently, according to the E- provision of the CDM, it is clear that the financing conditions that the BNDES offers to energy generation assets "give comparative advantages to less emissions-intensive

<sup>144</sup> Source:

<sup>145</sup> Source:

http://www.bndes.gov.br/SiteBNDES/bndes/bndes\_pt/Institucional/Apoio\_Financeiro/Produtos/FINEM/energia\_eletrica\_geracao\_.html. Accessed on 16 April 2012.

http://www.bndes.gov.br/SiteBNDES/bndes/bndes\_pt/Institucional/Apoio\_Financeiro/Custos\_Financeiros/Composicao/. Accessed on 28 June 2011.

<sup>&</sup>lt;sup>146</sup> Available at

http://www.bndes.gov.br/SiteBNDES/bndes/bndes\_pt/Institucional/Sala\_de\_Imprensa/Noticias/2008/20080428\_not068\_08.html as well as from

http://www.bndes.gov.br/SiteBNDES/bndes/bndes\_pt/Institucional/Sala\_de\_Imprensa/Noticias/2009/Energia/20090218\_jirau.ht ml.





technologies over more emissions-intensive technologies" and they can be classified as direct investment subsidies.

# ii. Was the E- policy adopted after 11 November 2001?

A press release from BNDES on 6 September 2006<sup>147</sup> clearly announces the financing conditions for the electricity sector, applicable as of that date. The revised conditions offered are identical for all new generation assets without any differentiation between the various technologies.

In conclusion, the conditions applicable for that date did not make any differentiation between GHG emission intensive and non GHG emitting technologies. The applicable conditions are summarized in the following table, which was reproduced from the press announcement as available on BNDES' website:

| Conditions                  | Generation  |
|-----------------------------|---|
| Financing cost              | 100% TJLP   |
| Participation level         | Up to 80% of financing items, being developer's equity at least 30% |
| BNDES remuneration          | 1.5% per year   |
| Credit risk                 | Calculated as a function of credit risk, from 0.8% to 1.8%          |
| Maximum amortization period | 14 years  |

 Table 14. Overview of BNDES financing conditions for generation assets as from 6 September

 2006 announcement.

Therefore, it can be affirmed that the E- Policy was not yet in place in 2006, clearly indicating that it was *"implemented since the adoption by the COP of the CDM M&P (decision 17/CP.7, 11 November 2001)"*.

Accordingly the CDM requires that such policy "need not be taken into account in developing a baseline scenario (i.e. the baseline scenario could refer to a hypothetical situation without the national and/or sectoral policies or regulations being in place)".

# Section 3) Adjustments to the financial model to account for E- policies:

Following the requirements of the additionality tool and the E- regulation defined by the CDM Executive Board, the Project Developer excluded the direct incentive that the BNDES financing provides to less GHG intensive technologies and conducted the financial analysis based on the financing conditions offered to GHG intensive technologies. This adjustment allows ignoring the effect of the comparative advantage that is given by the Brazilian government to projects that contribute to the ultimate objective of the UNFCCC. Further, it is important to highlight that this treatment eliminates the perverse incentive for developing countries to avoid the adoption of similar incentives.

The following table compares the differences of the financing conditions as granted for the Jirau HPP on 18 February 2009 versus those offered to GHG intensive generation technologies.

<sup>147</sup> Available at:

http://www.bndes.gov.br/SiteBNDES/bndes/bndes\_pt/Institucional/Sala\_de\_Imprensa/Noticias/2006/20060926\_not185\_06.html.





|                           | Investment incentive for GHG reducing technology (JHPP) | Investment conditions for GHG<br>intensive technology (coal and oil<br>fired thermal power plants) |
|---------------------------|---|--|
| Loan amortisation         | 20 years  | 14 years   |
| <b>BNDES</b> remuneration | 0.5%  | 1.8%   |
| Index used                | TJLP  | 50% TJLP<br>50% TJ 462 <sup>148</sup> (meaning TJLP + 1%)  |
| DSCR                      | Minimum of 1.2  | Minimum of 1.3   |
| Maximum debt share        | $75\%^{149}$  | 50%  |

Table 15. Main differences between Jirau HPP financing conditions with those of GHG intensive technologies

Considering the adjustments defined above, as well as considering the exclusion of any CER revenues, the Project Proponent developed an adjusted financial model on the basis of the assumptions and premises that had been presented to the BNDES in order to evaluate the Project's financial attractiveness under the baseline assumptions.

#### Section 4) Results of the Investment Analysis:

Following the adjustments and the calculation of the Equity IRR in real terms as referenced by the financial model, it is possible to evaluate if, in the absence of the CDM and of Brazil's national GHG mitigation policy, the project is an attractive investment.

The text box below shows a summary comparison between the Project's financial indicator as calculated for the JHPP Base Case and the benchmark as defined in section B.5 *Sub-step 2b*:

Equity Internal Rate of Return for the Base Case of 6.8% < Benchmark of 15.7%

The investment analysis was conducted according to option III of the *"Tool for the demonstration and assessment of additionality"* and the result shows that project's financial indicator is less favourable than the benchmark. Consequently, it can be concluded, that the project activity without CDM revenues and national incentives cannot be considered as financially attractive.

In addition and as already explained and defined in Section 1b, the Project Participants conducted an adjusted investment analysis to evaluate if the knowledge of the possibility of increasing the installed capacity to 3,750 MW in order to sell incremental Firm Energy to the Regulated Market (ACR2), as well as the possible increase of additional Firm Capacity for commercialization in the Free Market (ACL2) as reflected by the Optimized Projec,t would have altered the conclusion about the additionality of the Project. Therefore, and in line with the rules of Annex 67, the IRR of the Optimised Project was calculated by "only modifying the changed key parameters in the original spreadsheet calculations" while all other variables remain unchanged to assure that additionality is reassessed in the context of the economic assumptions and circumstances that applied at the Project Starting Date.

The text box below shows a summary comparison between the project financial indicators as calculated for the JHPP Optimized Project:

Equity Internal Rate of Return for the Optimized Project of 7.5% < Benchmark of 15.7%

<sup>&</sup>lt;sup>148</sup> <u>http://www.abimaq.org.br/ceimaq/meta3/download/finem.pdf</u>, accessed on 26 February 2010.

<sup>&</sup>lt;sup>149</sup> On the basis of the DSCR the BNDES limited the financing to 68% of the total capital expenditure, while the Project Participants had estimated a total leverage of 70% at the Project Starting Date.





As can be observed, the Project Optimisation indeed improved the Project's financial return, but not to a level that would turn the project into an attractive investment without the consideration of the CDM and the national support policies.

For a better understanding of the results, it is important to observe that, in the absence of the investment incentive granted for the Jirau HPP, the equity investor is required to increase its share as the loan has to be repaid in only 14 years, instead of the 20 years, which is a key condition for the viability of capital intensive projects with long construction time and long term maturity. Also, the higher interest payments due for GHG intensive generation plants reduce the project's capacity to contract financing due to the established limit on the Debt Service Coverage Ratio of 1.3, which is also in line with the fact that the BNDES limits is participation to 50% of the total CAPEX.

Therefore the results show that the support conditions established by the BNDES are fundamental to increase the Jirau HPPs competitiveness to a level where it is viable and able to compete with thermal power projects. In fact, its implementation would be completely unfeasible without the investment policy adopted by the BNDES, as well as the other support regulations and measures established by the government as already cited in Section 1.

Now in order to show that this finding is solid also for reasonable variations of the investment assumptions, the next section offers a sensitivity analysis to confirm this finding. The results are offered for the Base Case, as well as for the Optimized Project.

# Sub-step 2d. Sensitivity analysis:

The following sensitivity analysis was performed for the project:

- 1. Variation of the investments or the total Capital Expenditures (CAPEX)
- 2. Variation of the project's Operational Expenditures (OPEX);
- 3. Variation of the revenues from generation and sales of electricity;

The impact on the IRR is presented in the table below.

| Sensitivity Analysis |           | Equity IRR (%) |                      |
|----------------------|-----------|----------------|----------------------|
| Scenario             | Variation | Base case      | Optimized<br>Project |
| Base case            | 0%        | 6.8%           | 7.5%                 |
| Operational          | + 10%     | 6.7%           | 7.4%                 |
| Expenses             | - 10%     | 6.9%           | 7.6%                 |
| Capital              | + 10%     | 4.1%           | 4.7%                 |
| Expenditures         | - 10%     | 10.3%          | 11.0%                |
| Revenues from        | + 10%     | 8.3%           | 8.9%                 |
| Electricity Sales    | - 10%     | 5.4%           | 6.1%                 |

 Table 16. Sensitivity analysis

In order to better understand the results of the sensitivity analysis the following considerations are of interest.

# i. Variation of the Operational Expenses :

The operational expenditures which cover Operation and Maintenance (O&M) costs as well as expenses for insurances and general administration (SG&A) are only of reduced relevance for the profitability of a hydropower project as their economic performance is much more conditioned by the





high initial investment. Accordingly, even a reduction to zero would not turn the project into an attractive investment. The minor relevance of the operational expenditures can also be visualized by the fact that the CER revenues, as projected at the Project Starting Date of about 250 Mio BRL per annum, are about 4 times higher than the operational expenses.

# ii. Variation of the Capital Expenditures:

Capital Expenditures (investment) at the Project Starting Date as referenced by the JHPP Investment Report were estimated on the basis of initial contracts for civil works as well as on the basis of initial proposals and negotiations. Though such discussions and estimations are conducted with rigueur in order to allow a reasonable structuring of the investment, as well as a solid basis for the negotiations of the third party financing, there is some uncertainty with regards to the final investment cost. In fact this uncertainty is a key disadvantage of hydropower plants when compared to thermal generation units which are not subject to the frequent cost overruns, geological problems and construction delays as it is the case for hydropower plants<sup>150</sup>. Regardless of that, the investors experience allowed to develop an initial minimum budget for the investment, which was estimated to be 9,000 Mio BRL immediately before the Project Starting Date, as communicated to the BNDES on 24 June 2008. The main expenditures are related to the civil works contract with Camargo Corrêa that came into force on 14 November 2008 and to the purchase contracts for the turbines and generators that were signed in December 2008. These contracts represent more than 50% of the total capital expenditures and most of the projected contracts were signed shortly after, during January and February 2009. Finally, on 18 February 2009, the BNDES financing was granted on the basis of a final projected Capital Expenditure of 10,473 Mio BRL, which is higher than the initial preliminary estimate used in our investment analysis. Given that initial minimum Capital Expenditures were carefully estimated on the basis of initial contracts and negotiations, a reduction of 10% in the total Capex is unlikely. On the contrary, an increase in capital expenditures due to unforeseen contingencies, events of force majeure not covered in the contracts and other costs or delays are quite common in similar projects and represent a material risk to the investors. The fact that this risk is relevant is demonstrated in the financing agreement approved with the BNDES (of 10.473 Billion BRL) and thus, 15% higher than the early estimates that apply for the Project Starting Date.

# iii. <u>Variation of the Revenues from sales of Energy:</u>

The volume of energy sold by the JHPP is fixed by the Firm Energy that is defined by the Minsitry of Energy and Mines. This Firm Energy represents the firm generation capacity which is remunerated under the PPAs signed in the regulated or liberalized markets and not the effective generation of the plant which depends on dispatching decisions of the Electric System National Operator (Operador Nacional do Sistema – ONS). In other words, once the Firm Energy of a plant is defined, its sales volume is also defined, irrespective of the effective amount of electricity generated by the plant. For the Base Case, the Firm Energy of the JHPP was estimated to be 2,014.9 MW and as this number is calculated on the basis of an established methodology and the rivers specific historic hydrology, which is a given figure, no relevant changes are to be expected under the Base Case configuration. As a consequence, the compulsory 10 % variation in revenues certainly covers all possible variations of this parameter. However, when analysing the impact that the price could have on the revenues, it has to be taken into account that the sales price for the major part of the volume was already defined for the whole lifetime of the project activity at Project Starting Date and no variations are possible. Consequently, only the prices in the ACL may vary from the BRL 134 /MWh, assumed in the investment analysis. If assuming a price 10% higher for the energy negotiated in ACL (i.e. 147 BRL/MWh), this would increase the Equity IRR to 8.3%, which is still much lower than the benchmark.

<sup>&</sup>lt;sup>150</sup> World Bank Discussion Paper No. 420, "*Financing of Private Hydropower Projects*", July 2000; Section 8, Page 65, 2<sup>nd</sup> paragraph. Available: <u>http://www-wds.worldbank.org/external/default/WDSContentServer/WDSP/IB/2000/08/19/000094946\_00081906365947/Rendered/PDF/mu</u> <u>lti page.pdf</u>





The investment and sensitivity analysis, elaborated according to the CDM rules shows that there are no realistic assumptions that could make the project financially feasible under the baseline conditions and without CDM. On the contrary, the discussion of the sensitivity analysis shows that there are significant risks for the projects' profitability and that the financial model for the Base Case already includes numerous optimisations and favourable assumptions made by the project proponent prior to project starting date, which were all communicated to the BNDES as a basis for the negotiation of the project's financing. It can be concluded that the IRR for the project under baseline assumptions and without CDM revenues is lower than the benchmark for a realistic range of assumptions for the input parameters of the sensitivity analysis, and therefore that JHPP, in the absence of direct governmental policies and investment incentives and CDM revenues "is not financially/economically attractive", as defined by the additionality tool.

Given the obvious relevance of the investment subsidy provided by BNDES, it is of interest to evaluate the impact that it has on the financial performance of the project. If all benefits of the E- regulation are taken into account, the Equity IRR for the base case reaches 9.7%.

If CER revenues are taken into account according to the numbers projected by the project developers at the Project Starting Date, JHPP's Equity IRR reaches 16.7% and the project turns into a rational investment.

The following table gives an overview about the Equity IRR projected, after including the effects of the E- regulation and the CER revenues, and the results demonstrate how beneficial a harmonized coexistence of incentives by the international carbon market and by national governments can be for assuring effective and long-term GHG mitigation in developing countries.

| JHPP                            | Equity IRR<br>Base Case |
|---------------------------------|-------------------------|
| With E- policy and without CERs | 9.7%                    |
| With E- policy and CERs         | 16.7%                   |

Table 17. Equity IRR projected, after including the effects of the E- regulation and the CER revenues

As it is clearly demonstrated, the project is deemed additional as it was only financially viable on the basis of governmental incentives as well as on the basis of the consideration of CER revenues.

# Step 3: Barrier analysis

Not applicable since the project participants decided to apply Step 2 (Investment analysis) only.

# Step 4. Common practice analysis

#### Sub-step 4a: Analyze other activities similar to the proposed project activity

According to the Additionality Tool, the project participants shall provide an analysis of any other activities that are operational and that are similar to the proposed project activity. "Projects are considered similar if they are in the same country/region and/or rely on a broadly similar technology, are of a similar scale, and take place in a comparable environment with respect to regulatory framework, investment climate, access to technology, access to financing, etc."

To facilitate and structure the discussion, paragraph 47 of the Additionality Tool (version 06.0.0) has defined a stepwise approach to define and calculate the share of plants which are similar to the proposed project activity as a basis for the demonstration that the project activity is not common practice. The applicable Steps are being followed and discussed below:





### Step 1: Calculate applicable output range as +/-50% of the capacity of the proposed project activity.

The proposed project activity was conceived as a run-of-the river hydropower plant with an installed capacity of 3,450 MW. Later, as consequence of optimisations identified by ESBR, the installed capacity was increased to 3,750 MW. Based on these inferior and superior limits, the output range for this project activity to be considered in the common practice analysis is between 1,725 MW and 5,625 MW.

Step 2: In the applicable geographical area, identify all plants that deliver the same output or capacity, within the applicable output range calculated in Step 1, as the proposed project activity and have started commercial operation before the start date of the project. Note their number  $N_{all}$ .

As the JHPP will be connected to the SIN, the applicable geographical are to identify possibly similar projects is the Brazilian territory. By using the applicable output range calculated in Step 1 from the additionality tool to filter the total of 2,567 power plants in operation before the start date of the project in the entire national territory of Brazil<sup>151</sup>, only 4 power plants have been identified to be in this range, being all of them large hydropower plants. There are no wind power plants, solar power plants, fossil-fuelled thermal power plants, biomass or other hydropower plants with an installed capacity within the established range. Therefore,  $N_{all}$  is equal to 4. The list of the identified power plants is presented below.

| Power Plant                       | Installed<br>Capacity(MW) | Owner   | Power Plant<br>Type | Commissioning<br>Date |
|-----------------------------------|---------------------------|---|---------------------|-----------------------|
| Ilha Solteira <sup>152</sup>      | 3,444                     | 100% Companhia Energética de São Paulo                    | Hydro               | 1973                  |
| Paulo Afonso<br>IV <sup>153</sup> | 2,462.4                   | 100% Companhia Hidro Elétrica do São<br>Francisco (Chesf) | Hydro               | 1979                  |
| Itumbiara <sup>154</sup>          | 2,080.5                   | 100% Furnas Centrais Elétricas S/A.                       | Hydro               | 1980                  |
| Xingó <sup>155</sup>              | 3,162                     | 100% Companhia Hidro Elétrica do São<br>Francisco (Chesf) | Hydro               | 1994                  |

<sup>&</sup>lt;sup>151</sup> Source: ANEEL (Brazilian Electricity Regulatory Agency), "Capacidade Geração Brasil" (Brazilian Generation Database), available at: <u>http://www.aneel.gov.br/aplicacoes/capacidadebrasil/capacidadebrasil.asp</u>, accessed on 3 February 2012.

<sup>&</sup>lt;sup>152</sup> Ilha Solteira is located at the Paraná River between the states of São Paulo and Mato Grosso do Sul and was built by the São Paulo state owned utility CESP and commissioned in 1973. The plant's reservoir has a surface of 1,195 km<sup>2</sup> and a useful reservoir volume of 5.52 km<sup>3</sup> and has an important role for flood control and water regulation. The plant uses a total head of 41.5 m and operates 20 Francis Turbines with capacities between 175 and 181 MW. Details available under: http://www.cesp.com.br/portalCesp/portal.nsf/V03.02/Empresa\_UsinaIlha?OpenDocument.

<sup>&</sup>lt;sup>153</sup> Paulo Afonso IV is part of a hydroelectric complex (Paulo Afonso I, II, III as well as the plant Apolônio Salles) located at the São Francisco river, which was built by the federal utility Chesf in the period between 1955 and 1983. The plant is connected to the reservoir Moxotó, uses a total head of 102.5 m and operates six Francis Turbines of 410 MW each, which were commissioned between 1979 and 1983. Details available at:http://www.chesf.gov.br/portal/page/portal/chesf portal/paginas/sistema chesf/sistema chesf geracao/conteiner geracao?p n ame=8A2EEABD3BF8D002E0430A803301D002.

<sup>&</sup>lt;sup>154</sup> Itumbiara is located at the Paranaibá River between the states of Goiás and Minas Gerais and was built by the federal utility Furnas between 1971 and 1981. The plant's reservoir has a surface of 778 km<sup>2</sup> and a useful reservoir volume of 12.45 km<sup>3</sup>. The plant uses a variable head which allows effective energy storage and operates six Francis Turbines with capacities of 347 MW each. Details available under: <u>http://www.furnas.com.br/hotsites/sistemafurnas/usina\_hidr\_itumbiara.asp</u>.

<sup>&</sup>lt;sup>155</sup> Xingó is located at the São Francisco River, 65 km below the Paulo Afonso complex and the same federal utility Chesf initiated its construction in 1987, but due to financial problems already cited under Step 1b, construction progress was slow and the plant was only commissioned in 1994. The plant uses a total head of 117.9 m and operates six Francis Turbines of 527 MW each. which were commissioned between 1994 and 1997 Details are available under http://siscom.ibama.gov.br/licenciamento\_ambiental/UHE%20PCH/UHE%20Xing%c3%b3/EIA\_RIMA/UHE-%20XING%c3%93-%20RIMA.pdf and

http://www.chesf.gov.br/portal/page/portal/chesf\_portal/paginas/sistema\_chesf/sistema\_chesf\_geracao/conteiner\_geracao?p\_nam e=8A2EEABD3BFAD002E0430A803301D002.





#### Table 18. List of the plants within the range of +/-50% compared to the Project's installed capacity

As a matter of fact these 4 large hydro power plants are all fully owned and are being operated by federal or state owned governmental utilities. In addition, they all have been developed, financed, build and commissioned by these governmental utilities under the State Owned Model as explained under Step 1b and thus before the establishment of the Free Market Model (1995 – 2003) and the New Model which was established in 2004 and which is applicable for the development and implementation of the present project activity.

Step 3: Within plants identified in Step 2, identify those that apply technologies different that the technology applied in the proposed project activity. Note their number  $N_{diff}$ .

According to paragraph 9 of the Additionality Tool Different Technologies in the context of the common practice are technologies that deliver the same output and differ by at least one of several listed criteria, among them the following:

(d) Investment climate in the date of the investment decision, inter alia:

(i) Access to technology;
(ii) Subsidies or other financial flows;
(iii) Promotional policies;
(iv) Legal regulations;

As demonstrated in the table above, four hydro power plants with installed capacity between 1,725 MW and 5,625 MW and that have started commercial operation before the Project Starting Date of the project activity were identified.

Now according to the Step 3 from paragraph 47 and as per the definition of paragraph 9 of the Additionality Tool, different technologies are those implemented in a different investment climate as characterized by different legal regulations. Based on this definition, all four hydropower plants are clearly to be considered different from the presented project activity as they have been developed in a completely different regulatory context by governmental state utilities which underlie completely different investment criteria and which could rely on state budget financing as explained in Step 1b.

Under the applicable regulation, the energy sector was not only dominated by state-owned utilities, but also fully verticalzed and the same companies acted the segments of generation, transmission and distribution. Investments in hydro generation projects were driven by national infra-structure programs defined on the basis of strategic priorities and carried out by federal companies such as Eletrobras, Furnas, and CHESF or state owned utilities such as CESP. Under this model Brazil's largest hydropower plants have been built, including the 4 hydropower plants listed above.

It is needless to say that this regulatory framework did not investments of the private sector and that the investment criteria and access to financing as well as the risk profile and exposure of state and federal utilities is not comparable to those that apply for the development of the project activity under the new regulatory framework by a private sector company such as ESBR.

Therefore it is possible to conclude that the 4 identified power plants previously mentioned have to be considered as plants with different technologies once they were built under a different investment climate, conditions and circumstances.

Hence, it is possible to demonstrate and to conclude that  $N_{diff} = 4$ .





Step 4: Calculate factor  $F = 1 - N_{diff} / N_{all}$  representing the share of plants using technology similar to the technology used in the proposed project activity in all plants that deliver the same output or capacity as the proposed project activity.

According the Additionality Tool, the proposed project activity is not "common practice" in the Brazilian Electricity Sector as the share of Plants  $F = 1 - N_{diff} / N_{all}$  using a technology similar to the technology used in the proposed project activity is Zero and thus below the defined threshold of 0.2. Also the criteria (b) N<sub>all</sub>-N<sub>diff</sub>, which calculates the total number of plants that are similar to the proposed project activity yields a value of Zero and thus is also below the defined threshold of 3. The table below shows both conditions are fulfilled and thus that at the time of the Project Starting Date there was no similar operational plant in Brazil.

| Parameters                          | Values/Results |
|-------------------------------------|----------------|
| N <sub>all</sub>                    | 4              |
| $N_{diff}$                          | 4              |
| $F = 1 - (N_{diff} / N_{all})$      | 0.00           |
| N <sub>all</sub> -N <sub>diff</sub> | 0.00           |

Table 19 - Parameters and values applied in the common practice analysis

Thus, the proposed project activity is not common practice within the identified sector in Brazil.

#### Sub-step 4b. Discuss similar options that are occurring:

As sub-step 4a has concluded that there are no projects that are similar to the presented project activity no discussion of any such similar options is possible or required and thus, Sub-step 4b is not applicable

According to the methodology ACM0002 (version 12.3.0), if Sub-steps 4a and 4b are satisfied, (i) similar activities cannot be observed or (ii) similar activities are observed, but essential distinctions between the project activity and similar activities can reasonably be explained, then the proposed project activity is additional.

#### **B.6. Emission reductions B.6.1. Explanation of methodological choices**

According to methodology ACM0002 (version 12.3.0), the emission reductions  $(ER_y)$  are calculated as follows:

 $ER_v = BE_v - PE_v$ 

Where:

 $ER_y = Emission reductions in year y (tCO_2e);$   $BE_y = Baseline emissions in year y (tCO_2);$  $PE_y = Project emissions in year y (tCO_2e).$ 

# **Project Emissions**

As per the methodology ACM0002 (version 12.3.0), for most renewable energy project activities, the project emission are zero ( $PE_y = 0$ ). However, for hydro power plants that result in new reservoir (the JHPP case), project proponents shall account for project emissions, estimated as follows:

The project emissions shall be calculated as follows:



 $PE_{y} = PE_{FF,y} + PE_{GP,y} + PE_{HP,y}$ 

Where:

| PE <sub>y</sub>    | = Project emissions in year y (tCO <sub>2</sub> e);   |
|--------------------|---|
| $PE_{FF,y}$        | = Project emissions from fossil fuel consumption in year y (tCO <sub>2</sub> e);  |
| PE <sub>GP,y</sub> | = Project emissions from the operation of geothermal power plants due to the release of non-condensable gases in year y ( $tCO_2e$ ); |
| $PE_{HP,y}$        | = Project emissions from water reservoirs of hydro power plants in year y (tCO <sub>2</sub> e).                                       |

The project emissions from fossil fuel consumption ( $PE_{FF,y}$ ) is applicable for geothermal and solar thermal projects only and, therefore, it is not applicable for Jirau Hydro Power Plant.

The project emissions from the operation of geothermal power plants due to the release of noncondensable gases ( $PE_{GP,y}$ ) is applicable for geothermal project activities only and, therefore, it is not applicable for Jirau Hydro Power Plant.

As the project activity comprises the implementation of a hydro power plant without fossil fuel consumption,  $PE_{FF,y} = PE_{GP,y} = 0$ .

Consequently  $PE_y = PE_{HP,y}$ .

#### *Emissions from water reservoirs of hydro power plants (PE<sub>HP,y</sub>)*

For hydro power project activities that result in new single or multiple reservoirs and hydro power project activities that result in the increase of single or multiple existing reservoirs, project proponents shall account for  $CH_4$  and  $CO_2$  emissions from the reservoir, estimated as follows:

(a) If the power density of the single or multiple reservoirs (PD) of power plant is greater than 4  $W/m^2$  and less than or equal to 10  $W/m^2$ :

$$PE_{HP,y} = \frac{EF_{\text{Res}} \cdot TEG_{y}}{1000}$$

- $\begin{array}{ll} PE_{HP,y} & = Emission \mbox{ from reservoirs of hydro power plant in year y (tCO_2e);} \\ EF_{Res} & = Default \mbox{ emission factor for emissions from reservoirs of hydro power plants (kgCO_2e/MWh);} \\ TEG_y & = Total \mbox{ electricity produced by the project activity, including the electricity supplied to the grid and the electricity supplied to internal loads, in year y (MWh).} \end{array}$
- (b) If the power density (PD) of the power plant is greater than  $10 \text{ W/m}^2$ :

$$PE_v = 0$$

The power density of the project activity is calculated as follows:

$$PD = \frac{Cap_{PJ} - Cap_{BL}}{A_{PJ} - A_{BL}}$$

Where:

PD

= Power density of the project activity, in  $W/m^2$ ;

| CDM – Executive Board |  |
|-----------------------|--|



| Сар <sub>РЈ</sub> | = Installed capacity of the hydro power plant after the implementation of the project                   |
|-------------------|---|
| Cap <sub>BL</sub> | activity (W);<br>= Installed capacity of the hydro power plant before the implementation of the project |
| Cap <sub>BL</sub> | activity (W). For new hydro power plants, this value is zero;   |
| $A_{PJ}$          | = Area of the reservoir measured in the surface of the water, after the implementation of               |
|                   | the project activity, when the reservoir is full $(m^2)$ ;  |
| $A_{BL}$          | = Area of the reservoir measured in the surface of the water, before the implementation                 |
|                   | of the project activity, when the reservoir is full $(m^2)$ .   |

In accordance with the Clarification from the Meth Panel AM\_CLA\_0049<sup>156</sup>, submitted on 7 June 2007, "*the correct equation will be the increased power capacity divided by the increased flooded area measured in the water surface*", thus the project participants will consider the area of the river as  $A_{BL}$ . Therefore, the power density (PD) has been calculated as follows:

| Cap <sub>PJ</sub> = | 3,750,000,000 W            |
|---------------------|----------------------------|
| $Cap_{BL} =$        | 0 (zero)                   |
| $A_{PJ} =$          | 361,600,000 m <sup>2</sup> |
| $A_{BL} =$          | 153,860,000 m <sup>2</sup> |

Thus:

$$PD = \frac{3,750,000,000 - 0}{361,600,000 - 153,860,000} = 18.05 \text{ W/m}^2.$$

Consequently, as the power density (PD) of the power plant is greater than 10 W/m<sup>2</sup>, then, the project emissions are zero (PEy = 0), which is in line with option (b) above. As a result, the equation presented in option (a) above is not applicable and, therefore, the variables  $PE_{HP,y}$ ,  $EF_{Res}$  and  $TEG_y$  are not required to be calculated or monitored.

As a result, the project's emission reductions  $(ER_y)$  will be the same as the baseline emissions  $(BE_y)$ . Therefore,  $ER_y = BE_y$ .

#### **Baseline emissions**

Baseline emissions include only  $CO_2$  emissions from electricity generation in fossil fuel fired power plants that are displaced due to the project activity. The methodology ACM0002 (version 12.3.0) assumes that all project electricity generation above baseline levels would have been generated by existing grid-connected power plants and the addition of new grid-connected power plants. The baseline emissions are to be calculated as follows:

 $BE_y = EG_{PJ,y}$ .  $EF_{grid,CM,y}$ 

Where:

| $BE_y$           | = Baseline emissions in year $y$ (tCO <sub>2</sub> );  |
|------------------|--|
| $EG_{PJ,y}$      | = Quantity of net electricity generation that is produced and fed into the grid as a result of |
|                  | the implementation of the CDM project activity in year y (MWh);                                |
| $EF_{grid,CM,y}$ | = Combined margin $CO_2$ emission factor for grid connected power generation in year y         |
| 0, 10            | calculated using the latest version of the "Tool to calculate the emission factor for an       |
|                  | electricity system" (tCO <sub>2</sub> /MWh).   |

<sup>&</sup>lt;sup>156</sup> Available at: <u>http://cdm.unfccc.int/UserManagement/FileStorage/AM\_CLAR\_T74PW4LBX5ZQRSRV57CR6RIKBALHHE</u>.



JHPP is a Greenfield project, thus, as per the methodology ACM0002 (version 12.3.0), the calculation of  $EG_{PLv}$  for (a) Greenfield plants is described below:

(a) Greenfield renewable energy power plants

 $EG_{PJ,y} = EG_{facility,y}$ 

Where:

EG<sub>PJ,y</sub> = Quantity of net electricity generation that is produced and fed into the grid as a result of the implementation of the CDM project activity in year y (MWh); EG<sub>2</sub> = Quantity of net electricity generation supplied by the project plant/unit to the grid in

 $EG_{facility,y}$  = Quantity of net electricity generation supplied by the project plant/unit to the grid in year y (MWh).

#### Leakage

As per the methodology ACM0002 (version 12.3.0), no leakage emissions are considered. The main emissions potentially giving rise to leakage in the context of electric sector projects are emissions arising due to activities such as power plant construction and upstream emissions from fossil fuel use (e.g. extraction, processing and transport). These emissions sources are neglected.

#### **Emission reductions**

Emission reductions are calculated as follows:

 $ER_{y} = BE_{y} - PE_{y}$ 

Where:

| $ER_y$ | = Emission reductions in year y (t $CO_2e$ ); |
|--------|---|
| $BE_y$ | = Baseline emissions in year y (t $CO_2e$ );  |
| DE     | - Project emissions in year $y(tCO_{1})$      |

 $PE_y$  = Project emissions in year y (tCO<sub>2</sub>).

The emission factor for the displacement of electricity ( $EF_{electricity}$ ) corresponds to the grid emission factor ( $EF_{electricity,y} = EF_{grid,y}$ ) and the calculation of  $EF_{grid,y}$  is done following the procedures established in the "Tool to calculate the emission factor for an electricity system".

# Step 1. Identify the relevant electric power system

As per the "Tool to calculate the emission factor for an electricity system" (version 02.2.1), for the purpose of determining the electricity emission factors, it is necessary to identify the relevant project electricity system. Similarly, it is necessary to identify any connected electricity systems.

If a connected electricity system is located partially or totally in Annex-I countries, then the emission factor of that connected electricity system should be considered zero. This is not applicable for Brazil, where the project activity is located, as Brazil is a non Annex-I country and its connected electricity system is not located partially or totally in Annex-I countries.

According to the "*Tool to calculate the emission factor for an electricity system*" (version 02.2.1), if the DNA of the host country has published a delineation of the project electricity system and connected electricity systems, these delineations should be used.





This is applicable for Brazil, where the project activity is located, as the Brazilian DNA published an official delineation of the project electricity system in Brazil, considering a national interconnected system<sup>157</sup>.

Therefore, the National Interconnected System (SIC) is defined as the relevant grid to the project activity.

### Step 2. Choose whether to include off-grid power plants in the project electricity systems

As per the "Tool to calculate the emission factor for an electricity system" (version 02.2.1), project participants may choose between the following two options to calculate the operating margin and build margin emission factor:

**Option I:** Only grid power plants are included in the calculation. **Option II:** Both grid power plants and off-grid power plants are included in the calculation.

The option I was chosen for the project activity, once the operation margin and build margin emission factor calculated by the Brazilian DNA or alternatively calculated by the project developer are based on the data of plants connected to the grid.

#### Step 3. Select a method to determine the operating margin (OM)

The calculation of the operating margin emission factor  $(EF_{grid,OM,y})$  is based on one of the following methods, which are described under Step 4:

- a) Simple OM, or
- b) Simple adjusted OM, or
- c) Dispatch data analysis OM, or
- d) Average OM.

The Brazilian DNA is responsible for calculating the OM and BM emission factors in Brazil. For the purposes of calculating the OM emission factor, the Brazilian DNA uses the method c) Dispatch data analysis OM.

For the dispatch data analysis OM ( $EF_{grid,OM-DD,y}$ ), it is necessary to use the year in which the project activity displaces grid electricity and to update the emission factor annually during monitoring.

For emission reductions estimates purposes only, the OM emission factor in Brazil for the year 2010 has been used for the validation process. However, for the verification purposes, the OM emission factor will be annually updated.

#### Step 4. Calculate the operating margin emission factor according to the selected method

The dispatch data analysis OM emission factor  $(EF_{grid,OM-DD,y})$  is determined based on the power units that are actually dispatched at the margin during each hour h where the project is displacing grid electricity. This approach is not applicable to historical data and, thus, requires annual monitoring of  $EF_{grid,OM-DD,y}$ .

The emission factor is calculated as follows:

$$EF_{grid,OM-DD,y} = \frac{\sum_{h} EG_{PJ,m} \times EF_{EL,DD,h}}{EG_{PJ,y}}$$

<sup>&</sup>lt;sup>157</sup> DNA Resolution n.8, dated 26 May 2008, available at <u>http://www.mct.gov.br/upd\_blob/0024/24833.pdf</u>, accessed on 15 February 2012.





Where:

| EF <sub>grid,OM-DD,y</sub>             | = Dispatch data analysis operating margin $CO_2$ emission factor in year y (t $CO_2/MWh$ );   |
|--|---|
| $EG_{PJ,h}$                            | = Electricity displaced by the project activity in hour $h$ of year $y$ (MWh);                |
| $EF_{EL,DD,h}$                         | = $CO_2$ emission factor for power units in the top of the dispatch order in hour h in year y |
|  | (tCO <sub>2</sub> /MWh);  |
| $\mathrm{EG}_{\mathrm{PJ},\mathrm{y}}$ | = Total electricity displaced by the project activity in year y (MWh);                        |
| h                                      | = Hours in year y in which the project activity is displacing grid electricity;               |
| У                                      | = Year in which the project activity is displacing grid electricity;                          |

As previously stated, the emission factor OM  $(EF_{grid,OM-DD,y})$  calculation based on the dispatch data analysis method is currently conducted by the Brazilian DNA, in accordance with the dispatch data provided by the National Interconnected Power System Operator (ONS).

In order to estimate the emission reductions for the first crediting period the average  $EF_{grid,OM-DD,2010}$  has been used.

# Step 5. Calculate the build margin (BM) emission factor

The Brazilian DNA is responsible for calculating the BM emission factor in Brazil<sup>158</sup>.

In terms of vintage of data, project participants can choose between one of the following two options:

*Option 1*: For the first crediting period, calculate the build margin emission factor ex-ante based on the most recent information available on units already built for sample group m at the time of CDM-PDD submission to the DOE for validation. For the second crediting period, the build margin emission factor should be updated based on the most recent information available on units already built at the time of submission of the request for renewal of the crediting period to the DOE. For the third crediting period, the build margin emission factor calculated for the second crediting period should be used. This option does not require monitoring the emission factor during the crediting period.

*Option 2*: For the first crediting period, the build margin emission factor should be updated annually, expost, including those units built up to the year of registration of the project activity or, if information up to the year of registration is not yet available, including those units built up to the latest year for which information is available. For the second crediting period, the build margin factor shall be calculated exante, as described in option 1 above. For the third crediting period, the build margin emission factor calculated for the second crediting period should be used.

The Option 1 was chosen for the proposed project.

The build margin emissions factor is the generation-weighted average emission factor ( $tCO_2/MWh$ ) of all power units m during the most recent year y for which electricity generation data is available, calculated as follows:

$$EF_{grid,BM_{,y}} = \frac{\displaystyle\sum_{m} EG_{m,y} \times EF_{EL,m,y}}{\displaystyle\sum_{m} EG_{m,y}}$$

Where:

<sup>&</sup>lt;sup>158</sup> Available at: <u>http://www.mct.gov.br/index.php/content/view/307492.html</u>, accessed on 15 February 2012.





| $\mathrm{EF}_{\mathrm{grid},\mathrm{BM},\mathrm{y}}$<br>$\mathrm{EG}_{\mathrm{m},\mathrm{y}}$ | = Build margin CO <sub>2</sub> emission factor in year y (tCO <sub>2</sub> /MWh);<br>= Net quantity of electricity generated and delivered to the grid by power unit <i>m</i> in year y |
|---|---|
| - III, y  | (MWh)   |
| $FE_{EL,m,y}$   | = $CO_2$ emission factor of power unit m in year y (t $CO_2/MWh$ );   |
| m   | = Power units included in the build margin;   |
| У   | = Most recent historical year for which electricity generation data is available  |

The CO<sub>2</sub> emission factor of each power unit m ( $EF_{EL,m,y}$ ) should be determined as per the guidance in step 4 (a) for the simple OM using options A1, A2 or A3, using for y the most recent historical year for which electricity generation data is available, and using for m the power units included in the build margin.

The build margin emission factor is calculated by Brazilian DNA<sup>159</sup> and in case the Brazilian DNA discontinues the publication of these data during the monitoring period, the required data will be calculated by the project participants.

Build Margin emission factor for 2010, as published by the Brazilian DNA, will be used for an *ex-ante* estimation of CERs that will be generated as a result of project's implementation. Therefore, the BM is fixed for the first crediting period. The 2010 data vintage was adopted for build margin calculation as it is the latest data available until the beginning of the validation process.

# Step 6. Calculate the combined margin (CM) emissions factor

As per the "Tool to calculate the emission factor for an electricity system" (version 02.2.1), the calculation of the combined margin (CM) emission factor  $(EF_{grid,CM,y})$  is based on one of the following methods:

(a) Weighted Average Combined Margin; or

(b) Simplified Combined Margin.

JHPP Project Activity used option (a) to calculate the combined margin emission factor.

The combined margin emission factor is calculated according to the following equation:

$$EF_{grid,CM,y} = w_{OM} * EF_{grid,OM,y} + w_{BM} * EF_{grid,BM,y}$$

Where:

 $EF_{grid,BM,y}$  = Build margin CO<sub>2</sub> emission factor in year *y* (tCO<sub>2</sub>/ MWh)  $EF_{grid,OM,y}$  = Operating margin CO<sub>2</sub> emission factor in year *y* (tCO<sub>2</sub>/ MWh)  $W_{OM}$  = Weighting of operating margin emissions factor (%)  $W_{BM}$  = Weighting of build margin emissions factor (%)

The "Tool to calculate the emission factor for an electricity system" recommends that the following default values should be used for  $W_{OM}$  and  $W_{BM}$ :

• Wind and Solar power generation project activities:  $W_{OM} = 0.75$  and  $W_{BM} = 0.25$  for the first crediting period and for subsequent crediting periods.

<sup>&</sup>lt;sup>159</sup> Available at: <u>http://www.mct.gov.br/index.php/content/view/327813.html#ancora</u>, accessed on 15 February 2012.





• All other projects:  $W_{OM} = 0.5$  and  $W_{BM} = 0.5$  for the first crediting period, and  $W_{OM} = 0.25$  and  $W_{BM} = 0.75$  for the second and third crediting period, unless otherwise specified in the approved methodology which refers to this tool.

This way, for Jirau Hydro Power Plant, it was adopted the following weights:  $W_{OM} = 0.50$  and  $W_{BM} = 0.50$ .

Therefore, for emission reductions estimates purposes only, the following values have been considered:

 $W_{OM} = 0.50;$   $W_{BM} = 0.50;$   $EF_{grid,OM, 2010} = 0.4787 \text{ tCO}_2\text{e/MWh}^{160};$  and  $EF_{grid,BM, 2010} = 0.1404 \text{ tCO}_2\text{e/MWh}^{159}.$ 

Hence:

 $EF_{grid,CM,2010} = w_{OM} * EF_{grid,OM,2010} + w_{BM} * EF_{grid,BM,2010}$  $EF_{grid,CM,2010} = 0.5 * 0.4787 + 0.5 * 0.1404 = 0.3095 tCO_2/MWh$ 

NOTE: This is an estimated number with the purpose of calculating the emission reductions estimates for the project activity. Although the Build Margin (BM) is determined as fixed (ex ante) for the first crediting period, the Operating Margin (OM) and the resulting Combined Margin (CM) are to be yearly updated based on data and calculations provided by the Brazilian DNA<sup>161</sup>.

| Data / Parameter    | EFgrid,BM,2010   |
|---------------------|--|
| Unit                | tCO <sub>2</sub> / MWh   |
| Description         | Build margin emission factor of the Brazilian Interconnected Grid System         |
|                     | (SIN).   |
| Source of data      | Brazilian DNA.   |
| Value(s) applied    | $0.1404^{162}$   |
| Choice of data      | The build margin emission factor of the Brazilian electricity grid system is     |
| or                  | calculated by the Brazilian DNA by applying all steps, data and variables        |
| Measurement methods | required by the latest version of the "Tool to calculate the emission factor for |
| and procedures      | an electricity system".  |
|                     | This data will be archived electronically and according to internal procedures,  |
|                     | until 2 years after the end of the crediting period.                             |
| Purpose of data     | To define the Build Margin emission factor as ex-ante. This data/information     |
|                     | will be used for the emission reductions calculation.                            |
| Additional comment  | This value shall be used for the first crediting period.                         |
|                     | The build margin emission factor is based on data from the year 2010 and it      |
|                     | has been defined as <i>ex-ante</i> by the project participants.                  |
|                     | For more details, see Annex 3.   |

#### **B.6.2.** Data and parameters fixed ex ante

| Data / Parameter | CAP <sub>BL</sub>  |
|------------------|--|
| Unit             | W  |
| Description      | Installed capacity of the hydro power plant before the implementation of the |

<sup>&</sup>lt;sup>160</sup> Same reference as the one previously introduced in the footnote 159, page 62.

<sup>&</sup>lt;sup>161</sup> Same reference as the one previously introduced in the footnote 158, page 61.

<sup>&</sup>lt;sup>162</sup> Same reference as the one previously introduced in the footnote 159, page 62.





|                    | project activity.  |
|--------------------|--|
| Source of data     | Project site.  |
| Value(s) applied   | 0  |
| Choice of data     |  |
| or                 |  |
| Measurement        | -  |
| methods and        |  |
| procedures         |  |
| Purpose of data    | To confirm the installed capacity prior to the project implementation. As this is        |
|                    | a Greenfield project and no generation equipment was installed before, CAP <sub>BL</sub> |
|                    | is zero. This data/information will be used in the power density calculation.            |
| Additional comment | As per ACM0002 (version 12.3.0), for new hydro power plants, this value is 0,            |
|                    | which is the case of JHPP.   |

| Data / Parameter   | A <sub>BL</sub>  |
|--------------------|--|
| Unit               | m <sup>2</sup>   |
| Description        | Area of the single or multiple reservoir measured in the surface of the water,     |
|                    | before the implementation of the project activity, when the reservoir is full.     |
| Source of data     | Project site.  |
| Value(s) applied   | 153,860,000  |
| Choice of data     |  |
| or                 |  |
| Measurement        | Source: Aproveitamento Hidrelétrico Jirau, ESBR, Feb/2009, chapter 7 page 56.      |
| methods and        |  |
| procedures         |  |
| Purpose of data    | To confirm the surface area of the single or multiple reservoir(s) measured prior  |
|                    | to the project implementation. This data/information will be used in the power     |
|                    | density calculation.   |
| Additional comment | Although the methodology ACM0002 (version 12.3.0) states that for new              |
|                    | reservoirs, this value is supposed to be zero, in accordance with the              |
|                    | Clarification from the Meth Panel AM_CLA_0049 <sup>163</sup> , submitted on 7 June |
|                    | 2007, "the correct equation will be the increased power capacity divided by the    |
|                    | increased flooded area measured in the water surface", thus the project            |
|                    | participants have considered the area of the river surface as A <sub>BL</sub> .    |

#### **B.6.3.** Ex ante calculation of emission reductions

#### **Project Emissions**

As per the methodology ACM0002 (version 12.3.0), for most renewable energy project activities, the project emissions are zero ( $PE_y = 0$ ). However, for hydro power plants that result in new reservoir (the JHPP case), project proponents shall account for project emissions depending on the Power Density (PD), estimated as follows:

| Cap <sub>PJ</sub> = | 3,750,000,000 W            |
|---------------------|----------------------------|
| $Cap_{BL} =$        | 0 (zero)                   |
| $A_{PJ} =$          | 361,600,000 m <sup>2</sup> |
| $A_{BL} =$          | 153,860,000 m <sup>2</sup> |

Thus:

<sup>&</sup>lt;sup>163</sup> <u>http://cdm.unfccc.int/UserManagement/FileStorage/AM\_CLAR\_T74PW4LBX5ZQRSRV57CR6RIKBALHHE</u>





$$PD = \frac{3,750,000,000 - 0}{361,600,000 - 153,860,000} = 18.05 \text{ W/m}^2.$$

Consequently,  $PE_y = 0$ .

#### **Baseline emissions**

Baseline emissions include only  $CO_2$  emissions from electricity generation in fossil fuel fired power plants that are displaced due to the project activity, calculated as follows for the period when the project is fully operational:

 $BE_v = (19,967,544) \times 0.3095$ 

 $BE_{y} = 6,180,620 \ tCO_{2}/year$ 

Where:

| $BE_{y}$                | = Baseline emissions in year y $tCO_2/yr$ ; |
|-------------------------|---|
| $EG_{PJ,y}$             | = 19,967,544 MWh;                           |
| EF <sub>grid,CM,y</sub> | $= 0.3095 \text{ tCO}_2/\text{MWh}.$        |

#### Leakage

The main emissions potentially giving rise to leakage in the context of electric sector projects are emissions arising due to activities such as power plant construction, fuel handling (extraction, processing, and transport), and land inundation (for hydroelectric projects – see above). Project participants do not need to consider these emission sources as leakage in applying this methodology. Project activities using this baseline methodology shall not claim any credit for the project on account of reducing these emissions below the level of the baseline scenario.

#### **Emission reductions**

Emission reductions are calculated as follows:

 $ER_y = 6,180,620 - 0$  $ER_y = 6,180,620 \ tCO_2$ 

As per the formulas presented in section B.6.1., the emission factor key values are presented below:

 $EF_{grid,BM,2010} = 0.1404 \text{ tCO}_2/\text{MWh}$  $EF_{grid,OM-DD,2010} = 0.4787 \text{ tCO}_2/\text{MWh}.$ 

The default weights are as follows:  $w_{OM} = 0.5$  and  $w_{BM} = 0.5$ , fixed for the first crediting period. That gives:

 $EF_{\rm grid,CM,\ 2010} \ = 0.5 * 0.4787 + 0.5 * 0.1404 = 0.3095 \ tCO_2/MWh$ 

NOTE: This is an estimated number with the purpose of calculating the emission reductions estimates for the project activity. Although the Build Margin (BM) is determined as fixed (ex ante) for the first





crediting period, the Operating Margin (OM) and the resulting Combined Margin (CM) are to be yearly updated based on data and calculations provided by the Brazilian DNA<sup>164</sup>.

#### B.6.4. Summary of ex ante estimates of emission reductions

| Year                                     | Baseline<br>emissions<br>(t CO <sub>2</sub> e) | Project<br>emissions<br>(t CO <sub>2</sub> e) | Leakage<br>(t CO <sub>2</sub> e) | Emission<br>reductions<br>(t CO <sub>2</sub> e) <sup>165</sup> |
|--|--|---|----------------------------------|--|
| From 01/07/13 to 31/12/13                | 3,090,310                                      | 0   | 0                                | 3,090,310  |
| 2014                                     | 6,180,620                                      | 0   | 0                                | 6,180,620  |
| 2015                                     | 6,180,620                                      | 0   | 0                                | 6,180,620  |
| 2016                                     | 6,180,620                                      | 0   | 0                                | 6,180,620  |
| 2017                                     | 6,180,620                                      | 0   | 0                                | 6,180,620  |
| 2018                                     | 6,180,620                                      | 0   | 0                                | 6,180,620  |
| 2019                                     | 6,180,620                                      | 0   | 0                                | 6,180,620  |
| From 01/01/20 to 30/06/20                | 3,090,310                                      | 0   | 0                                | 3,090,310  |
| Total                                    | 43,264,343                                     | 0   | 0                                | 43,264,343   |
| Total number of crediting years          |  |   | 7                                |  |
| Annual average over the crediting period | 6,180,620                                      | 0   | 0                                | 6,180,620  |

#### **B.7.** Monitoring plan

#### **B.7.1.** Data and parameters to be monitored

| Data / Parameter        | EG <sub>facility,y</sub>  |
|-------------------------|---|
| Unit                    | MWh   |
| Description             | Quantity of net electricity generation supplied by the project plant/unit to the  |
|                         | grid in year y.   |
| Source of data          | Project activity site.  |
| Value(s) applied        | 9,983,772 MWh for the first year;   |
|                         | 19,967,544 MWh for the subsequent years.  |
| Measurement methods     | Power meter. Further details about measurement methods and procedures are         |
| and procedures          | available in section B.7.3 below.   |
| Monitoring frequency    | Continuous measurement and at least monthly recording.                            |
| <b>QA/QC</b> procedures | Electricity supplied by the project activity to the grid.                         |
|                         | The quantity of net electricity generation supplied by the project plant/unit to  |
|                         | the grid needs to be checked through the CCEE (Electric Power                     |
|                         | Commercialization Chamber) database, which is the official and the most           |
|                         | credible source of information for this purpose.                                  |
|                         | Sales receipts for sold electricity cannot be used for cross-checking purposes as |
|                         | the sales receipts will only indicate the monetary amount to be paid and not the  |
|                         | amount of electricity sold to the grid.   |
|                         | Nevertheless, this will not affect the monitoring of this parameter or            |
|                         | compromise the quality of data, as the purpose of CCEE is to carry out the        |
|                         | wholesale transactions and commercialization of electric power within the         |

<sup>&</sup>lt;sup>164</sup> Same reference as the one previously introduced in the footnote 158, page 61.

<sup>&</sup>lt;sup>165</sup> The combined margin emission factor used for this estimation was calculated using the 2010 operating margin emission factor and the 2010 build margin emission factor (the 2011 build margin emission factor was not available until the date in which the PDD has been published for the global stakeholders' consultation process). These emission factors are made available by the Brazilian DNA through this link <u>http://www.mct.gov.br/index.php/content/view/333695.html#ancora</u>.





|                    | National Interconnected System, for both Regulated and Free Contracting<br>Environments and for the spot market. In addition, CCEE is in charge of           |  |  |
|--------------------|--|--|--|
|                    | financial settlement for the spot market transactions. These activities form the   |  |  |
|                    | Energy Accounting and Financial Settlement Process, which is entirely audited<br>by outside auditors, pursuant ANEEL's Normative Resolution n° 109, dated 26 |  |  |
|                    | October 2004 (Electric Power Commercialization Convention). The  |  |  |
|                    | Commercialization Rules and Procedures that govern the activities performed by CCEE are defined and approved by ANEEL <sup>166</sup> .                       |  |  |
| Purpose of data    | To quantify the net amount of renewable electricity dispatched to the grid by  |  |  |
|                    | the project activity. This data/information will be used for the emission  |  |  |
|                    | reductions calculation.  |  |  |
| Additional comment | -  |  |  |

| Data / Parameter        | Cap <sub>PJ</sub>   |
|-------------------------|---|
| Unit                    | W   |
| Description             | Installed capacity of the hydro power plant after the implementation of the       |
| -                       | project activity.   |
| Source of data          | Project site.   |
| Value(s) applied        | 3,750,000,000 W, implemented according to the Table 3 schedule.                   |
| Measurement methods     | Visual inspection of the power generation equipments (turbines) installed at      |
| and procedures          | the project facility as well as their technical specification available at the    |
|                         | nameplates.   |
| Monitoring frequency    | Yearly monitored.   |
| <b>QA/QC</b> procedures | Can be cross-checked through the inspection of the nameplate capacities of the    |
|                         | turbines at the project site.   |
| Purpose of data         | To confirm that the installed capacity at the project location is the same as the |
|                         | installed capacity of the project described in the PDD. This data/information     |
|                         | will be used in the power density calculation.                                    |
| Additional comment      | -   |

| Data / Parameter     | A <sub>PJ</sub>  |  |
|----------------------|--|--|
| Unit                 | $m^2$  |  |
| Description          | Area of the reservoir measured in the surface of the water, after the            |  |
|                      | implementation of the project activity, when the reservoir is full.              |  |
| Source of data       | Project site.  |  |
| Value(s) applied     | $361,600,000 \text{ m}^{2,167}$  |  |
| Measurement          | Calculated based on a Quota x Area curve, being the quota directly measured on   |  |
| methods and          | the reservoir. The water level will be measured by electronic sensors and        |  |
| procedures           | specific rules for this purpose.   |  |
| Monitoring frequency | The monitoring frequency will be at least once a year.                           |  |
| QA/QC procedures     | Not applicable.  |  |
| Purpose of data      | To confirm the area of the reservoir measured in the surface of the water at the |  |
|                      | project location, after the implementation of the project activity. This         |  |
|                      | data/information will be used in the power density calculation.                  |  |
| Additional comment   | -  |  |

<sup>&</sup>lt;sup>166</sup> Information available at:

http://www.ccee.org.br/cceeinterdsm/v/index.jsp?vgnextoid=92f6a5c1de88a010VgnVCM100000aa01a8c0RCRD, accessed on 15/02/2012.

<sup>&</sup>lt;sup>167</sup> Largest reservoir surface area according to map prepared by Topocart indicating the areas of the JHPP's reservoir for various to reservoir water levels.





| Data / Parameter     | EF <sub>grid,OM</sub> -DD,2010  |
|----------------------|---|
| Unit                 | tCO <sub>2</sub> /MWh   |
| Description          | Operating margin emission factor of the Brazilian grid.                             |
| Source of data       | Brazilian DNA <sup>168</sup> .  |
| Value(s) applied     | 0.4787  |
| Measurement          | The operating margin emission factor of the Brazilian electricity grid system is    |
| methods and          | calculated by the Brazilian DNA by applying all steps, data and variables           |
| procedures           | required by the latest version of the "Tool to calculate the emission factor for an |
|                      | electricity system".  |
| Monitoring frequency | The emission factor is calculated ex-post, as described in B.6.3.                   |
| QA/QC procedures     | Apply procedures in the "Tool to calculate the emission factor for an electricity   |
|                      | system".  |
| Purpose of data      | The Operating Margin emission factor shall be used as ex-post during the            |
|                      | verifications. This data/information will be used for the emission reductions       |
|                      | calculation.  |
| Additional comment   | All data and parameters to determine the grid electricity emission factor, as       |
|                      | required by the "Tool to calculate the emission factor for an electricity system",  |
|                      | were included in the monitoring plan. This is an estimated number with the          |
|                      | purpose of calculating the emission reductions estimates for the project activity.  |
|                      | Although the Build Margin (BM) is determined as fixed (ex ante) for the first       |
|                      | crediting period, the Operating Margin (OM) and the resulting Combined              |
|                      | Margin (CM) are to be yearly updated based on data and calculations provided        |
|                      | by the Brazilian DNA <sup>168</sup> . For more details, see Annex 3.                |

| Data / Parameter        | EF <sub>grid,CM,y</sub>  |
|-------------------------|--|
| Unit                    | tCO <sub>2</sub> /MWh  |
| Description             | Combined margin CO <sub>2</sub> emission factor for grid connected power generation in |
|                         | year y calculated using the latest version of the "Tool to calculate the emission      |
|                         | factor for an electricity system".   |
| Source of data          | Brazilian DNA.   |
| Value(s) applied        | 0.3095   |
| Measurement             | The emission factor is calculated ex-post, as the weighted average of the              |
| methods and             | dispatch data analysis OM (Operating Margin) and the BM (Build margin), as             |
| procedures              | described in B.6.3.  |
| Monitoring frequency    | At least once a year.  |
| <b>QA/QC</b> procedures | Apply procedures of "Tool to calculate the emission factor for an electricity          |
|                         | system".   |
| Purpose of data         | To calculate the emission reductions achieved by the project activity during the       |
|                         | monitoring and crediting periods.  |
| Additional comment      | All data and parameters to determine the grid electricity emission factor, as          |
|                         | required by the "Tool to calculate the emission factor for an electricity system",     |
|                         | were included in the monitoring plan. This is an estimated number with the             |
|                         | purpose of calculating the emission reductions estimates for the project activity.     |
|                         | Although the Build Margin (BM) is determined as fixed (ex ante) for the first          |
|                         | crediting period, the Operating Margin (OM) and the resulting Combined                 |
|                         | Margin (CM) are to be yearly updated based on data and calculations provided           |
|                         | by the Brazilian DNA <sup>168</sup> . For more details, see Annex 3.                   |

<sup>&</sup>lt;sup>168</sup> Same reference as the one previously introduced in the footnote 158, page 61.



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#### **B.7.2. Sampling plan**

Not applicable.

### **B.7.3.** Other elements of monitoring plan

#### 1. Management Structure and Responsibility

Overall responsibility for daily monitoring and reporting lies with the project owner. Before project starts its commercial operation, a staff will be defined within the owner company to carry out operation and monitoring activities. This staff will receive appropriate training, aiming to comply with the relevant procedures defined for a Type I generation unit<sup>169</sup> and with the requirements established by ACM0002 (version 12.3.0) and the Validation and Verification Manual (VVM)<sup>170</sup>.

#### **1.1. Management Responsibility**

The manager of the proposed project will hold the overall responsibility for the monitoring process, including the follow-up of daily operations, definition of personnel involved with the monitoring work, revision of the monitored results/data, and quality assurance of measurements and the process of training operational staff.

#### **1.2.** Responsibility of the personnel directly involved

Other relevant CDM monitoring activities will be carried out by project's personnel<sup>171</sup>. These activities comprise:

- Supervise and verify metering and recording: the staff will coordinate internally with other departments to ensure and verify adequate metering and recording of data, including electricity delivered to the grid, in accordance with national procedures defined by ONS (the operator of the Brazilian national electricity grid system);

- Collection of additional data, sales/billing receipts: the staff will collect sales receipts and additional data such as daily operational reports of the hydro power plant containing both generation as reservoir data.

- Calibration: the staff will coordinate internally to ensure that calibration of the metering instruments is carried out in accordance with national regulations and/or equipment supplier specifications.

- Data Archives: the staff will be responsible for keeping all monitoring data, and making it available to the DOE for the verification of the emission reductions.

#### **1.3. Support and Third Parties Participation:**

The staff will receive support from the CDM consultants / experts (internal and/or external) in its responsibilities through the following actions:

- Provide the staff with a calculation template in electronic form for calculation of annual emission reductions;

- Provide a specific CDM monitoring training to the personnel involved in the project's operation;
- Follow-up of the monitoring plan and continuous advice to the staff;
- Compilation of the monitored data and preparation of the monitoring report;

<sup>&</sup>lt;sup>169</sup> Type I includes all generation units that have a centralized programme and dispatch.

<sup>&</sup>lt;sup>170</sup> Available at: <u>http://cdm.unfccc.int/Reference/Manuals/index.html</u>, accessed on 15 February 2012.

<sup>&</sup>lt;sup>171</sup> Roles and responsibilities will be clearly defined prior to commercial operation date (COD). A Roles and Responsibilities Flow will be available to the DOE during the first verification.



- Review of monitoring reports;
- Coordination with DOEs for the preparation of periodical verifications.

# 2. Measurements Recording and Archiving

Measurements of the energy generated and provided to the grid are conducted in accordance with Procedure 12 (also called Measurement System for Invoicing Purposes<sup>172</sup>) defined by ONS. This Procedure 12 provides technical specifications for energy measurements as the basis for defining both the invoicing of energy sales as the overall control of generated energy by the CCEE (the Electric Power Commercialization Chamber) and also the determination of the demand for the grid-connected users by the ONS.

The Measurement System for Invoicing Purposes (MSIP) comprises two meters (the main meter and the backup one), transformers, communication channels between the Project Developer and the CCEE and data collection systems. Minimal standards for the main and backup meters are also defined by the Procedure 12 (Sub-Module 12.2, Annex 1). Data Collection procedures are also defined in Procedure 25 (Sub-Module 25.2). Storage and backup requirements are also defined the same Procedure (Annex 1, paragraphs 1.2.1.5 and 1.2.1.7).

The amount of energy generated by the project activity will be transmitted from the meters to the Project's Supervision Room. Thus, the data will be stored in the project's database service, from where it can be easily accessed by the project staff and extracted in spreadsheet format. As the MSIP was conceived with the clear purpose of assuring high quality and accurate standards for determining the amount of energy produced by the generators connected to the grid, JHPP data can be also obtained by accessing the CCEE database. As determined by the Procedure 12 (Sub-Module 12.1, paragraph 1.7), "data that are stored in the meters are remotely and automatically collected by the "Energy Data Collection System - EDCS" of CCEE, through a direct access to the agent's installed meters or through the "Measurement Collection Unit" used by the agent. The data collected by EDCS are the basis for quantifying and invoicing the energy produced by the project activity.

Therefore, the adoption of Procedure 12 allows for a proper recording and archiving of measured data and assures that all the data generated throughout the crediting period is maintained in at least three databases (project developer's, CCEE and ONS). For the emission reductions calculation purposes, data from CCEE will be used as the main source of information for determining the net amount of electricity dispatched to the grid by the project activity.

In addition, measures that accounts for the reservoir level will be undertaken in accordance with national requirements defined by the ANA (the national water resources agency) and the "Invitation to Bidding". These information will be kept and archived by the project developer and be made available to the DOE. Other physical documents such as paper-based maps, diagrams and environmental assessments will be collected in a central place, together with this monitoring plan. In order to facilitate auditors' reference of relevant literature relating to the project, the project material and monitoring results will be indexed. All paper-based information will be stored by the project owner, and all data including calibration records is kept until 2 years after the end of the total credit time of the CDM project.

# 3. Quality Assurance and Quality Control

Quality Assurance and Quality Control (QA/QC) of the data generated by the project activity will be done in accordance with centralized requirements for energy projects connected to the national grid. In order to assure high quality standards, procedures for installation of metering equipment, calibration and quality review are foreseen by the project activity.

<sup>&</sup>lt;sup>172</sup> "SMF - Sistema de Medição para Faturamento" in Portuguese.





### **3.1. Installation of Meters**

The installation of JHHP metering devices will be undertaken in accordance with Procedure 12 (Sub-Module 12.2). This procedure provides guidelines for the location, commissioning and integration of energy meters to the grid. Technical information on the accepted meters – in order to fulfill national standards for grid-connected projects – are also included in this procedure.

#### **3.2.** Calibration and Periodical Maintenance

The metering equipment will be properly configured and installed as defined in Procedure 12 (Sub-Module 12.2). Calibration is carried out based on the relevant national or industrial standard by a testing facility accredited under the Brazilian law for the required type of meters determined by ONS.

According to the "Grid Procedure" (Procedimentos de Rede), Sub-module 12.3 – Maintenance of the measurement system for billing/invoicing (Manutenção do sistema de medição para fatura), Annex 1, revision 1.1, issued on 16 September 2010, the power meter should be calibrated or verified with a frequency or interval of 2 years.

Maintenance procedures are also foreseen by the Brazilian grid regulations. The Project Developer will elaborate annually a Maintenance Plan that will be verified by ONS as foreseen in Procedure 16 (Sub-Module 16.2). This procedure provides guidelines for reporting to ONS the maintenance activities undertaken by the Project Developer for the equipments described in the Annex 1<sup>173</sup>.

#### **3.3. Quality Review of Data**

As mentioned on Section 2 of this monitoring plan, the quality of data generated (avoidance of erroneous data measuring) by this project will be assured by the implementation of an overarching monitoring system, as required by ONS in the relevant Procedure 12. This system allows for double-checking of the generated data by accessing project's internal database as well as CCEE's one. In addition to this efficient measurement system design, the data generated by the project activity will be periodically revised by the project manager before being submitted to the third parties (CDM consultants and other relevant actors involved in the project activity).

Some other complementary procedures may be applied in order to improve the reliability of the electricity data used for emission reductions calculation include cross-check against other installed meters<sup>174</sup> and against monthly sales receipt, or the Electricity Transaction Notes (ETNs).

#### 4. Corrective actions

Procedures for corrective actions will be proposed in the aim of the Annual Maintenance Plan. These procedures aim to provide coordinated solutions to any inconsistency detected during JHHP operation and will be made available for the DOE for the first verification.

<sup>&</sup>lt;sup>173</sup> Annex 1 specifies the equipments whose maintenance activities shall be reported to ONS. For further information, please refer to Procedure 16 (Sub-Module 16.1, Annex 1).

<sup>&</sup>lt;sup>174</sup> These meters are not required by ONS. They will be installed by the project developers and will only be accessed for CDM purposes if inconsistencies within measured data are verified.





## 5. Verification and Monitoring Results

The verification of the monitoring results of the project is a mandatory process required for all CDM projects. The main objective of the verification is to independently verify that the project has achieved the emission reductions as reported and projected in the PDD.

The responsibilities for verification of the projects are as follows:

- Sign a verification service agreement with specific DOE and agree to a time framework for carrying out verification activities while taking into account specific timeframe established by the buyer. The project developer will make the arrangements for the verification and will prepare for the audit and verification process to the best of its abilities;

- The proposed project owner will facilitate the verification through providing the DOE with all required necessary information, before, during and, in the event of queries, after the verification;

- The proposed project owner will fully cooperate with the DOE and instruct its staff and management to be available for interviews and respond honestly to all questions from the DOE.

Date of completion of the application of the baseline study and monitoring methodology: 11 March 2012.

GDF Suez Latin America is responsible entity for application of the baseline study and monitoring methodology.

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## SECTION C. Duration and crediting period C.1. Duration of project activity C.1.1. Start date of project activity

22 July 2008 – Note on ratification and granting (Aviso de ajudicação e homologação).

### C.1.2. Expected operational lifetime of project activity

35 years, including construction and operation

#### C.2. Crediting period of project activity C.2.1. Type of crediting period

Renewable crediting period.

### C.2.2. Start date of crediting period

1 July 2013 or the registration date, whichever occurs later.

### C.2.3. Length of crediting period

7 years.

# SECTION D. Environmental impacts D.1. Analysis of environmental impacts

# Description of the Environmental Licensing Process on the level of the Brazilian Federation<sup>175</sup>

Environmental Licensing is a mandatory administrative procedure that precedes the installation, expansion and operation of any facility or activity that could possibly generate pollution or any kind of environmental degradation. One of the most notable principles of this process is the consultation and participation of general society and applicable stakeholders in the decision making through public hearings conducted or supervised by *the* Brazilian Institute of Environment and Renewable Natural Resources (*Instituto Brasileiro do Meio Ambiente e dos Recursos Naturais Renováveis* - IBAMA).

The main criteria, requirements and procedures for environmental licensing in Brazil are defined by Law N° 6938/1981, Complementary Law N° 140/2011 and in CONAMA Decision N° 001/1986 and 237/1997.

As first step of the environmental licensing, the regulating agency, which could be at the municipal, state or federal level, establishes the conditions, restrictions, and environmental control measures to be followed throughout the installation and operation of the facility. At the federal level, and in the case of the Jirau HPP, the Brazilian Institute of the Environment and Natural Renewable Resources (IBAMA) is responsible for environmental licensing.

In accordance with current legislation, the environmental licensing process consists of three main stages, which result in the issuance of the following environmental licenses: i) Preliminary License (*Licença Prévia* - LP), ii) Installation License (*Licença de Instalação* - LI) and iii) Operating License (*Licença de Operação* - LO).

To apply for each license, the regulatory environmental agency defines the required environmental studies and documents to be presented beforehand by the owner. The studies required for the environmental licensing shall be prepared by legally qualified professionals.

Based on this information, IBAMA establishes the conditions for each environmental licensing stage, which shall be duly met before applying for the next environmental license and so forth. Therefore, it is correct to conclude that environmental licenses can be expedited solely or consecutively, according to the nature, features and phase of the facility or activity.

# i) Preliminary License (LP):

The first stage of the environmental licensing, seeks to evaluate and attest the environmental feasibility of the proposed project on the basis of the Environmental Impact Assessment (EIA) and the Environmental Impact Report (RIMA), which contains the most important information of EIA without using technical terms, since it is addressed to all stakeholders. The EIA/RIMA is a fundamental document for the whole licensing process as it identifies and quantifies all applicable Social and Environmental Impacts as well as the principles for their mitigation. The document must be developed by a competent entity with qualified and legally authorized personnel and on the basis of all applicable requirements and rules. Once the EIA/RIMA is submitted to the IBAMA to request the LP, IBAMA will thoroughly evaluate the document and use it as a basis for its stakeholder consultation process and the applicable public hearings. As a consequence of its analysis and the results of the stakeholder consultation IBAMA will define additional requirements such as studies and complementary assessments. Once all requirements are met and the environmental feasibility of the project is attested. IBAMA will issue the Preliminary License. The LP will approve the location and concept of the project and establish the requirements and conditions which

<sup>&</sup>lt;sup>175</sup> Environmental Licensing for projects of minor scale which are limited to the jurisdiction of one state or one municipality may be licensed by the respective environmental organs of the state or municipality.





must be met during the following installation phase, taking into consideration the different project alternatives and the proposals presented in the EIA and by the stakeholders. A LP is also necessary for offering the project's underlying hydropower concession in the tendering process.

# ii) Installation License (LI):

The second stage of the environmental licensing process is responsibility of the investor which has effectively been granted with the rights to the concession, which is also a precondition for initiating the process for requesting the LI. As a basis for requesting the LI, the investor must develop a Environmental Basic Project (Projeto Básico Ambiental - PBA) which satisfies all the requirements that were defined in the LP. Once the PBA is approved, the LI is issued as a basis for the construction start and shall cover the whole project installation period. The LI authorizes the installation of the plant, according to the specifications of the approved plans, programs and projects, including the environmental compensation and mitigation measures and other conditions, which were defined according to the purpose and specifications of the plant of the facility/activity. Following the issuance of the LI, the PBA is a central document for definition, management control of the projects socio-environmental aspects on the basis of the socio-environmental programs defined and it is used as a basis of IBAMAs ongoing and audits.

# iii) Operating License (LO):

The third and conclusive stage is the requesting and issuance of the LO which authorizes the effective operation of the plant. The LO is requested on the basis of a Final Report on the Implementation of the Environmental Programs as defined in the PBA, as well as the Reservoir Land Use Plan (PACUERA) in the case of Hydro Power plants, to be developed and submitted to IBAMA in accordance with IBAMA Normative Rule N°. 065/2005. After IBAMA has been confirmed that all conditions of the LI have been duly fulfilled the LO is issued with a validity of minimum four and maximum ten years. The LO must be revised in accordance with its validity.

Throughout the whole environmental licensing process between LI issuance and the validity of the LO, which covers the whole operational period of the project, IBAMA will conduct periodic inspections to verify compliance with the environmental conditions included in the different environmental licenses as well as any other commitments defined and undertaken by the investor in the PBA. Thus IBAMA is the responsible environmental deregulatory agency to follow-up and evaluate and approve the results of each measure/program implemented. As a result and consequence of this role, IBAMA prepares regular technical reports and requests clarifications or corrective actions. The compliance with all requirements of each of the different licensing stages according to the criteria and judgment of the IBAMA is a precondition to reach the next level or, in the renovation of the license after its validity period. This model guarantees that the investor and plant operator will always and continuously follow the criteria and conditions defined in its environmental license and the underlying socio-environmental programs.

# **Environmental Licensing Process for Jirau HPP**

In the case of the Jirau Hydroelectric Power Plant (HPP), the studies for the EIA were developed between 2003 and 2005 by Leme Engenharia Ltda., a specialized consulting company in this field, in cooperation with other companies and entities to gather all applicable expertise and specific knowledge as necessary to address local and regional specificities or various technical aspects of social, physical or biotic dimension. The EIA report presents the results of the studies and a detailed analysis of the factual or possible impacts of all phases of the project on the direct and indirect areas of influence of the applicable facilities. In addition to the EIA and in complementation to the applicable legal requirements a Strategic Environmental Assessment (*Avaliação Ambiental Estratégia* - AAE) of the Madeira River Complex was prepared and submitted to IBAMA in order to add a better view and understanding on the economic impacts, benefits and opportunities related to the implementation of the Madeira hydropower plants in the region.





On the basis of the EIA which addressed all complementary requirements defined by the regulator, as well as the results of all stakeholder consultation as described in Section E, IBAMA issued the Preliminary License N° 251/2007 for the Santo Antonio and Jirau HPPs (Madeira River Complex) on July 9, 2007. On the basis of this LP, which attests the Madeira HPPs environmental feasibility and defines all socio-environmental conditions to be met by the respective investors and concessionaries, ANEEL initiated two separate tenders for choosing and approving investors for the Santo Antonio and the Jirau hydropower concessions. The auction to define the most attractive proposal for the Jirau hydropower concession was held on 19 May 2008 and the results were approved on 22 July, 2008, granting ESBR with the effective rights to the concession.

Immediately after having been granted with the rights to the concession, ESBR began the process to obtain the LI for the facility in order to initiate construction as soon as possible, which was vital for the effective project implementation and the ambitious commissioning schedule. As first step of this process, ESBR had to seek approval for its conceptual improvements, which implied construction of the plant at the *Ilha do Padre* instead of the original location at the Jirau Waterfall. In order to seek this approval, ESBR prepared a complete report of the applicable technical and environmental information and specifications as requested by the environmental agency. On the basis of this information a comparative analyses on the social-environmental impacts and the main mitigating/compensation measures of the new plant concept at *Ilha do Padre* versus the former concept at the Jirau Waterfall was developed and submitted to IBAMA. The main features of this comparison are presented in the following table and allow concluding that the revised project design was capable to reduce Jirau HPPs environmental impacts as identified in the EIA.

| MAIN<br>ASPECTS         | JIRAU WATERFALL<br>(Original layout)  | ILHA DO PADRE<br>(Revised layout)  |
|-------------------------|---|--|
| General<br>Layout       | The plant location at the Jirau Waterfall<br>would require the removal of two elevations<br>on the river banks and thus excavations of<br>about 100m in depth. This would be<br>necessary to have enough width of about 2<br>km with a sufficient low head to allow<br>installation of 44 bulb turbines and 21 sluice<br>gates on the spillway. | The implementation at the <i>Ilha do Padre</i> is facilitated by natural width of the river at this location, as well as by a cluster of islands and other suitable topographical conditions. This implies need for less excavation, less waste and disposal sites and thus lower costs and construction time, but does not alter operational conditions of the plant. |
| Amount of<br>Excavation | To allow construction, the complete deviation of the Madeira River with artificial canals excavated out of the rock on the right and left banks would be necessary. According to the Feasibility Study the amount of excavation required would be approximately 49 million m <sup>3</sup> .   | At the Ilha do Padre the Madeira River<br>separates into two branches, which allows to<br>install the plant without artificial canals for<br>river deviations.<br>As a result, the volume of rock excavation is<br>only about 5 million m <sup>3</sup> which is much less<br>when compared to the original project<br>concept.   |
| Disposal areas          | Since less than 25% of the excavated material will be used, enormous disposal areas along the banks would be needed. As there is no space on the right bank, the deforestation of $13 \text{ km}^2$ of preserved forests on the left bank would be required to form a 4m high pile of unused material.  | The reduced excavation of this layout allows<br>eliminating external disposal areas as the<br>residual material can be deposited in stagnant<br>areas that exist just below the dam. This<br>measure eliminates risks of accumulation of<br>macrophytes and disease vectors and the<br>attraction of fish fauna predators.   |
| Flooded Area            | The stretch between the Jirau and <i>Ilha do</i><br><i>Padre</i> axes would already be partially<br>flooded by the backwaters of the Santo<br>Antonio HPP.  | An additional flooded area will located in a<br>region already impacted by human activities,<br>but is offset by the reduced need to impact<br>preserved forests for waste deposits and<br>access roads as would be necessary for<br>implementing the project at the Jirau<br>Waterfall.   |
| Fish Ladders            | At the Jirau Waterfall the natural land is  | The Ilha do Padre location offers smooth   |





| MAIN  | JIRAU WATERFALL                                 | ILHA DO PADRE                                       |
|---|---|---|
| ASPECTS   | (Original layout)                               | (Revised layout)                                    |
| ASPECIS   |   |   |
|   | relatively steep, which would require the       | elevation and thus better topographical             |
|   | installation of a very curvy fish transposition | conditions to install a fish ladder along either    |
|   | canal to overcome the elevation change with     | of the two river arms. These more favorable         |
|   | a suitable slope.                               | conditions are the result of natural thalwegs       |
|   |   | located downstream on both river banks.             |
|   | At the Jirau Waterfall, the upstream            | At the Ilha do Padre, during the whole              |
|   | migration of fish during the construction       | construction period, river can be deviated in       |
|   | phase would be inhibited, since the fish        | the natural river bed, which represents much        |
|   | would need to swimming through the              | less change and impact for the physical and         |
| Physical /  | artificial canal in the rock, which will have a | biotic environment. The reduced flow speeds         |
| <b>Biotic Flows</b>   | fast current. In addition, the descent of eggs, | in the natural canal will allow natural             |
|   | larva and small fish would be jeopardized       | sediment flow and migration of, fish,               |
|   | during the dry months and natural predators     | spawning, larvae and other physical and biotic      |
|   | would be attracted to the stagnant water        | elements during the construction period of the      |
|   | areas where fish fauna would concentrate.       | plant.  |
|   | In the original project, stagnant water areas   |   |
|   | would form in the reservoir in front of the     |   |
| Accumulation  | spillway when it is not operational, i.e.       |   |
| of  | during nine months of low water levels per      | With the <i>Ilha do Padre</i> layout dead zones are |
| Macrophytes   | year. This would hinder the flow of             | avoided and thus the risk of accumulations of       |
| and   | sediments downstream and facilitate the         | macrophytes and malaria vectors is reduced          |
| Mosquitoes  | proliferation of macrophytes and                |   |
|   | mosquitoes.                                     |   |
| Table 20. Main again any incompated expects related to the change in project leastion |   |   |

Table 20. Main social-environmental aspects related to the change in project location

Based on this revised project concept and with the objective to initiate project construction as soon as possible, ESBR initiated on 24 July 2008, and thus immediately it could do so after having been granted with the rights to the concession, the first step to obtain the Installation License. Initially, ESBR registered the specific Environmental Basic Project for the construction site with IBAMA, in order to obtain a specific LI to prepare and install the construction site for the facility. On 23 October 2008 after addressing additional requirements made by IBAMA, ESBR registered the Environmental Control Report (RCA) for the initial construction site with the environmental agency. Following that and an intense process of information exchanges, , additional public hearing with stakeholders and further revisions, IBAMA issued LI N° 563/2008 on 14 November 2008 in order to authorize the installation of the initial construction site for the Jirau HPP at *Ilha do Padre*<sup>176</sup>.

Following that, the complete version of the Environmental Basic Project (PBA) to cover the entire Jirau HPP, was registered with IBAMA on 10 December 2008. The PBA consists of the detailed description of the environmental and social programs regarding Jirau HPP proposed requested by the original EIA, as well as additions developed to address requirements made by IBAMA in the conditions of Preliminary License N° 251/2007, as well as the results and voluntary commitments defined and incurred during the progress of the facility licensing process. The purpose of the environmental and social programs included in the PBA is to define and document the mitigation measures as required and approved by IBAMA assumed by ESBR, as well as to allow their control and audit.

In conclusion, the PBA is the main social and environmental management instrument of the plant and currently includes 22 physical and biotic programs and 11 socio-economic programs. Section D.2

<sup>&</sup>lt;sup>176</sup> To support the issue of LI for the initial construction site, the following IBAMA technical opinions are available for review: 1) Technical Opinion N°. 61/2008, in reference to the analysis of the documents related to the environmental implications of changing the location of the project from Jirau Waterfall to Padre Island; 2) Technical Opinion N° 63/2008 in reference to the analysis of the Environmental Control Report (RCA) / Environmental Control Plan (PCA) / Recovery Plan for Degraded Areas (PRAD) related to the initial construction site; 3) Technical Opinion N° 93/08/GAB (PFE/IBAMA/ICMBio/Sede) in relation to the analysis regarding the legal aspects involved in the environmental licensing of Jirau HPP.





provides a complete overview of all 33 social and environmental programs. It is worth mentioning that the PBA revision registered in 2008 contained 29 programs, and following specific requirements from IBAMA, four additional programs were defined<sup>177</sup>. Approval of the PBA by the environmental agency resulted in the issue of LI N° 621/2009 for the facility on 3 June 2009 which is valid for four years.

In addition and in parallel to the process of obtaining and fulfilling the conditions outlined in LI, on 1 October 2010, ESBR also requested IBAMAs approval for the changes which configure the Optimized Project which imply the expansion of the installed capacity of the facility from the original 44 to a total of 50 generator units. After intense technical information exchanges between ESBR and the environmental agency, on 19 April 2011 IBAMA issued Directive N° 361/2011/DILIC/IBAMA, which concludes that there are no technical obstacles for the installation of the six additional generator units at the Jirau HPP project as requested by ESBR.

The Operating License (LO) for Jirau HPP shall be obtained before the start of commercial operations, currently estimated for October 2012.

# Monitoring the Environmental Licensing Process

Following condition 2.1 of LI N° 621/2009 ESBR shall develop and submit bi-annual follow-up reports on the implementation and evolution of Jirau HPP's socio-environmental programs. To date, five reports have been submitted to IBAMA, covering the status and main results obtained for each of the programs, in addition to compliance status of the conditions outlined in LI. Based on a critical evaluation and assessment of the reports, IBAMA defines additional requirements that seek the continuous improvement in the Social-Environmental Programs, i.e. to further mitigate impacts and maximize benefits of the project and the related programs.

The consolidated report presented to IBAMA on 5 October 2011 (correspondence AJ/TS 1763-2011) is a consolidation of all activities conducted and the results obtained since the issuance of LI N 621/2009 on 3 June 2009 and up to May 2011. The scope and the main issues of each of the socio-environmental programs, as listed in the Consolidated Report are presented in Section D.2.

On 9 March 2012, ESBR presented the fifth semestral report to IBAMA (correspondence AJ/TS 465-2012) which included the activities developed from June to November 2011. In addition to the bi-annual reports, IBAMA has made periodic inspections at the Jirau HPP construction site, as well at the urban construction site of the new residential district called Nova Mutum Paraná, which is result of a voluntary program proposed by ESBR, as well as other areas where the social-environmental programs outlined in the PBA are being implemented. These audits verify the progress of the activities and seek to identify any non- conformities or possible improvements.

In addition, as outlined in condition 2.1, periodic technical seminars are held for follow-up of the socialenvironmental programs. To date, two technical seminars have been held for the biotic community programs, two workshops covering the physical environment programs and one seminar on the socioeconomic programs. It is important to note that the development of the technical seminars is complementary to the various work groups and committee created by ESBR for continuous follow-up of the programs and direct involvement of applicable and interested stakeholders. The work groups and Committee, as well as their objectives, are presented in Section E.1 of this PDD.

<sup>&</sup>lt;sup>177</sup> The programs added were: 30) Program to Monitor and Support Fishing Activities; 31) Program to Manage Submersed and Floating Tree Trunks and Debris; 32) Downstream Action Program; and 33) Monitoring Program for Areas Subject to Instability along the Hillsides and River Banks.



# Voluntary social and environmental programs proposed and implemented by ESBR

As from the beginning of the process ESBR actively seeked to identify actions, programs and activities that were capable to reduce the projects socio-environmental impacts and to maximize its benefits. The most important action in this respect was the redefinition of the project's layout and location at *Ilha do Padre*, which was capable to reduce the Project's environmental impacts. Another key optimization was the expansion of the Project's generation capacity which will offer more energy without any incremental socio-environmental impact. Now in addition to these actions, which have been thoroughly described in the PDD, the following additional voluntary actions have been suggested and defined by ESBR:

# a) Sustainable District Nova Mutum Paraná

To assure that the economic impulse that the construction of the Jirau HPP has for the region can be catalyzed into a permanent improvement of the local economy and living standard, ESBR established a novel concept with the creation of the sustainable district Nova Mutum Paraná. This new urban centre was designed to offer attractive housing and economic opportunities as well as all necessary urban infrastructures to assure good quality of live and social integration. One of the objectives of this Project was to offer an attractive alternative to 199 families that had to be resettled from the old Mutum Paraná district as well as other rural dwellings in the region. These families had been living under poor conditions with a low HDI and without access to waste and effluent treatment.

Nova Mutum Paraná is a city with 1600 houses and paved roads on an area of 4,000,000  $\text{m}^2$ . The city offers schools for 900 students and centres for training and education of professionals, health centres with medical service, social services, facilities for sport and leisure as well as facilities for waste and effluent treatment. In addition ESBR has contracted Fundação Getulio Vargas to develop and implement an economic study to identify economic activities that are capable to diversify the local economy and offer long term sustainable income to the citizens of Nova Mutum and the region.

The total investment for the project is R\$ 256 million, which were financed on the basis of a novel kind of loan agreement with the BNDES who was interested to promote this strategy as an efficient way to induce regional sustainable development on the basis of the education and qualification of the local population and new economic opportunities as well as incentives that encourage activities that promote economic, human, social and cultural development

# b) Pilot Project for integrated organic agriculture and fish farming

This is an initiative established by ESBR in partnership with the NGO ProNatura Institute to develop and implement small scale sustainable economic activities for the communities that live around the Jirau HPP reservoir. The program started in 2011 and initially benefits 35 families with the professional capacity needed to autonomously implement and conduce the activity. The program seeks to consolidate these sustainable entrepreneurships in the region and to assure that they turn into a self standing and independent economic activity for the interested population.

# c) Program for Healthy Kids, Healthy Future

This health program was initiated in August 2011 on the basis of a partnership between the NGO INMED, ESBR and the Municipality of Porto Velho and seeks to improve the quality of live and nutrition of children that live in vulnerable social groups. The program covers 11 municipal schools in the direct and indirect area of influence of the Jirau HPP and supports 3.000 children with an age between five and twelve years. The program offers treatment for children with parasites and nutritional deficiencies as well as education in basic disease prevention, health care and nutrition for the Municipality's health workers and teachers as well as the population itself. In addition it organizes the establishment of community gardens to produce crops and vegetables that can improve the children's nutrition.





## **D.2.** Environmental impact assessment

The social-environmental impacts identified for Jirau HPP are described in the Environmental Impact Study (EIA), Part C and summarized in the Consolidated Impact Evaluation Matrix herein. The impacts were classified by the phases of the facility, including the phases of (i) planning and design; (ii) construction of the facility; (iii) filling the reservoir / plant operation. The main project impacts are related to phases (ii) and (iii) and were subdivided into social-economic impacts, physical medium impacts and biotic medium impacts. For each of the impacts identified, general mitigation strategies were suggested that were then converted into social-environmental programs within the scope of the PBA. The development of the Social-Environmental Programs for Jirau HPP considered the proposals presented during the public hearings as well as the requirements and recommendation from the environmental agency outlined in LP and LI. The following table presents the main impacts identified in EIA/RIMA and the respective Mitigation Programs for the Construction phase and the Reservoir Filling / Plant Operation phases.

| SOCIAL-ENVIRONMENTAL IMPACTS  | MITIGATION PLANS  |  |
|---|---|--|
| FACILITY  | YERECTION   |  |
| SOCIAL-ECONOMIC IMPACTS   |   |  |
| Alteration in the population's social and political organization                  | Social Compensation Program<br>Social Communication Program<br>Relocation Program for the Population Affected   |  |
| Increase in the Incidence of Malaria and Other                                    | Public Health Program   |  |
| Diseases  | Social Communication Program<br>Social Compensation Program<br>Environmental Education Program  |  |
| Occupation of New Areas   | Relocation Program for the Population Affected<br>Reservoir Land Use Program  |  |
| Commitment to riparian communities  | Relocation Program for the Population Affected<br>Reservoir Land Use Program  |  |
| Alteration in the population's quality of life                                    | Social Compensation Program   |  |
|   | Follow-up Program for Mineral Rights and  |  |
|   | Prospecting Activities  |  |
|   | Monitoring and Support Program for Fishing  |  |
|   | Activities  |  |
|   | Environmental Education Program<br>Relocation Program for the Population Affected   |  |
| Alteration in the dynamics of vector populations                                  | Public Health Program<br>Social Communication Program<br>Environmental Education Program<br>Social Compensation Program<br>Erection Environmental Program (PAC) |  |
| Commitment to the Mutum-Paraná urban center                                       | Relocation Program for the Population Affected<br>Social Compensation Program   |  |
| Relationship Conflicts between the Local  | Social Compensation Program   |  |
| Population and Migrants   | Social Communication Program  |  |
| Interference and loss of archeological property and other cultural assets.        | Prospecting and Preservation Program for<br>Archeological Property.   |  |
| Reduced employment and depletion of activities when the workforce is demobilized. | Social Compensation Program<br>Social Communication Program<br>Environmental Education Program  |  |
| Increased demand for public services.   | Social Compensation Program<br>Public Health Program<br>Support Program for Leisure and Tourism Activities  |  |





| SOCIAL-ENVIRONMENTAL IMPACTS   | MITIGATION PLANS  |  |  |
|--|---|--|--|
| Pressure on Indigent Territories   | Support Program for the Indigenous Communities.   |  |  |
| Increased housing demand   | Erection Environmental Program (PAC)<br>Social Compensation Program   |  |  |
| IMPACTS ON THE BIOTIC COMMUNITY  |   |  |  |
| Loss and/or fleeing of fauna   | Follow-up Program for Deforestation and Wildlife<br>Rescue<br>Degraded Area Recovery Program (PRAD)<br>Wildlife Conservation Program<br>Reservoir Land Use Plan               |  |  |
| Vegetation Clearing  | Reservoir Deforestation Program<br>Degraded Area Recovery Program<br>Flora Conservation Program<br>Erection Environmental Program (PAC)<br>Environmental Compensation Program |  |  |
| Disappearance of specific habitats for bats  | Fish Fauna Conservation Program   |  |  |
| Depletion of shrub vegetation in Madeira River   | Flora Conservation Program<br>Environnemental Compensation Program  |  |  |
| Loss of fish fauna due to increased fishing demand   | Fish Fauna Conservation Program<br>Fish Fauna Rescue and Preservation Program   |  |  |
| Social Conflict regarding fishing activities   | Monitoring and Support Program for Fishing Activities   |  |  |
| <b>IMPACTS ON THE PHYSICAL ENVIRONM</b>  | ENT   |  |  |
| Interference in research and mineral concession areas.   | Follow-up Program for Mineral Rights and<br>Prospecting Activities  |  |  |
| Interference in potential paleontological assets   | Paleontological Investigation, Monitoring and Preservation Program  |  |  |
|  | AND PLANT OPERATION   |  |  |
| SOCIAL-ECONOMIC IMPACTS  |   |  |  |
| Drop in prospecting employment and income.   | Follow-up Program for Mineral Rights and<br>Prospecting Activities  |  |  |
| Alteration in the dynamics of the vector population  | Public Health Program<br>Social Communication Program<br>Environmental Education Program<br>Social Compensation Program   |  |  |
| Possible impacts on the riparian population downstream.  | Downstream Action Program   |  |  |
| IMPACTS ON THE BIOTIC COMMUNITY  |   |  |  |
| Loss of specific environments for bird fauna<br>(barriers and reproduction sites)  | Wildlife Conservation Program   |  |  |
| Introduction of alien fish species caused by the elimination of natural barriers.  | Fish Fauna Conservation Program   |  |  |
| Interruption and interference in the migratory route of fish, small fish, larva and spawning                                     | Fish Fauna Conservation Program   |  |  |
| Local loss of fish biodiversity (losses in the areas<br>of spawning, fish fauna growth and alterations in<br>their composition.) | Fish Fauna Conservation Program<br>Fish Fauna Rescue and Preservation Program   |  |  |
| Loss of shrub vegetation in the reservoir flood area.  | Flora Conservation Program<br>Environnemental Compensation Program  |  |  |
| Possible elimination of natural barriers for the porpoise species in the area.   | Wildlife Conservation Program   |  |  |





| Wildlife Conservation Program                         |
|---|
| whune Conservation Program                            |
|   |
| Aquatic Macrophyte Monitoring and Control             |
| Program   |
| Liminology Monitoring Program                         |
| Public Health Program                                 |
| Social Communication Program                          |
| Environmental Education Program                       |
| Social Compensation Program                           |
| Wildlife Conservation Program                         |
| Follow-up Program for Deforestation and Wildlife      |
| Rescue  |
| Environnemental Compensation Program                  |
| Monitoring and Support Program for Fishing Activities |
| Fish Fauna Conservation Program                       |
| Wildlife Conservation Program                         |
|   |
| ENT   |
| Water Sedimentology Monitoring Program                |
| Liminology Monitoring Program                         |
| Water Sedimentology Monitoring Program                |
|   |
| Follow-up Program for Mineral Rights and              |
| Prospecting Activities                                |
| Liminology Monitoring Program                         |
|   |
| Social Compensation Program                           |
| Relocation Program for the Population Affected        |
| Environmental Education Program                       |
| Water Table Monitoring Program                        |
|   |

Table 21. Main impacts identified in EIA/RIMA and the respective Mitigation Programs

The implementation of the 33 social-environmental programs listed in the PBA will be conducted by ESBR with the support of partners and subcontractors. A summary of the 33 social-environmental programs is presented in the table below.

| N° | ENVIRONMENTAL PROGRAM & DESCRIPTION   |
|----|---|
| 1  | Environmental Management System   |
|    | In order to guarantee the efficient implementation, quality management and monitoring of the 32 environmental programs defined in the PBA during the entire activity cycle, ESBR developed an Environmental Management System (EMS) covering the planning, construction, demobilization and recovery of areas impacted by Jirau HPP. This System will help to identify synergies between the programs, assisting the company to meet the conditions of the environmental licenses/authorizations and the applicable legal requirements. Additionally, in order to facilitate the integration of proposed programs and promote synergies between them, EMS will be supported by the Jirau HPP Geographic Information System (GIS). |
| 2  | Environmental Program for Construction  |
|    | This program determines the guidelines which shall be followed during the construction activities of  |
|    | Jirau HPP in order to reduce environmental interferences. The activities will be executed during the  |
|    | construction period at the Construction site and the Residential Construction site (Nova Mutum Paraná)  |
|    | including: (i) effluent management and treatment; (ii) emission and water quality monitoring; (iii)   |





| N° | ENVIRONMENTAL PROGRAM & DESCRIPTION   |
|----|---|
|    | energy, water and production input consumption control; (iv) environmental education and prevention of  |
|    | environmental risks; (v) health and workplace safety measures.  |
| 3  | Water Table Monitoring Program  |
|    | This program shall monitor the water table elevation and quality until the Jirau HPP reservoir is   |
|    | stabilized. By implementing this program it will be possible to evaluate the effects on the vegetation,   |
|    | underground water quality and soil use.   |
| 4  | Climate Monitoring Program  |
|    | This program will follow the evolution of climate parameters before, during and after the Jirau HPP reservoir is filled. Through continual meteorological data collection it will be possible to improve the understanding of the climate dynamics in the region and evaluate the correlation with the installation of the Jirau HPP reservoir. |
| 5  | Seismologic Monitoring Program  |
|    | The purpose of this program is to follow the evolution of the natural and induced seismic activities  |
|    | before, during and after filling the reservoir.   |
| 6  | Water Sedimentology Monitoring Program  |
|    | The purpose of this program is to monitor and evaluate the spatial and temporal evolution of the  |
|    | sediment flow in Madeira River, upstream and downstream of the Jirau HPP reservoir before, during   |
|    | and after it is filled. The data collected for this program will enable the control of erosion and sediment   |
|    | deposits in the area of influence.  |
| 7  | Water Biogeochemistry Monitoring Program  |
|    | The purpose of this program is to monitor the different mercury species in the environmental matrices   |
|    | (water, sediment, soil, macrophytes, fish, plankton, aquatic invertebrates and mammals) and humans in   |
|    | the Jirau HPP area of influence.  |
| 8  | Follow-up Program for Mineral Rights and Prospecting Activities   |
|    | The purpose of this program is to implement new rules for the mineral extraction activities in the Jirau  |
|    | HPP area and work with the National Department of Mineral Production (DNPM), the Government   |
|    | regulating agency in charge of mineral assets.  |
| 9  | Paleontological Monitoring Program  |
|    | The main purpose of this program is to record the number of paleontological sites and to preserve   |
|    | animal and vegetable fossil specimens in the Jirau HPP area of influence.   |
| 10 | Liminology Monitoring Program   |
|    | The purpose of this program is to estimate and measure the alterations in the fresh water dynamics  |
|    | resulting from the installation and operation of Jirau HPP which will be used to support the adoption of  |
| 11 | control measures, in the event that water quality problems are identified.  |
| 11 | Aquatic Macrophyte Monitoring and Control Program<br>The purpose of this program is to follow the dynamics of the aquatic macrophytes in the Jirau HPP area   |
|    | of influence which will be used to support the adoption of control measures in the event macrophyte   |
|    | proliferation problems are identified.  |
| 12 | Flora Conservation Program  |
| 14 | The purpose of this program is to minimize the impacts on the vegetation through monitoring, rescue   |
|    | and conservation of the vegetable germplasm. This includes measuring the tree types, calculating the  |
|    | ecosystem diversity parameters and determining community involvement in the flora conservation. This  |
|    | programs includes 2 subprograms: (i) flora monitoring subprogram; (ii) germplasm recovery and   |
|    | conservation subprogram.  |
| 13 | Degraded Area Recovery Program  |
|    | The purpose of this program is to recover the areas that suffer interventions for the installation of Jirau   |
|    | HPP, including the Construction site and Residential Construction site (Nova Mutum Paraná) and the  |
|    | future Permanent Preservation Area (PPA).   |
| 14 | Reservoir Vegetation Clearing Program   |
|    | Establishes the guidelines and procedures for deforestation and clearing of the future reservoir area in  |
|    | order to avoid negative effects on the water quality, fauna and flora.  |
| 15 | Wildlife Conservation Program   |
|    | This program includes continuous monitoring of the wildlife before, during and after the reservoir is   |
|    | filled. In addition, qualitative and quantitative studies of the wildlife in the region are conducted. This   |
|    | program is implemented in conjunction with the Wildlife Rescue Program.   |
| 16 | Follow-up Program for Deforestation and Wildlife Rescue   |
|    | The purpose of this program is to rescue the wildlife during the vegetation removal activities.   |





| N° | <b>ENVIRONMENTAL PROGRAM &amp; DESCRIPTION</b>  |
|----|---|
| 17 | Fish Fauna Conservation Program   |
|    | This program evaluates the impact of the installation of Jirau HPP on the fish fauna and supports the       |
|    | mitigation measures used to control and preserve the fish fauna.  |
| 18 | Fish Fauna Rescue Program   |
|    | This program is complementary to the conservation program and the purpose is to rescue and save the         |
|    | fish fauna on the fish ladders constructed for the installation of Jirau HPP including relocation, release  |
|    | and suitable destinations.  |
| 19 | Environmental Compensation Program  |
|    | The purpose of this program is to mobilize and allocate financial resources for the installation and        |
|    | maintenance of the Conservation Unit (CU). The resources shall be allocated for regularizing land           |
|    | property titles and boundaries, the acquisition of the required assets and services to implement            |
|    | management, monitoring and protection of the CU, among other issues as outlined in the law, in order to     |
|    | guarantee the preservation of the area.   |
| 20 | Social Communication Program  |
|    | The purpose of this program is to create and maintain continual communication channels with the             |
|    | communities in order to inform and clarify the population, government, civil society and construction       |
|    | workers on the Jirau HPP installation activities including environmental program interfaces and the         |
|    | phases of the facility.   |
| 21 | Environmental Education Program   |
|    | The main objectives of this program are: (i) train and qualify monitors to teach environmental education    |
|    | and sustainable development to the local population, while emphasizing "local knowledge"; (ii) expand       |
|    | local participation in the production processes and the spread of knowledge on environmental issues (iii)   |
|    | make environmental education a means of awareness and social transformation.                                |
| 22 | Public Health Program   |
|    | Develop actions to extend, improve and qualify the health care of the population in the direct and          |
|    | indirect areas of influence surrounding the HPP. The program also establishes measures that enable          |
|    | disease monitoring and prevention.  |
| 23 | Support Program for the Indigenous Communities  |
|    | The purpose of this program is to support the rational use of indigenous resources through                  |
|    | communication instruments, covering the social, cultural, and economic aspects of the fauna and flora.      |
|    | This work will be developed in conjunction with the indigenous populations who will directly                |
|    | participate in all phases of the work.  |
| 24 | Prospecting and Preservation Program for Archeological Property.  |
|    | The purpose of this program is to conduct archeological surveys and preserve the pre-historic               |
|    | archeological sites located in the area of the construction site and future reservoir. The program also     |
|    | includes the preservation of monuments, sites, structures and all elements considered important to the      |
|    | local history and regional culture.   |
| 25 | Relocation Program for the Affected Population  |
|    | The purpose of this program is to relocate the population in the Direct Area of Influence of the Jirau      |
|    | HPP seeking to maintain or improve the quality of life standard and sustainable development of the          |
|    | residents that reside, work, develop activities or survive on the natural resources existing in this area.  |
|    | For this purpose, residents will be actively involved in the relocation options and the indemnification     |
|    | options.  |
| 26 | Infrastructure Recovery Program   |
|    | The purpose of this program is to maintain and recover the access and communication conditions of the       |
|    | population in the areas surrounding Jirau HPP and all other users of the existing infrastructure.           |
| 27 | Social Compensation Program   |
|    | The purpose of this program is to make social investments which will definitely contribute to local and     |
|    | regional social and economic development. The investments proposed in the program include the               |
|    | construction of schools, medical clinics, community training programs, etc.                                 |
| 28 | Reservoir Land Use Program  |
|    | This program has three main objectives: (i) propose land uses and occupation (zoning) to improve the        |
|    | use of the areas surrounding the Jirau HPP reservoir; (ii) guarantee improved environmental quality in      |
|    | the area surrounding the reservoir; (iii) define suitable areas for the communities that will be relocated, |
|    | in addition to the allocation of animal species and ecological and economic zoning in the area              |
|    | surrounding the future reservoir.   |
| 29 | Support Program for Recreational and Tourism Activities   |
| 47 | Support i rogram for Activational and Tourism Activities  |





| N° | ENVIRONMENTAL PROGRAM & DESCRIPTION  |  |
|----|--|--|
|    | Through this program, projects in the recreational and tourism sector will be installed with significant       |  |
|    | participation from the community and government, due to the increased tourism demand as a result of            |  |
|    | the population influx during the installation and operational phases of the facility.                          |  |
| 30 | Monitoring and Support Program for Fishing Activities  |  |
|    | The purpose is to identify and monitor the fishing activities in the Jirau HPP area of influence, as well as   |  |
|    | identifying and monitoring any possible environmental and social affects generated by the installation of      |  |
|    | the facility on the fishing activities.  |  |
| 31 | Program to Manage Submersed and Floating Tree Trunks and Debris  |  |
|    | The purpose of this program is to identify, quantify and define the material transported down Madeira          |  |
|    | River and supply information to help prepare a management solution for submersed and floating tree             |  |
|    | trunks and debris.   |  |
| 32 | Downstream Action Program  |  |
|    | This program has three main areas: (i) develop an identity for the resident population and the economic        |  |
|    | activities developed at the location; (ii) follow-up on the alterations in these areas during and after the    |  |
|    | installation of the facility in order to identify any possible causes of the alterations identified; and (iii) |  |
|    | generate employment opportunities and income for the rural producers, fishermen and populations living         |  |
|    | in the riparian communities.   |  |
| 33 | Monitoring Program for Areas Subject to Instability along the Hillsides and River Banks The                    |  |
|    | purpose of this program is to identify critical areas, monitor and control the erosion on the hillsides and    |  |
|    | river banks.   |  |

 Table 22. Summary of the 33 social-environmental programs

The implementation of the social-environmental programs shall be monitored continually by the environmental agency, which is a pre-condition for the issue of the Jirau HPP Operating License (LO), the last licensing phase for the facility. As described in Section D.1, the Jirau HPP Operating License (LO) should be obtained before the start of commercial operation, proposed for October 2012.

### SECTION E. Local stakeholder consultation E.1. Solicitation of comments from local stakeholders

Local Stakeholder Consultations were conducted on three different stages as presented below. First step was related to the presentation and discussion of the EIA/RIMA in 2006 aiming for the conclusion of the Preliminary Licensing. As the relevance of the CDM is clearly mentioned in the EIA/RIMA this concept was already introduced to the stakeholders at this stage.

Later, after ESBR was awarded with the right to the concession and pursued the approval of its revised project concept as a basis for the Installation License, a second round of stakeholder consultations were conducted.

In addition, after the LI was obtained, ESBR established a continuous stakeholder engagement as a basis for the implementation and improvement of part of its environmental programs and in order to obtain constant feedback from the project's key stakeholders. As part of this ongoing process the CDM related local stakeholder consultation initiated already in January 2010, but only in March 2012, as a result of the PDD conclusion in Portuguese and English versions, the official local stakeholder consultation was conducted according to the rules of the Brazilian DNA.

### 1) Stakeholder Consultations for the presentation and discussion of the EIA/RIMA

In accordance with current environmental legislation (Law no. 6938/1981 and CONAMA Decision N<sup> $\circ$ </sup>. 001/1986 and 237/1997), Public Hearings were held to discuss the Environmental Impact Study (EIA) and Environmental Impact Report (RIMA). The EIA/RIMA were made available for public consultation on 25 September 2006 and the invitations to the public hearings to discuss EIA/RIMA for the Santo Antonio and Jirau HPPs were published by the Brazilian Institute of Environment and Renewable Natural





Resources (IBAMA) in a public notice published on 24 October 2006 and later in the Official Gazette (DOU) on 24 October 2006 and 14 November 2006.

This public notice covered four (04) official and public hearings, held in the districts of Abunã, Mutum-Paraná, Jaci-Paraná and the City of Porto Velho, as described below:

- District of Abunã held on 29 November 2006 at the Marechal Rondon Municipal Primary Education School, the Abunã Public Hearing was attended by 404 people.
- District of Mutum-Paraná held on 30 November 2006 at the Nossa Senhora de Nazaré Municipal Primary Education School, the Public Hearing was attended by 669 people.
- District of Jaci-Paraná held on 10 November 2006 at the Maria Nazaré dos Santos Municipal Primary and Secondary Education School, the Public Hearing was attended by 800 people.
- City of Porto Velho held on 11 November 2006 at the Aquarius Hotel, Nautilus room, the Public Hearing was attended by 1,100 people.

All the hearings were officially announced by IBAMA in the Official Gazette (DOU) and on the site of the Institute. The companies responsible for preparing the EIA/RIMA promoted the publication campaigns for the hearings beforehand via the distribution of hand outs, posters, banners, radio announcements, newspaper ads, cars travelling through the communities with announcements made over a loudspeaker, invitations to agencies and entities, in addition to 36 collective meetings and debate series at the universities in Porto Velho.

In addition, 36 buses and vans, two (02) boats and two (02) taxis were made available for transportation to the public hearing locations between 8 and 11 November 2006. For the public hearings held on 29 and 30 November 2006, 22 buses and vans were made available for transportation from the communities. All the records and results from the public hearings are available for consultation at IBAMA and will be made available to the auditing team.

# 2) Stakeholder Consultations for approval of the revised project design

In addition to the public hearings held to discuss the technical and environmental aspects presented in EIA/RIMA, ESBR held an additional Public Hearing to present the proposal of moving the location of the Jirau HPP.

The specific purpose of this hearing was to detail the technical aspects of the revised project and to discuss the change in social-environmental impacts of the new engineering design in comparison to the original design on the basis of the information already presented in the respective Table in section D.1. This Hearing was held in the City of Porto Velho on 15 October 2008 and was attended by approximately 800 participants.

# 3) Ongoing stakeholder engagement and CDM consultation as regulated by the CIMGC Decision N° $7^{178}$ .

After conclusion of the formal stakeholder consultation process as required for the Installation License, ESBR developed processes and programs to establish a continuous communication channels with the local community to promote transparency and to obtain feedback for the continuous improvement of the environmental programs and mitigation activities defined in the PBA or that are being developed in addition to the those required by the formal licensing process. The Social Communication Program (20) is the backbone of this strategy, with the purpose of informing and educating the population as well as the public authorities, civil society and the workers about all socio-environmental aspects of the Jirau HPP, and its installation. The most important tools and communication channels created within the realm of the Social Communication Program are described as follows:

<sup>&</sup>lt;sup>178</sup> Decicions N° 7 from 5 March 2008 is available from: <u>http://www.mct.gov.br/index.php/content/view/336403.html</u>





• Suggestion Boxes located in the districts of Abunã, Fortaleza do Abunã, Nova Mutum Paraná and Jaci Paraná;

• Bulletin Boards located in the districts of Abunã, Fortaleza do Abunã, Jaci Paraná, Nova Mutum Paraná, Ramal 31 de Março, construction site (ESBR office, LEME and the Cafeteria);

• Information Center – Community services office located in Nova Mutum Paraná;

• Mobile Information Center – Schools and regional sites (Jaci Paraná, Nova Mutum Paraná, Abunã, Fortaleza do Abunã, PA São Francisco, Ramal 31 de Março Schools) are considered community services offices;

• Jirau Observatory Portal – Joint action of the Environmental Education Program and the Social Communication Program in order to monitor environmental issues, going beyond social, economic and cultural dimensions, with network discussions on a permanent popular research forum, environmental discussions and cultural production, and the promotion of sustainable social-environmental actions<sup>179</sup>;

- Toll free telephone service (0800);
- Home Visits: Conducted with the residents in the Direct Area of Influence (AID) of the Jirau HPP and those with Special Situations (AIISE);
- Visits to the construction site conducted by the (AID and AIISE) communities;
- Meetings with the communities to cover or present specific issues.

In addition a Sustainability Committee has been created with the participation of local NGOs, communities associations, communities representatives, indigenous representatives, municipalities, local environmental agencies, universities, heritage and cultural institutes, representatives of relocated communities, among others which now holds a fundamental role in promoting community participation and involvement in the implementation process of all the social-environmental programs contained in the Basic Environmental Project (PBA) for the Jirau HPP. The Committee helps in the joint development of proposals and adjustments for the activities undertaken, in order to strengthen the discussion and follow-up of the Jiau HPP installation.

The Sustainability Committee structure includes 9 Work Groups (Mineral Activities WG, Indigenous WG, Technical Epidemiology WG, Rural WG, Urban WG, Land Property Title Regularization WG, Environmental WG, Socio-economic WG) with one member elected by the population as their representative for each WG (one or two on average.) Therefore, the respective representatives are invited to every meeting as well as the agencies and other institutions involved. It is worth noting that all the meetings are open to the public.

The Sustainability Committee was also key for the structuring of the local stakeholder consultation process in relation to CDM. Already at the first meeting of the committee, which was held on 7 January 2010, the CDM was introduced in order to discuss the concept of the mechanism, its importance for the Jirau HPP and hydropower projects in general as well as the issue of methane emissions in reservoirs and run-of-river projects like the Jirau HPP. In order to inform a wider range of stakeholders, the meeting was also communicated in ESBRs bulletin.

Later, in March 2012, ESBR then initiated the formal Local Stakeholder consultation process as defined by the Designated National Brazilian Authority (CIMGC - Interministerial Commission on Global Climate Change). According to the provisions of CIMGC Decision N°. 7 ESBR prepared a PDD in Portuguese, as well as a summary and description of the project's contribution to sustainable development (Annex III) and both documents were made available to any interested party on the ESBR site

<sup>&</sup>lt;sup>179</sup> More information on the social organization can be obtained on the site: http://www.observatoriojirau.com.br/.





(http://www.energiasustentaveldobrasil.com.br/)<sup>180</sup>. In addition, and in compliance with the compulsory list of stakeholders as defined by Decision 7, ESBR submitted formal letters to inform the following entities and institutions about the project activity and the local stakeholder consultation, as well as to expressly invite their comments:

- Porto Velho City Hall, City Council and Environment Secretary;
- Rural Workers Trade Union of the City of Porto Velho;
- Federal Public Attorney of the State of Rondônia;
- FBOMS Brazilian forum of NGOs, and Social Movements for the Environment and Development;
- Federal Public Attorney;
- IBAMA;
- SEDAM Rondônia State Secretary of Environmental Development.

In addition, the start of the official public consultation period was announced in the meeting of the Sustainability Committee and participants were invited and instructed about the procedure to comment on the CDM project. To provide comprehensive information about the process, a detailed presentation about key aspects of climate change mitigation and the role of the CDM for the Jirau HPP were presented and discussed with the audience. Following that, the fact and the content of the meeting was again informed in the company's communication bulletin<sup>181</sup>.

# E.2. Summary of comments received

No comments have been received during the local Stakeholders consultation process, as implemented according to the requirements of the Brazilian DNA.

# E.3. Report on consideration of comments received

As no comments have been received during the local Stakeholders consultation process, as implemented according to the requirements of the Brazilian DNA no specific considerations apply.

# **SECTION F. Approval and authorization**

The Brazilian letter of host country approval will be requested from the Brazilian DNA according to its applicable requirements and before conclusion of the final validation report by the DOE.

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<sup>&</sup>lt;sup>180</sup> The PDD in Portuguese version was made available at <u>http://www.energiasustentaveldobrasil.com.br/dcp.asp</u> on 28 March 2012.

<sup>&</sup>lt;sup>181</sup> Bulletin of the Jirau HPP, issue 132 of 16 April 2012, available to the DOE





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|-------------------|---|
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# Appendix 1: Contact information of project participants





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# Appendix 2: Affirmation regarding public funding

There is no annex 1 public funding in this project.





# Appendix 3: Applicability of selected methodology

Further details about the applicability of the selected methodology are available in section B.2.





# Appendix 4: Further background information on ex ante calculation of emission reductions

| Emission Factor (tCO <sub>2</sub> /MWh) |   |        |  |
|---|---|--------|--|
| Combined Margin (2010)                  |   |        |  |
| $1^{s}$                                 | 1 <sup>st</sup> Crediting Period 0.3095 |        |  |
| B                                       | uild Margin 2010                        | 0.1404 |  |
|   | January                                 | 0.2111 |  |
|   | February                                | 0.2798 |  |
|   | March                                   | 0.2428 |  |
| 10                                      | April                                   | 0.2379 |  |
| 1 20                                    | May                                     | 0.3405 |  |
| Operating Margin 2010                   | June                                    | 0.4809 |  |
| Ma                                      | July                                    | 0.4347 |  |
| ting                                    | August                                  | 0.6848 |  |
| era                                     | September                               | 0.7306 |  |
| Op                                      | October                                 | 0.7320 |  |
|   | November                                | 0.7341 |  |
|   | December                                | 0.6348 |  |
|   | Average 2010                            | 0.4787 |  |

## **BASELINE INFORMATION**

 Table 23. Information about the Brazilian Interconnected Grid System Emission Factor

 (base year 2010)<sup>182</sup>

<sup>&</sup>lt;sup>182</sup> Available at: <u>http://www.mct.gov.br/index.php/content/view/327813.html#ancora</u>, accessed on 12 February 2012.





# Appendix 5: Further background information on monitoring plan

Further details about the applicability of the selected methodology are available in section B.7.2.





# Appendix 6: Summary of post registration changes

Not applicable.

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